**FINANCIAL STATEMENTS** 

AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

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# INDEPENDENT AUDITOR'S REPORT

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#### INDEPENDENT AUDITOR'S REPORT

To the Board of Finance
Town of Old Saybrook, Connecticut

#### **Report on the Financial Statements**

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Old Saybrook, Connecticut (the Town), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Old Saybrook, Connecticut, as of June 30, 2022, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Town and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 through 14 and the information on pages 65 through 78 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town's basic financial statements. The accompanying combining and individual fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### **Other Information**

Management is responsible for the other information included in the financial statements. The other information comprises trend data but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

Mahoney Sabol + Coupery, LLP

In accordance with *Government Auditing Standards*, we have also issued our report dated December 23, 2022, on our consideration of the Town's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control over financial reporting and compliance.

Certified Public Accountants Glastonbury, Connecticut

December 23, 2022

# MANAGEMENT'S DISCUSSION AND ANALYSIS

# MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

As management of the Town of Old Saybrook, Connecticut (the Town), we offer readers of the Town's financial statements this narrative overview and analysis of the financial activities of the Town for the fiscal year ended June 30, 2022.

#### **FINANCIAL HIGHLIGHTS**

- The assets and deferred outflows of the Town exceeded its liabilities at the close of the most recent fiscal year by \$76,908,086 (net position). Of this amount, \$361,945 represents a deficit in the Town's unrestricted net position.
- The Town's total net position increased by \$6,980,617 during the current fiscal year.
- As of the close of the current fiscal year, the Town's governmental funds reported combined ending fund balances of \$18,629,651, an increase of \$2,316,115 in comparison with the prior year.
- At the end of the current fiscal year, unassigned fund balance for the General Fund was \$8,215,542 or 17.0% of the Town's original General Fund budgetary expenditure appropriations for fiscal year 2023. Expressed another way, unassigned fund balance for the General Fund was sufficient to cover 2.0 months of General Fund budgetary expenditures.
- The Town's long-term debt decreased by \$2,977,969 or 10.9%.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the Town's basic financial statements. The Town's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

#### **Government-wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the Town's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the Town's assets, deferred outflows of resources, and liabilities, with net position as the residual of these elements. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.

The statement of activities presents information showing how the Town's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

The government-wide financial statements display information about the Town's governmental activities, which include general government, public safety, public works, culture and recreation, health and welfare, and education. The Town does not have any business-type activities. The government-wide financial statements include only the Town itself because there are no legally separate organizations for which the Town is financially accountable.

The government-wide financial statements can be found on pages 15 and 16 of this report.

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

#### **OVERVIEW OF THE FINANCIAL STATEMENTS (Continued)**

#### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Town can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

#### **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the Town's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the Town's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Town maintains several individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, the Capital Projects Fund, the Capital Nonrecurring Fund, and the Economic Development Fund, all of which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The basic governmental fund financial statements can be found on pages 17 through 20 of this report.

### **Proprietary Funds**

The town maintains one type of proprietary fund. Internal service funds are an accounting device used to accumulate and allocate costs internally among the Town's various functions. The Town uses internal service funds to report activities that provide supplies and services for the Town's other programs and activities. Because these services benefit governmental functions, they have been included within governmental activities in the government-wide financial statements.

The basic proprietary fund financial statements can be found on pages 21 through 23 of this report.

#### **Fiduciary Funds**

Fiduciary funds are used to account for resources held for the benefit of parties outside the Town government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to the Town's own programs. The accounting used for fiduciary funds is much like that used for government-wide financial statements.

The basic fiduciary fund financial statements can be found on pages 24 and 25 of this report.

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

### **OVERVIEW OF THE FINANCIAL STATEMENTS (Continued)**

#### **Notes to the Financial Statements**

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 26 through 64 of this report.

#### **Other Information**

In addition to the basic financial statements and accompanying notes, this report also contains required supplementary information other than this management's discussion and analysis that can be found on pages 65 through 78 of this report. Combining and individual fund financial statements and schedules can be found on pages 79 through 95 of this report.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

#### **Net Position**

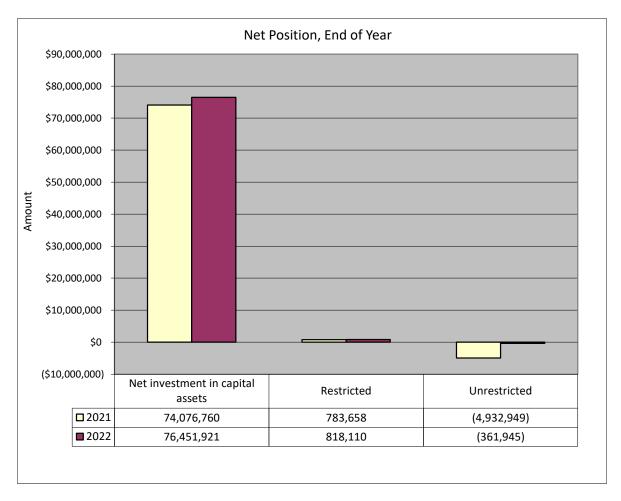
Over time, net position may serve as one measure of a government's financial position. Net position of the Town totaled \$76,908,086 as of June 30, 2022 and \$70,319,651 as of June 30, 2021, as restated, and are summarized as follows. Amounts reported as of June 30, 2021 have been restated to recharacterize certain funds previously reported as governmental funds as fiduciary funds.

		2021		
	2022	(As Restated)	\$ Variance	% Variance
Current and other assets	\$ 30,734,093	\$ 29,434,142	\$ 1,299,951	4.4%
Capital assets, net	102,266,120	103,253,410	(987,290)	-1.0%
Total assets	133,000,213	132,687,552	312,661	3.5%
Deferred outflows of resources	11,230,165	10,273,148	957,017	9.3%
Current liabilities	5,086,458	5,638,846	(552,388)	-9.8%
Long-term liabilities	44,968,093	42,823,814	2,144,279	5.0%
Total liabilities	50,054,551	48,462,660	1,591,891	-4.8%
Deferred inflows of resources	17,267,741	24,570,571	(7,302,830)	-29.7%
Net position:				
Net investment in capital assets	76,451,921	74,076,760	2,375,161	3.2%
Restricted	818,110	783,658	34,452	4.4%
Unrestricted	(361,945)	(4,932,949)	4,571,004	-92.7%
Total net position	\$ 76,908,086	\$ 69,927,469	\$ 6,980,617	-85.1%

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)**

#### **Net Position** (Continued)



The majority of the Town's total net position reflects its investment in capital assets, less any related debt used to acquire those assets that is still outstanding. The Town uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Town's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities.

Approximately 1.1% of the Town's net position is subject to external restrictions on how they may be used and are therefore presented as restricted net position.

The remainder of the Town's net position represents an unrestricted deficit. The Town has obligations to provide pension and other post-employment benefits to its employees. The Town has recognized pension and other post-employment benefit liabilities and related deferred inflows and outflows of approximately \$20.1 million. Pension benefits are being funded over time based on actuarially recommended contributions while other post-employment benefits are currently being fund on a pay-as-you-go basis.

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

# **GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)**

# **Changes in Net Position**

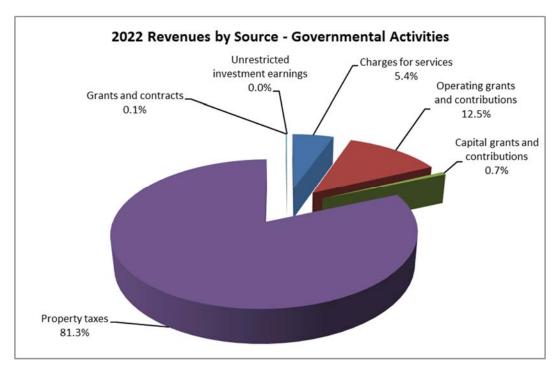
Changes in net position for the years ended June 30, 2022 and 2021 are as follows: Amounts reported for the year ended June 30, 2021 have not been restated.

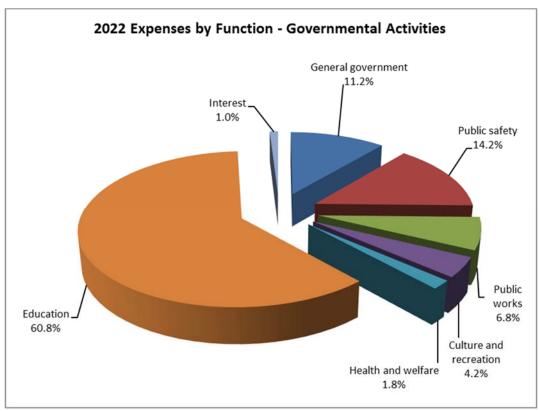
	2022		2021		:	\$ Variance	% Variance	
Program revenues:						_		
Charges for services	\$	3,062,943	\$	2,757,234	\$	305,709	11.1%	
Operating grants and contributions		7,125,124		11,541,276		(4,416,152)	-38.3%	
Capital grants and contributions		385,097		24,860		360,237	1449.1%	
General revenues:								
Property taxes		46,487,282		45,751,585		735,697	1.6%	
Grants and contracts		64,747		44,685		20,062	44.9%	
Unrestricted investment earnings		2,000		139,593		(137,593)	-98.6%	
Total revenues		57,127,193		60,259,233		(3,132,040)	-5.2%	
Program expenses:								
General government		5,598,490		5,179,136		419,354	8.1%	
Public safety		7,105,337		7,317,469		(212,132)	-2.9%	
Public works		3,420,397		3,206,135		214,262	6.7%	
Culture and recreation		2,106,112		1,894,695		211,417	11.2%	
Health and welfare		910,189		821,507		88,682	10.8%	
Education		30,522,938		35,796,721		(5,273,783)	-14.7%	
Interest		483,113		785,261		(302,148)	-38.5%	
Total expenses		50,146,576		55,000,924		(4,854,348)	-8.8%	
Change in net position	\$	6,980,617	\$	5,258,309	\$	1,722,308	3.6%	

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

# **GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)**

# **Changes in Net Position (Continued)**





MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)**

#### **Governmental Activities**

Governmental activities increased the Town's net position by \$6,980,617. Revenues generated by the Town decreased by \$3,132,040 or 5.2% and expenses decreased by \$4,854,348 or 8.8%, when compared to the prior year.

The Town's revenues and expenses were directly impacted by the amount of pension and OPEB expenses recognized in connection with the Town's participation in the Connecticut State Teachers' Retirement System, which decreased by \$5,676,113. This had a direct impact on the decrease in operating grants and education expenses reported by the Town for the current fiscal year.

#### FINANCIAL ANALYSIS OF THE TOWN'S FUNDS

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### **Governmental Funds**

The focus of the Town's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Town's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the Town's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the Town's governmental funds reported combined ending fund balances of \$18,629,651, an increase of \$2,316,115 in comparison with the prior year. Approximately 95.2%, or \$17,732,209, of this total amount is unrestricted (committed, assigned or unassigned) and is available for spending at the Town's discretion.

#### **General Fund**

The General Fund is the chief operating fund of the Town. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$8,215,542, while total fund balance was \$8,710,908. As a measure of the General Fund's liquidity, it may be useful to compare unassigned fund balance to total budgetary expenditures. Unassigned fund balance represents 17.0% of the Town's total original General Fund budgetary expenditure appropriations for fiscal year 2023. Expressed another way, unassigned fund balance for the General Fund was sufficient to cover 2.0 months of General Fund budgetary expenditures.

The fund balance of the Town's General Fund increased by \$328,654 during the current fiscal year.

#### **Proprietary Fund**

The internal service fund's net position increased by \$8,607 this year. The fund maintains a positive net position of \$98,154 as of June 30, 2022.

#### **Capital Projects Fund**

The Capital Projects Fund has a fund balance of \$3,069,460 as of June 30, 2022, an increase in the fund balance of \$544,390 from the prior year. Current year capital outlays were offset by assessments collected on the sewer avoidance program.

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

#### FINANCIAL ANALYSIS OF THE TOWN'S FUNDS (Continued)

#### **Capital Nonrecurring Fund**

The Capital Nonrecurring Fund has a fund balance of \$4,075,179 as of June 30, 2022, an increase in the fund balance of \$419,838 from the prior year.

#### **Economic Development Fund**

The Economic Development Fund has a fund balance of \$79,332 as of June 30, 2022, an increase in the fund balance of \$42,749 from the prior year.

#### **GENERAL FUND BUDGETARY HIGHLIGHTS**

The Town's original budget did not contemplate the use of fund balance to balance revenues and expenditures. The Town authorized an additional appropriation from fund balance in the amount \$55,000. The actual net change in the fund balance of the General Fund on a budgetary basis was an increase of \$176,562. Expenditures were \$333,707 lower than budgeted while revenues were \$1,396,710 higher than budgeted. The Town subsequently authorized to transfer a portion of the budgetary revenue and expenditure surplus in the amount of \$1,498,855 to fund ongoing capital projects and to offset fluctuations in debt service in future years.

#### **CAPITAL ASSET AND DEBT ADMINISTRATION**

#### **Capital Assets**

The Town's investment in capital assets for its governmental activities as of June 30, 2022 totaled \$102,266,120 (net of accumulated depreciation). This investment in capital assets includes land and land improvements, construction in progress, buildings, building improvements, machinery & equipment, vehicles and infrastructure. The Town's investment in capital assets decreased by \$987,290 over the prior year.

Major capital asset events during the current fiscal year included the following:

- outlays pertaining to air conditioning improvements at the Town's educational facilities in the amount of \$640 thousand,
- outlays pertaining to the purchase of a fire truck in the amount of \$1.4 million,
- outlays pertaining to the fire department roof in the amount of \$134 thousand,
- outlays pertaining to the Katharine Hepburn Cultural Arts Center in the amount of \$139 thousand,
- outlays pertaining to the Saybrook Point bathroom facilities in the amount of \$135 thousand,
- outlays pertaining to the purchase of police vehicles in the amount of \$541 thousand, and
- outlays pertaining to road and sidewalk improvements in the amount of \$1.4 million.

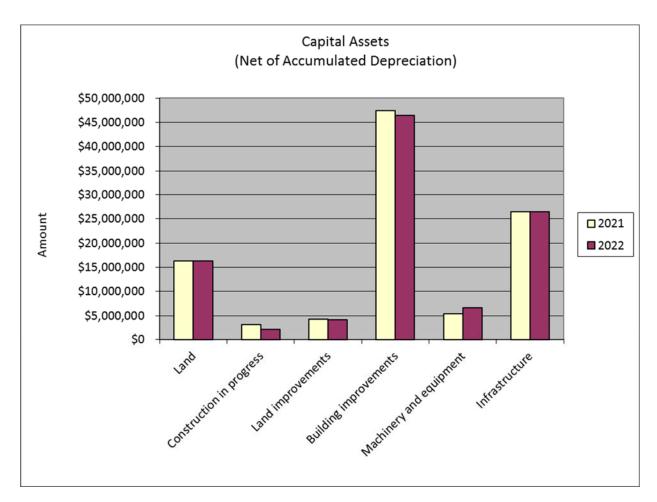
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

#### **CAPITAL ASSET AND DEBT ADMINISTRATION (Continued)**

# **Capital Assets (Continued)**

The following table is a two-year comparison of the investment in capital assets, net of accumulated depreciation:

	2022	 2021	:	\$ Variance	% Variance
Land	\$ 16,323,231	\$ 16,323,231	\$	-	0.0%
Construction in progress	2,144,845	3,219,811		(1,074,966)	-33.4%
Land improvements	4,204,768	4,338,619		(133,851)	-3.1%
Building improvements	46,451,107	47,438,466		(987,359)	-2.1%
Machinery and equipment	6,650,581	5,419,913		1,230,668	22.7%
Infrastructure	26,491,588	26,513,370		(21,782)	-0.1%
Totals	\$ 102,266,120	\$ 103,253,410	\$	(987,290)	-1.0%



Additional information on the Town's capital assets can be found in Note 4 of this report.

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

#### **CAPITAL ASSET AND DEBT ADMINISTRATION (Continued)**

#### **Long-term Debt**

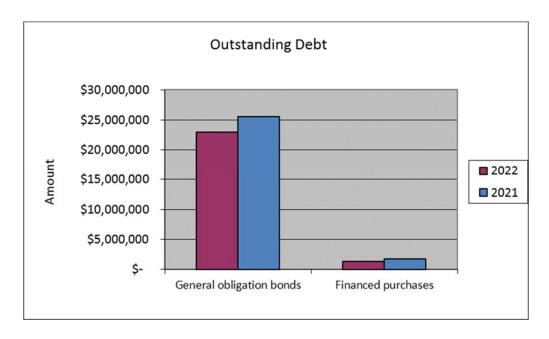
At the end of the current fiscal year, the Town had total statutory debt outstanding of \$22,940,000, which is backed by the full faith and credit of the government. The Town's statutory debt decreased by \$2,575,000 or 10.1% during the current fiscal year due to scheduled principal repayments. The Town's long-term debt under financed purchase arrangements decreased by \$402,969 during the current fiscal year due to scheduled principal repayments.

The Town's capital plan is established to control the level of capital expenditures and debt service expenditures in order to maintain a level amount of debt service expenditures and to avoid any sharp increase in property tax rates. Debt levels are managed to ensure that debt service requirements of new debt reasonable coincide with the normal amortization of existing debt service expenditures.

State statutes limit the amount of general obligation debt the Town may issue to seven times its annual receipts from taxation, as defined by the statutes. The current debt limitation for the Town is significantly in excess of the Town's outstanding general obligation debt.

The following tables are a two-year comparison of long-term debt:

	2022	2021	 Variance	% Variance
General obligation bonds	\$ 22,940,000	\$ 25,515,000	\$ (2,575,000)	-10.1%
Financed purchases	1,350,644	1,753,613	(402,969)	-23.0%
Totals	\$ 24,290,644	\$ 27,268,613	\$ (2,977,969)	-10.9%



Additional information on the Town's long-term debt can be found in Note 7 of this report.

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (Concluded)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

A summary of key economic factors affecting the Town are as follows:

- Significant estimates affecting next year's budget that are subject to change in the near term consist of the following:
  - o For purposes of calculating property tax revenues for fiscal year 2023, the assessor's grand list was used along with an estimated tax rate, and an estimated rate of collection, with deductions for taxes to be paid by the State on behalf of certain taxpayers.
  - o Intergovernmental grants were based on estimates from the State.
  - o It is unknown how changes in market interest rates will impact real estate activity and related revenues collected by the Town Clerk and the amount of conveyance taxes and interest income.

All of these factors were considered in preparing the Town's budget for fiscal year 2023. The Town's fiscal year 2023 General Fund budget contemplates expenditures of \$48,377,698.

#### **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the Town's finances for all those with an interest in the Town's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Finance Department, Town of Old Saybrook, 302 Main Street, Old Saybrook, Connecticut 06475.

# **BASIC FINANCIAL STATEMENTS**

# STATEMENT OF NET POSITION AS OF JUNE 30, 2022

	Governmental
ASSETS	
Cash and cash equivalents	\$ 16,965,133
Investments	9,204,830
Receivables:	
Property taxes	904,195
Interest on property taxes	347,083
Assessments	1,992,626
Grants and contracts	292,536
Other	3,783
Other assets	18,941
Restricted cash and cash equivalents	1,004,966
Noncurrent assets:	
Capital assets:	
Non-depreciable	18,468,076
Depreciable, net	83,798,044
Total assets	133,000,213
DEFERRED OUTFLOWS OF RESOURCES	
Deferred charges on refundings	368,539
Pension related	9,867,247
OPEB related	994,379
Total deferred outflows of resources	11,230,165
LIABILITIES	
Accounts payable	1,871,822
Accrued liabilities:	1,071,022
Accrued interest	320,349
Other	370,882
Unearned revenue	1,416,727
Deposits payable Noncurrent liabilities:	1,106,678
	3,082,266
Due within one year	, ,
Due in more than one year	41,885,827
Total liabilities	50,054,551
DEFERRED INFLOWS OF RESOURCES	
Pension related	10,256,450
OPEB related	3,015,016
Advance tax collections	3,996,275
Total deferred inflows of resources	17,267,741
NET POSITION	
Net investment in capital assets	76,451,921
Restricted for:	
Endowments:	
Nonexpendable	5,000
Expendable	1,059
Grant programs	245,309
Scholarships	115,803
Student activities	366,210
Other purposes	84,729
Unrestricted	(361,945)
Total net position	\$ 76,908,086
	, 12,222,000

# STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2022

					Prog	ram Revenues			R	et (Expense) evenue and Changes in Net Position
				N	Operating		Capital			
Functions/Programs		Expenses	(	Charges for Services		Grants and Contributions		rants and ntributions	Governmental Activities	
Primary Government:	-	Expenses		<u> </u>						- Total Title S
Governmental activities:										
General government	\$	5,598,490	\$	1,202,886	\$	124,602	\$	-	\$	(4,271,002)
Public safety		7,105,337		419,097		1,308,472		-		(5,377,768)
Public works		3,420,397		209,379		611,580		183,523		(2,415,915)
Culture and recreation		2,106,112		534,839		55,557		-		(1,515,716)
Health and welfare		910,189		124,251		123,805		-		(662,133)
Education		30,522,938		572,491		4,901,108		201,574		(24,847,765)
Interest expense		483,113		-		-		-		(483,113)
Total governmental activities	\$	50,146,576	\$	3,062,943	\$	7,125,124	\$	385,097		(39,573,412)
	Gene	eral revenues:								
	Pr	operty taxes, lev	ied for	general purpos	ses					46,487,282
	Gı	rants and contrib	outions	not restricted t	to spec	cific programs				64,747
	Uı	nrestricted inves		_						2,000
		Total general re	evenue	S						46,554,029
			Char	nge in net positi	on					6,980,617
			Net	position - begin	ning, a	s originally rep	orted			70,319,651
			Adju	stments (see No	ote 1)	•				(392,182)
			Net	position - begin	ning, a	s adjusted				69,927,469
			Net	position - endin	g				\$	76,908,086

BALANCE SHEET -GOVERNMENTAL FUNDS AS OF JUNE 30, 2022

	General Fund			Capital Projects Fund	N	Capital onrecurring Fund		Economic evelopment Fund		Nonmajor vernmental Funds	Go	Total overnmental Funds
ASSETS												
Cash and cash equivalents	\$	6,599,756	\$	3,341,227	\$	4,075,179	\$	129,293	\$	2,716,680	\$	16,862,135
Restricted cash and cash equivalents		1,004,966		-		-		-		-		1,004,966
Investments		7,913,520		-		-		1,183,328		107,982		9,204,830
Receivables:												
Property taxes		904,195		-		-		-		-		904,195
Interest on property taxes		347,083		-		-		-		-		347,083
Assessments		-		1,992,626		-		-		-		1,992,626
Grants and contracts		-		-		-		25,000		267,536		292,536
Other		-		-		-		-		3,783		3,783
Due from other funds		352,449		-		-		-		-		352,449
Total assets	\$	17,121,969	\$	5,333,853	\$	4,075,179	\$	1,337,621	\$	3,095,981	\$	30,964,603
LIABILITIES												
Accounts payable	Ś	1,709,433	\$	67,131	\$	_	\$	_	Ś	82,623	\$	1,859,187
Accrued liabilities	Ţ	340,187	Ų	07,131	Ų	_	Ţ	423	Ų	30,272	Ų	370,882
Deposits payable		1,106,678				_		-		50,272		1,106,678
Due to other funds		-		137,944		_		25,000		178,355		341,299
Unearned revenue		7,210		66,692		_		1,232,866		109,959		1,416,727
Total liabilities		3,163,508	-	271,767				1,258,289		401,209		5,094,773
rotal habilities		3,103,300		2/1,/0/				1,230,203		401,203		3,034,773
DEFERRED INFLOWS OF RESOURCES												
Unavailable revenue - property taxes and interest		1,251,278		-		-		-		-		1,251,278
Unavailable revenue - assessments		-		1,992,626		-		-		-		1,992,626
Advance tax collections		3,996,275		-		-		-		-		3,996,275
Total deferred inflows of resources		5,247,553		1,992,626		-		-		-		7,240,179
FUND BALANCES												
Nonspendable		_		_		_		_		5,000		5,000
Restricted		_				_		79,332		813,110		892,442
Committed		352,814		3,069,460		4,075,179		73,332		1,876,662		9,374,115
Assigned		142,552		5,005,400		4,073,173				1,070,002		142,552
Unassigned		8,215,542				_		_				8,215,542
Total fund balances		8,710,908		3,069,460		4,075,179		79,332		2,694,772		18,629,651
Total liabilities, deferred inflows of		3,710,306		3,003,400		4,073,173		19,332		2,034,772		10,029,031
resources and fund balances	\$	17,121,969	\$	5,333,853	\$	4,075,179	\$	1,337,621	\$	3,095,981	\$	30,964,603

# RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION AS OF JUNE 30, 2022

Total fund balance for governmental funds			\$ 18,629,651
Total net position reported for governmental activities in the statement of net position is different because:			
Capital assets used in governmental activities are not financial resources and therefore are not reported in the governmental funds. Those assets consist of:			
Land Construction in progress Land improvements Building improvements Machinery and equipment Infrastructure Less: accumulated depreciation and amortization Total capital assets, net	\$	16,323,231 2,144,845 6,618,137 78,283,932 14,970,408 47,284,573 (63,359,006)	102,266,120
Some of the Town's taxes and assessments will be collected after year end, but are not available soon enough to pay for the current period's expenditures, and, therefore, are reported as deferred inflows of resources in the governmenta	ıl fund	ds.	3,243,904
Deferred outflows (inflows) of resources resulting from changes in the component of the net pension and total OPEB liabilities are reported in the statement of net position.	nts		(2,409,840)
Long-term liabilities applicable to the Town's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities - both current and long-term - are reported in the statement of net position. Those liabilities consist of:			
Accrued interest		(320,349)	
Long-term debt: Bonds, net Deferred charges on refunding Other long-term liabilities:		(24,832,094) 368,539	
Financed purchases  Compensated absences  Heart and hypertension  Net pension liabilities  Total OPEB liability		(1,350,644) (785,914) (275,000) (8,581,143) (9,143,298)	
Total long-term liabilities  An internal service fund is used by the Town to charge the cost of risk management activities to individual funds. The assets and liabilities of the internal service fund are included in the governmental activities			(44,919,903)
statement of net position.			 98,154
Net position of governmental activities			\$ 76,908,086

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - ${\small \mathsf{GOVERNMENTAL}}\ \mathsf{FUNDS}$

FOR THE YEAR ENDED JUNE 30, 2022

	General Fund	Capital Projects Fund		Capital Nonrecurring Fund		Economic Development Fund		Nonmajor Governmental Funds		Go	Total overnmental Funds
REVENUES											
Property taxes	\$ 46,207,758	\$	-	\$	-	\$	-	\$	-	\$	46,207,758
Intergovernmental	4,657,889		183,523		-		266,480		2,687,676		7,795,568
Charges for services	1,508,606		478,752		-		-		1,498,328		3,485,686
Contributions	-		214,738		-		16,133		239,022		469,893
Investment income	8,625		-		4,440		(2,241)		(8,824)		2,000
Other			239,538						91,029		330,567
Total revenues	 52,382,878		1,116,551		4,440		280,372		4,507,231		58,291,472
EXPENDITURES											
Current:											
General government	3,722,697		-		252,100		211,401		209,753		4,395,951
Public safety	6,313,062		-		-		-		531,348		6,844,410
Public works	3,624,711		-		-		-		-		3,624,711
Culture and recreation	1,852,358		-		-		-		250,635		2,102,993
Health and welfare	315,043		-		-		-		608,551		923,594
Education	30,377,101		-		-		-		2,247,072		32,624,173
Capital outlays	30,948		1,325,552		38,942		57,279		119,919		1,572,640
Debt service:											
Principal payments	2,664,804		-		303,454		-		8,605		2,976,863
Interest and fiscal charges	 882,963		-		22,779		_		4,280		910,022
Total expenditures	 49,783,687		1,325,552		617,275		268,680		3,980,163		55,975,357
Excess (deficiency) of revenues											
over expenditures	2,599,191		(209,001)		(612,835)		11,692		527,068		2,316,115
OTHER FINANCING SOURCES (USES)											
Transfers in	258,219		981,509		1,052,673		31,057		463,517		2,786,975
Transfers out	(2,528,756)		(228,118)		(20,000)		-		(10,101)		(2,786,975)
Total other financing sources (uses)	(2,270,537)		753,391		1,032,673		31,057		453,416		-
Net change in fund balances	328,654		544,390		419,838		42,749		980,484		2,316,115
Fund balances - beginning, as originally reported	8,382,254		2,525,070		3,655,341		36,583		2,106,470		16,705,718
Adjustments (see Note 1)	-		-		-		-		(392,182)		(392,182)
Fund balances - beginning, as adjusted	8,382,254		2,525,070		3,655,341		36,583		1,714,288	_	16,313,536
Fund balances - ending	\$ 8,710,908	\$	3,069,460	\$	4,075,179	\$	79,332	\$	2,694,772	\$	18,629,651

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED JUNE 30, 2022

Net change in fund balances - total governmental funds	\$	2,316,115
Total change in net position reported for governmental activities in the statement of activities is different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. The amount by which depreciation and amortization expense exceeded capital outlays in the current period is as follows:		
Expenditures for capital assets \$ 2,879,28  Depreciation and amortization expense \$ (3,806,34)  Net adjustment		(927,053)
The statement of activities reports losses arising from the disposal of existing capital assets. Conversely, governmental funds do not report any gain or loss on disposal of capital assets. This amount represents the loss on disposal		
of capital assets.		(60,237)
Deferred outflows (inflows) of resources resulting from changes in the components of the net pension liability and total OPEB liability are amortized as a component of pension and OPEB expense in the statement of activities.		7,887,808
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of principal on long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. The net effect of these differences in the treatment of long-term obligations is as follows:		
Principal repayments:	_	
Bonds 2,575,00 Financed purchases 402,96		
Net adjustment	<u> </u>	2,977,969
Under the modified accrual basis of accounting used in the governmental funds, expenditures are not recognized for transactions that are not normally paid with expendable available financial resources. In the statement of activities, however, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are available. In addition, interest on long-term debt is not recognized under the modified accrual basis of accounting until due, rather than as it accrues. The net effect of such items is as follows:		
Accrued interest 42,42	7	
Amortization of deferred charges on refunding (85,94		
Amortization of bond premium 470,42 Compensated absences 211,86		
Heart and hypertension 35,00		
Net pension liabilities (7,639,47	•	
Total OPEB liability 1,799,93	3	/E 16E 76E\
Certain revenues reported in the statement of activities do not provide current financial resources and therefore are reported as deferred inflows of resources in		(5,165,765)
the governmental funds. This amount represents the change in unavailable revenues		(56,827)
Internal service funds are used by management to charge the costs of certain activities to individual funds. The net revenue (expense) of the internal		
service fund is reported within the governmental activities.		8,607
Change in net position of governmental activities	\$	6,980,617

# STATEMENTS OF NET POSITION -PROPRIETARY FUNDS AS OF JUNE 30, 2022

	Governmental Activities Internal Service	
	Funds	
ASSETS		
Current assets:		
Cash and cash equivalents	\$	102,998
Other		18,941
Total current assets		121,939
LIABILITIES Current liabilities:		
Accounts payable		12,635
Due to other funds		11,150
Total current liabilities		23,785
NET POSITION		
Unrestricted		98,154
Total net position	\$	98,154

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION - PROPRIETARY FUNDS

# FOR THE YEAR ENDED JUNE 30, 2022

	Governmental Activities Internal Service	
	Funds	
OPERATING REVNEUES		
Charges for services	\$	124,385
Total operating revenues		124,385
OPERATING EXPENSES		
Cost of services		115,778
Total operating expenses		115,778
Operating income/change in net position		8,607
Net position - beginning		89,547
Net position - ending	\$	98,154

# STATEMENT OF CASH FLOWS -PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2022

	Governmental Activities Internal Service	
		Funds
CASH FLOWS FROM OPERATING ACTIVITIES		
Cash received for charges for services	\$	125,262
Cash payments for cost of services		(121,132)
Net cash provided by operating activities		4,130
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES		
Interfund activity		7,045
Net increase in cash and cash equivalents		11,175
Cash and cash equivalents, beginning of year		91,823
Cash and cash equivalents, end of year	\$	102,998
RECONCILIATION OF OPERATING INCOME TO		
NET CASH PROVIDED BY OPERATING ACTIVITIES		
Operating income	\$	8,607
Changes in assets and liabilities:		
Accounts receivable		877
Accounts payable		4,841
Prepaid expenses		(10,195)
Net cash used in operating activities	\$	4,130

# STATEMENT OF FIDUCIARY NET POSITION -FIDUCIARY FUNDS AS OF JUNE 30, 2022

	Pension Trust Funds		Private Purpose Trust Fund - Scholarship Fund	
ASSETS			_	
Cash and cash equivalents	\$ 929,16	4	\$ 2,422	
Investments:				
Corporate bonds	7,139,79	5	-	
Fixed-rate capital securities	3,51	2	-	
U.S. Treasury securities	581,76	1	-	
Equity securities	14,785,21	6	-	
Mutual funds	2,472,84	3	344,050	
Total assets	25,912,29	1	346,472	
LIABILITIES				
Accounts payable	1,12	8	-	
Total liabilities	1,12	8	-	
NET POSITION				
Restricted for pension benefits				
and other purposes	\$ 25,911,16	3	\$ 346,472	

# STATEMENT OF CHANGES IN FIDUCIARY NET POSITION - FIDUCIARY FUNDS

# FOR THE YEAR ENDED JUNE 30, 2022

	Pension Trust Funds	Private Purpose Trust Fund - Scholarship Fund	
ADDITIONS			
Contributions:			
Employer	\$ 997,165	\$ -	
Plan members	294,669		
Total contributions	1,291,834		
Investment earnings:			
Net change in the fair			
value of investments	(4,896,189	(60,130)	
Interest and dividends	642,499	24,872	
Total investment earnings	(4,253,690	(35,258)	
Less: investment fee expense	(220,594	(2,452)	
Net change in investments	(4,474,284	(37,710)	
Total additions	(3,182,450	(37,710)	
DEDUCTIONS			
Benefit payments	1,838,790	-	
Awards expense	-	8,000	
Administrative expenses	62,412	-	
Total deductions	1,901,202	8,000	
Change in net position	(5,083,652	(45,710)	
Fund balances - beginning, as originally reported	30,994,815	-	
Adjustments (see Note 1)	-	392,182	
Fund balances - beginning, as adjusted	30,994,815	392,182	
Net position - ending	\$ 25,911,163	\$ 346,472	

NOTES TO FINANCIAL STATEMENTS
AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of Town of Old Saybrook, Connecticut (the Town), have been prepared in conformity with accounting principles generally accepted in the United States of America, as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The Town's significant accounting policies are described below.

#### Financial Reporting Entity

The Town was incorporated in 1854. The Town covers 18.3 square miles and is located in Middlesex County. The Town operates under a Town Meeting/Board of Selectman/Board of Finance form of government and provides a full range of services including public safety (police and fire), public works, sanitation, parks and recreation, health and social services, planning and zoning, and education.

The legislative power of the Town is with the Board of Selectman and Town Meeting. The Board of Selectman may enact, amend or repeal ordinance and resolutions. The Board of Finance is responsible for financial and taxation matters as prescribed by Connecticut General Statutes and is responsible for presenting fiscal operating budgets for Town Meeting approval.

Accounting principles generally accepted in the United States of America require that the reporting entity include the primary government, organizations for which the primary government is financially accountable and other organizations which by nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. The Town has determined that there are no agencies or entities, which should be presented within the Town's financial statements based on these criteria.

#### Government-wide and Fund Financial Statements

#### **Government-wide Financial Statements**

The statement of net position and the statement of activities display information about the Town and include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities. The statements are intended to distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties. The Town has no business-type activities.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported as general revenues.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

### **Government-wide and Fund Financial Statements (Continued)**

#### **Fund Financial Statements**

The fund financial statements provide information about the Town's funds, including its fiduciary funds. Separate statements for each fund category – governmental, proprietary and fiduciary - are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds. The Town reports the following major governmental funds:

General Fund - This fund is the Town's primary operating fund. It accounts for all financial resources of the general government, except those not accounted for and reported in another fund.

Capital Projects Fund - This capital projects fund is used to account for the revenues and expenditures associated with the Town's various multi-year capital projects funded primarily by debt issuances.

Capital Nonrecurring Fund - This fund accounts for the financial revenues to be used for major capital asset construction and/or purchases funded substantially by grants and General Fund appropriations.

*Economic Development Fund* - This fund accounts for grant and contribution revenues restricted for specific purposes.

In addition, the Town reports the following major proprietary and fiduciary fund types:

*Internal Service Fund* - This fund accounts for activities that provide goods or services to other funds, departments, or agencies of the Town on a cost-reimbursement basis.

*Pension Trust Funds* - These funds are used to account for resources held in trust for the members and beneficiaries of the Town's defined benefit pension plans. The Town utilizes these funds to account for activities of the following plans: Town Pension Trust Fund and the Fire Company #1 Pension Trust Fund.

*Private Purpose Trust Fund* - This fund type is used to account for trust arrangements under which principal and income benefit individuals, private organizations, or other governments. As the designated trustee or agent, the Town utilizes the assets of the private purpose trust funds in capacity stipulated in the related trust agreement.

#### **Measurement Focus and Basis of Accounting**

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as *current financial resources* or *economic resources*. The basis of accounting indicates the timing of recognition in the financial statements of various kinds of transactions or events.

The government-wide, proprietary, and fiduciary fund financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

### Measurement Focus and Basis of Accounting (Continued)

The governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized when they have been earned and they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service principal and interest expenditures on general long-term debt, including lease liabilities, as well as expenditures related to compensated absences, claims and judgments, and postemployment benefits are recognized later based on specific accounting rules applicate to each, generally when payment is due. General capital asset acquisitions, including entering into contracts giving the Town the right to use leased assets, are reported as expenditures in governmental funds. Issuance of long-term debt and financing through leases are reported as other financing sources.

Property taxes and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues in the current fiscal period. Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements, and the amount is either received or available to be received during the period or within the availability period for this revenue source (within 60 days of yearend). Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is either received or available to be received during the period or within the availability period for this revenue source (within 60 days of yearend). All other revenue items are considered to be measurable and available only when the cash is received.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Town's internal service funds are charges to departments for services. Operating expenses for the internal service funds include the cost of services and administrative expenses. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

#### **Restatement**

The Town has recharacterized certain activities previously reported as governmental activities to fiduciary activities. The Town has restated its beginning net position and fund balances for this change as follows:

	Governmental	Governmental	Private Purpose
	Activities	Funds	Trust Funds
Net Position/Fund balance - beginning, as originally reported	\$ 70,319,651	\$ 16,705,718	\$ -
Recharacterization of certain activities previously			
reported as governmental activities	(392,182)	(392,182)	392,182
Net Position/Fund balance - beginning, as adjusted	\$ 69,927,469	\$ 16,313,536	\$ 392,182

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### Assets, Liabilities, Deferred Outflows and Inflows of Resources and Net Position/Fund Balance

#### **Cash and Cash Equivalents**

The Town's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. For purposes of the statement of cash flows, the Town's proprietary funds consider their demand deposits and all highly liquid investments with an original maturity of three months or less when purchased to be cash equivalents.

#### **Investments**

Investments with a maturity of less than one year when purchased, non-negotiable certificates of deposit, and other nonparticipating investments are reported at cost or amortized cost. Investments in certain external investment pools that meet specific criteria for measuring its investments at amortized cost are reported at amortized cost. All other investments in external investment pools and investments with maturity greater than one year when purchased are stated at fair value. Fair value is the price that would be received to sell an investment in an orderly transaction at year end.

#### **Restricted Cash, Cash Equivalents and Investments**

The restricted cash, cash equivalents and investments are for performance bonds and endowment purposes. Performance bonds are restricted until the monies are returned to the vendor after satisfactory completion of contract or the Town calls the bond for nonperformance. The endowment amounts are reflected in net position as restricted for other purposes. Endowment investment income is approved for expenditure by the individual Boards responsible for each fund.

#### **Property Taxes**

Property taxes are assessed as of October 1 and are levied on the following July 1. Real estate and personal property taxes are due in two installments, July 1 and the following January 1. Motor vehicle and personal property taxes are billed in July and are due in one installment, July 1. Supplemental motor vehicle taxes are due in full January 1. Taxes become delinquent thirty days after the installment is due and liens are filed on delinquent real estate taxes within one year. Interest is charged on delinquent amounts at a statutory rate of 1.5% per month. The Town has not establishes an allowance for doubtful accounts.

In the fund financial statements, all property taxes receivable which have not been collected within 60 days of June 30 have been recorded as deferred inflows of resources, since they are not considered to be available to finance expenditures of the current fiscal year. Taxes collected during the 60-day period have been recorded as revenue.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

### Assets, Liabilities, Deferred Outflows and Inflows of Resources and Net Position/Fund Balance (Continued)

#### **Capital Assets**

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g. roads, bridges, and sidewalks), are reported in the government-wide financial statements. Capital assets are defined by the Town as assets with an initial individual cost of more than \$5,000 for vehicles, machinery and equipment, \$20,000 for improvements and \$75,000 for infrastructure and an estimated useful life greater than one year.

As the Town constructs or acquires capital assets each period, they are capitalized and reported at historical cost. The reported value excludes normal maintenance and repairs, which are amounts spent in relation to capital assets that do not increase the asset's capacity or efficiency or increase its estimated useful life. Donated capital assets are recorded at acquisition value at the date of donation. Acquisition value is the price that would be paid to acquire an asset with equivalent service potential on the date of the donation. Intangible assets follow the same capitalization policies as tangible capital assets and are reported with tangible assets in the appropriate capital asset class.

Land and construction in progress are not depreciated. Other tangible and intangible property and equipment are depreciated/amortized using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings	50-100
Building improvements	20-100
Land improvements	20-100
Machinery and equipment	5-20
Vehicles	5-8
Infrastructure	30
Intangible assets	30-50

#### **Unearned Revenue**

This liability represents resources that have been received but not yet earned.

#### **Deferred Outflows and Inflows of Resources**

Deferred outflows and inflows of resources represent an acquisition or composition of net assets that applies to a future period(s) and so will not be recognized as an inflow or outflow of resources until that time.

Deferred outflows of resources consists of deferred charges on refundings and deferred charges on pension expenses. Deferred charges on refunding are reported in the government-wide statement of net position. This amount is being amortized to interest expense using the effective-interest method over the life of the related bonds. Deferred charges on pension and OPEB expenses are also reported in the government-wide statement of net position. These amounts are amortized as a component of pension or OPEB expense on a systematic and rational basis.

Deferred inflows of resources consist of revenue that is considered unavailable under the modified accrual basis of accounting and deferred charges on pension and OPEB expenses. Unavailable revenue is reported in the governmental funds balance sheet and is recognized as an inflow of resources in the period that the amounts become available. Deferred charges on pension and OPEB expenses are reported in the government-wide statement of net position and are amortized as a component of pension and OPEB expenses on a systematic and rational basis.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

## **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

# Assets, Liabilities, Deferred Outflows and Inflows of Resources and Net Position/Fund Balance (Continued)

## **Long-term Obligations**

## Long-term Debt

The applicable accounting standards define debt as a liability that arises from a contractual obligation to pay cash, or other assets that may be used in lieu of cash, in one or more payments to settle and amount that is fixed at the date the contractual obligation is established. For disclosure purposes, debt does not include accounts payable or leases, except for contracts reported as financed purchase of the underlying assets.

In the government-wide financial statements, long-term debt is reported as liabilities in the statement of net position. Premiums and discounts on long-term debt are deferred and amortized over the life of the related debt using the effective interest rate method and the debt is reported net of any unamortized premium or discount. In the governmental fund financial statements, premiums and discounts are recognized in the current period.

In the governmental fund financial statements, debt premiums and discounts are recognized during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### Leases (as Lessee)

The Town recognizes a lease liability and an intangible right-to-use lease asset (lease asset) for a noncancellable lease in the government-wide financial statements. The Town recognizes lease liabilities with an initial, individual value of \$20,000 or more.

## **Compensated Absences and Employee Retirement Obligations**

Employees accumulate by a prescribed formula for absence due to vacation and sickness based upon the various union contracts and the Town's personnel policies. The eligibility for sick pay in some instances does vest. The General Fund is the primary source to liquidate compensated absences. Expenses to be paid in the future periods are accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in governmental funds only for amounts expected to be paid with available resources; for example, as a result of employee resignations and retirements.

## **Net Position and Fund Balances**

The statement of net position presents the Town's assets, deferred outflows and inflows of resources, and liabilities, with net position as the residual of these elements. Net position reported in three categories:

Net investment in capital assets - This component of net position consists of capital assets, net of accumulated depreciation and amortization and reduced by outstanding balances for bonds, notes and other debt that are attributed to the acquisition, construction or improvement of capital assets.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

## **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

# Assets, Liabilities, Deferred Outflows and Inflows of Resources and Net Position/Fund Balance (Continued)

# Net Position and Fund Balances (Continued)

Restricted net position - This component of net position consists of amounts whose use is restricted either through external restrictions imposed by creditors, grantors, contributors, and the like, or through restrictions imposed by law through constitutional provisions or enabling legislation. None of the Town's restricted net position is restricted through enabling legislation.

*Unrestricted net position* - This component of net position is the net amount of assets, liabilities, and deferred outflows of resources which do not meet the definition of the preceding two categories.

The Town's governmental funds report the following fund balance categories:

*Nonspendable* - Amounts that cannot be spent because they are not in spendable form or they are legally or contractually required to be maintained intact.

Restricted - Constraints placed on the use of resources that are either externally imposed by creditors, grantors, contributors or laws and regulations of other governments, or imposed by law through enabling legislation.

Committed - Amounts can be only used for specific purposes pursuant to constraints imposed by formal action of the Town and cannot be used for any other purpose unless the Town removes or changes the specified use by taking the same formal action.

Assigned - Amounts are constrained by the government's intent to be used for specific purposes, but are not restricted or committed. Amounts may be constrained to be used for a specific purpose by a governing board or body or official that has been delegated authority to assign amounts by the Town Charter.

*Unassigned* - Residual classification for the General Fund or amounts necessary in other governmental funds to eliminate otherwise negative fund balance amounts in the other four categories.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the Town considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned or unassigned fund balances are available, the Town considers amounts to have been spent first out of committed funds, then assigned funds and finally unassigned funds, as needed, unless the Board of Finance has provided otherwise in its commitment or assigned actions.

Donor-restricted endowments - The Town has received certain endowments for the perpetual care of the Upper Cemetery. The amounts are reflected in net position as restricted for perpetual care. Investment income is approved for expenditure by the board of the benefiting activity. There was \$1,059 of appreciation available for appropriation at June 30, 2022.

NOTES TO FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

## **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

## Assets, Liabilities, Deferred Outflows and Inflows of Resources and Net Position/Fund Balance (Continued)

# **Interfund Activity**

During the course of operations the Town has activity between funds for various purposes. Any residual balances outstanding at year end are reported as due from/to other funds and advances to/from other funds. Further, certain activity occurs during the year involving transfers of resources between funds reported at gross amounts as transfers in/out. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities (i.e., the governmental and internal service funds) are eliminated so that only the net amount is included as internal balances in the governmental activities column. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column.

## **Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities including disclosures of contingent assets and liabilities and reported revenues, expenses and expenditures funding the fiscal year. Accordingly, actual results could differ from those estimates.

#### **NOTE 2 - CASH DEPOSITS AND INVESTMENTS**

## Cash Deposits – Custodial Credit Risk

Custodial credit risk is the risk that, in the event of a bank failure, the Town will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The Town's policy provides for uninsured demand and time deposits with banks and savings and loan institutions to be collateralized as prescribed in the Connecticut general statutes, as described below. In addition, in order to anticipate market changes and provide for a level of security for all funds, all public deposits shall be held in qualified public depositories. As of June 30, 2022, \$11,256,580 of the Town's bank balance of \$12,121,398 was exposed to custodial credit risk as follows:

Uninsured and uncollateralized	\$ 10,130,922
Uninsured and collateralized with securities held by the pledging	
bank's trust department or agent but not in the Town's name	1,125,658
	\$ 11,256,580

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

## **NOTE 2 - CASH DEPOSITS AND INVESTMENTS (Continued)**

## Cash Deposits – Custodial Credit Risk (Continued)

All of the Town's deposits were in qualified public institutions as defined by Connecticut general statutes. Under these statutes, any bank holding public deposits must at all times maintain, segregated from its other assets, eligible collateral in an amount equal to a certain percentage of its public deposits. The applicable percentage is determined based on the bank's risk-based capital ratio. The amount of public deposits is determined based on either the public deposits reported on the most recent quarterly call report, or the average of the public deposits reported on the four most recent quarterly call reports, whichever is greater. The collateral is kept in the custody of the trust department of either the pledging bank or another bank in the name of the pledging bank.

A reconciliation of the Town's cash and cash equivalents as of June 30, 2022 is a follows:

Government-wide statement of net position:

dovernment-wide statement of het position.		
Cash and cash equivalents (includes restricted) Statement of fiduciary net position:	\$	17,970,099
Cash and cash equivalents		931,586
cash and cash equivalents		18,901,685
Less: cash equivalents considered investments		
•		(7.056.646)
for disclosure purposes		(7,356,646)
	\$	11,545,039
<u>Investments</u>		
A reconciliation of the Town's investments as of June 30, 2022 is as follows:		
Government-wide statement of net position:		
Investments (includes restricted)	\$	9,204,830
Statement of fiduciary net position:	•	, ,
Investments		25,327,177
mestments	-	34,532,007
Add and an Colombia and Manad Colombia		34,332,007
Add: cash equivalents considered investments		
for disclosure purposes		7,356,646
	\$	41,888,653

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

## **NOTE 2 - CASH DEPOSITS AND INVESTMENTS (Continued)**

# **Investments (Continued)**

As of June 30, 2022, the Town's investments consisted of the following:

			Inve	ies	
	Valuation		Less		_
Investment type	Basis	Value	Than 1	1 to 5	6 to 10
Debt Securities:					
Governmental Activities:					
Money market mutual funds	Amortized cost	\$ 64,716	\$ 64,716	\$ -	\$ -
Short-term Investment Fund	Amortized cost	6,739,746	6,739,746	-	-
U.S. Treasury securities	Fair value	9,096,848	9,096,848	-	-
Fiduciary Funds:					
Money market mutual funds	Amortized cost	552,184	552,184	-	-
U.S. Treasury securities	Fair value	581,761	-	427,200	154,561
Corporate bonds	Fair value	7,139,795	665,024	5,093,087	1,381,684
Fixed-rate capital securities	Fair value	3,512	3,512		
		\$ 24,178,562	\$ 17,122,030	\$ 5,520,287	\$ 1,536,245
Other investments:					
Governmental Activities:					
Mutual funds	Fair value	107,981			
Fiduciary Funds:					
Mutual funds	Fair value	444,643			
Exchange traded funds	Fair value	2,372,251			
Equity securities	Fair value	14,785,216			
		\$ 41,888,653			

#### **Interest Rate Risk**

The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

# **Credit Risk**

The Town has no investment policy that would further limit its investment choices beyond those already limited by Connecticut state statutes. Connecticut state statutes permit no Town to invest in: (1) obligations of the United States, including its instrumentalities and agencies; (2) in obligations of any state or of any political subdivision, authority or agency thereof, provided such obligations are rated within one of the top two rating categories of any recognized rating services; (3) in shares or other interests in custodial arrangements or pools maintaining constant net asset values and in highly rated no-load open end money markets and mutual funds (with constant or fluctuating net assets values) whose portfolios are limited to obligations of the United States and its agencies, and repurchase fully collateralized by such obligations; (4) or in obligations of the State of Connecticut or of any political subdivision thereof, provided such obligations are rated within one of the top three rating categories of any recognized rating service. Other provisions if the statues cover specific municipal funds with particular investment authority.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

## **NOTE 2 - CASH DEPOSITS AND INVESTMENTS (Continued)**

## Credit Risk (Continued)

The provisions of the statutes regarding the investment of municipal pension funds does not specify permitted investments. Therefore, the investments of such funds is generally controlled by the laws applicable to fiduciaries and the provisions of the applicable pension plan. The Town's investments in debt securities, whose ratings are required to be disclosed, were rated by Standard & Poor's as follows at June 30, 2022:

A	AA		AA		Α		BBB		BB		В	Unrated
-	_				_		_		_			
\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$ 64,716
6,73	39,746		-		-		-		-		-	-
	-		-		-		-		-		-	552,184
10	03,205	216	5,625	1,4	32,540	3,9	66,617	1,1	17,903	30	2,905	-
	-		-		-		-		-		-	3,512
	\$ 6,7	\$ - 6,739,746 - 103,205	\$ - \$ 6,739,746	\$ - \$ - 6,739,746 -	\$ - \$ - \$ 6,739,746 -	\$ - \$ - \$ - 6,739,746 103,205 216,625 1,432,540	\$ - \$ - \$ - \$ 6,739,746  103,205 216,625 1,432,540 3,9	\$ - \$ - \$ - \$ - 6,739,746	\$ - \$ - \$ - \$ - \$ 6,739,746 103,205 216,625 1,432,540 3,966,617 1,1	\$ - \$ - \$ - \$ - 5 - 5 - 5 - 5 - 5 - 5 -	\$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ - \$ -	\$ - \$ - \$ - \$ - \$ - 5 - 5 - 5 - 5 - 5 -

#### **Custodial Credit Risk**

For an investment, custodial credit risk is the risk that, in the event of the failure of a counterparty, the Town will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Town does not have a policy for custodial credit risk. The Town's investments in mutual funds are not evidenced by securities and are therefore not exposed to custodial credit risk.

## **Concentrations of Credit Risk**

Concentration of credit risk is the risk of loss attributed to the magnitude of the Town's investment in a single issuer. Investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools, and other pooled investments are excluded from concentration of credit risk disclosures. The Town's investment policy generally restricts investments in any one issuer that is in excess of 5.0%. In addition, the Town's policy defines other limitations in an effort to avoid incurring unreasonable inherent risk of overconcentration in specific instruments, individual issuers or maturities. As of June 30, 2022, none of the Town's investments, in any one issuer that is subject to concentration of credit risk disclosures, exceeded 5% or more of the total investments reported for the Town's governmental or fiduciary activities

#### **NOTE 3 - FAIR VALUE MEASUREMENTS**

The Town measures and records its investments using fair value measurement guidelines established by generally accepted accounting principles. These guidelines recognize a three-tiered fair value hierarchy as follows:

- Level 1: Quoted prices for identical investments in active markets;
- Level 2: Observable inputs other than those in Level 1; and
- Level 3: Unobservable inputs.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

## **NOTE 3 - FAIR VALUE MEASUREMENTS (Continued)**

Investments are classified in their entirety based on the lowest level of input that is significant to the fair value measurement. The Town's financial assets that are accounted for at fair value on a recurring basis as of June 30, 2022, by level within the fair value hierarchy are presented in the table below:

Cianificant

Financial Assets Measured at Fair Value		Prices in Active Market (Level 1)		nificant Other ervable Inputs (Level 2)	Unobservable Inputs (Level 3)		
Governmental Activities:							
U.S. Treasury Secuirities	\$	9,096,848	\$	-	\$	-	
Mutual Funds		107,981		-		-	
Fiduciary Funds:							
U.S. Treasury securities		581,761		-		-	
Corporate bonds		-		7,139,795		-	
Fixed-Rate Capital Securities		-		3,512			
Mutual funds		444,643		-		-	
Exchange traded funds		2,372,251		-		-	
Equity securities		14,785,216				-	
	\$	27,388,700	\$	7,143,307	\$	-	

Mutual funds, exchange traded funds and equity securities classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Debt securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

## **NOTE 4 - CAPITAL ASSETS**

Capital asset activity for the year ended June 30, 2022 consisted of the following:

	Beginning Balance		Increases		Decreases		Ending Balance
Governmental Activities							
Capital assets, not being depreciated:							
Land	\$	16,323,231	\$	-	\$	-	\$ 16,323,231
Construction in progress		3,219,811		1,056,453		(2,131,419)	2,144,845
Total capital assets, not being depreciated		19,543,042		1,056,453		(2,131,419)	18,468,076
Capital assets, being depreciated:							
Land improvements		6,473,248		144,889		-	6,618,137
Buildings and improvements		77,984,651		299,281		-	78,283,932
Machinery and equipment		13,866,661		163,174		940,573	14,970,408
Infrastructure		45,891,487		1,215,492		177,594	47,284,573
Total capital assets, being depreciated		144,216,047		1,822,836		1,118,167	147,157,050
Less accumulated depreciation and amortization for:							
Land improvements		2,134,629		278,740		-	2,413,369
Buildings and improvements		30,546,185		1,286,640		-	31,832,825
Machinery and equipment		8,446,748		826,094		(953,015)	8,319,827
Infrastructure		19,378,117		1,414,868		-	20,792,985
Total accumulated depreciation and		_					 
amortization		60,505,679		3,806,342		(953,015)	 63,359,006
Total capital assets, being depreciated, net		83,710,368		(1,983,506)		2,071,182	 83,798,044
Governmental activities capital assets, net	\$	103,253,410	\$	(927,053)	\$	(60,237)	\$ 102,266,120

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

## **NOTE 4 - CAPITAL ASSETS (Continued)**

Depreciation and amortization expense was charged to functions of the Town as follows:

Governmental Activities:	
General government	\$ 1,654,618
Public safety	807,093
Public works	249,634
Culture and recreation	178,580
Health and Welfare	6,276
Education	910,141
Total depreciation and amortization expense -	
governmental activities	\$ 3,806,342

## **NOTE 5 - INTERFUND RECEIVABLES AND PAYABLES**

Interfund receivable and payable balances at June 30, 2022 are as follows:

Receivable Fund	Payable Fund	 Amount
Governmental Funds:		
General Fund	Internal Service Funds	\$ 11,150
	Capital Projects Fund	137,944
	<b>Economic Development Fund</b>	25,000
	Other Governmental Funds	 178,355
		\$ 352,449

The above balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

## **NOTE 6 - INTERFUND TRANSFERS**

Interfund transfers for the year ended June 30, 2022 consisted of the following:

Transfers In	Transfers Out	 Amount
Governmental Funds:		
General Fund	Capital Projects Fund	\$ 228,118
	Capital Nonrecurring Fund	20,000
	Internal Service Funds	 10,101
		258,219
Capital Projects Fund	General Fund	981,509
Capital Nonrecurring Fund	General Fund	1,052,673
Economic Development Fund	General Fund	31,057
Other Governmental Funds	General Fund	 463,517
		\$ 2,786,975

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

## **NOTE 6 - INTERFUND TRANSFERS (Continued)**

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them, to the fund that statute or budget requires to expend them, and (2) use revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

#### **NOTE 7 - LONG-TERM LIABILITIES**

## **Changes in Long-term Liabilities**

Changes in the Town's long-term liabilities for the year ended June 30, 2022, are as follows:

	Beginning			Ending	Due Within
	Balance	Increases	Decreases	Balance	One Year
Governmental Activities					
Bonds payable:					
General obligation bonds	\$ 25,515,000	\$ -	\$ (2,575,000)	\$ 22,940,000	\$ 2,625,000
Unamortized premium	2,362,520		(470,426)	1,892,094	
Total bonds payable	27,877,520	-	(3,045,426)	24,832,094	2,625,000
Financed purchases	1,753,613	-	(402,969)	1,350,644	265,266
Compensated absences	997,783	24,327	(236,196)	785,914	157,000
Heart and Hypertension	310,000	-	(35,000)	275,000	35,000
Net pension liability - Town (Note 9)	12,899	7,088,201	-	7,101,100	-
Net pension liability - Fire (Note 9)	928,768	551,275	-	1,480,043	-
Total OPEB liability (Note 10)	10,943,231		(1,799,933)	9,143,298	
	\$ 42,823,814	\$ 7,663,803	\$ (5,519,524)	\$ 44,968,093	\$ 3,082,266

The above liabilities have typically been liquidated by the General Fund and collections from taxpayers for the sewer project.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

## **NOTE 7 - LONG-TERM LIABILITIES (Continued)**

## **General Obligation Bonds**

The Town issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds are direct obligations of the Town for which full faith and credit are pledged and payable from taxes levied on all taxable properties located within the Town. General obligation bonds currently outstanding are as follows:

	Date of	Date of Original		Maturity	Amount	
Purpose of Bonds	Issue	Issue	Rates	Date	Outstanding	
Governmental Activities						
General Purpose						
General Obligation Refunding Bonds	09/2019	\$ 2,215,000	2.0% - 5.0%	08/2034	\$ 1,800,000	
General Obligation Refunding Bonds	12/2017	3,190,000	2.0% - 5.0%	08/2025	1,074,000	
General Obligation Refunding Bonds	07/2016	7,540,000	2.0% - 4.0%	07/2033	6,711,000	
General Obligation Refunding Bonds	12/2013	2,340,000	2.0% - 4.0%	07/2023	510,000	
					10,095,000	
School Bonds						
General Obligation Refunding Bonds	09/2019	1,665,000	2.0% - 5.0%	08/2034	1,280,000	
General Obligation Refunding Bonds	12/2017	3,010,000	2.0% - 5.0%	08/2025	1,316,000	
General Obligation Refunding Bonds	07/2016	2,435,000	2.0% - 4.0%	07/2033	2,409,000	
					5,005,000	
Sewer Bonds						
General Obligation Refunding Bonds	09/2019	8,685,000	2.0%-5.0%	08/2034	7,840,000	
					\$ 22,940,000	

## **Financed Purchases**

The Town has entered into financed purchase contracts for the acquisition of capital assets. The contracts include non-appropriation clauses and provide the obligors with security interests in the underlying assets in the event of default. Ownership of the underlying assets are transferred to the Town at the end of the contract. The Town makes equal annual payments of principal and interest at an interest rates ranging from 1.1% to 2.3% through various maturity dates.

## **Advance Refunding**

The Town has advanced refunded general obligation bonds in prior years. The net proceeds from the refundings were deposited in an irrevocable trust with an escrow agent to provide fund for the future debt service payment on the refunded bonds. The refunded bonds are considered defeased and the liability for the bonds has been removed from the government-wide statement of net position. The difference between the reacquisition prices (the amounts placed in escrow) and the net carrying amounts of the refunded bonds have resulted in deferred gains and losses on refundings. These amounts, net of accumulated amortization, have been presented as deferred charges on refundings in the government-wide financial statements and are being amortized to interest expense using the effective-interest method over the life of the new bonds. Amortization of deferred charges on refundings totaled \$85,944 for the year ended June 30, 2022.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

## **NOTE 7 - LONG-TERM LIABILITIES (Continued)**

#### Legal Debt Limit

Connecticut General Statutes Section 7-374(b) provides that authorized debt of the Town shall not exceed seven times base receipts, as defined in the statute. Further, the statute limits the amount of debt that may be authorized by the Town for general purposes, schools, sewers, urban renewal and pension deficit. The statute does exclude from the Town's aggregate debt calculation any debt issued (a) in anticipation of taxes; (b) for water, gas, or electricity supply, electric demand response, conservation and load management, distributed generation, renewable energy projects, cable, wire, and pipe subway construction, underground cable, wire, and pipe conduit construction, constructing and operating a municipal community antenna television system, or a combination of such projects; (c) in anticipation of public improvement benefit assessment revenue; (d) in anticipation of state or federal grant funding; (e) for water pollution control projects in order to meet the energy and environmental protection commissioner's abatement order requirements; and debt issued (f) for which funds have been placed in escrow (from the proceeds of refunding bonds, notes, or other obligations or other municipal funds) in an amount sufficient, together with investment earnings, to provide for the payment when due of the principal of and interest on such debt. The Town did not exceed this statutory debt limitation as of June 30, 2022.

## **Authorized and Unissued Debt**

As of June 30, 2022, the Town had authorized but unissued debt totaling \$25,071,024.

## **Long-term Debt Service Requirements**

The debt service requirements for the Town's long-term debt are as follows:

	Governmental Activities										
Year ending		Bonds Pa	ayab	le		Financed	Purch	ases			
June 30:		Principal		Interest		Principal		nterest			
2023	\$	2,625,000	\$	774,962	\$	265,266	\$	19,183			
2024		2,675,000		663,312		269,256		15,191			
2025		2,100,000		559,687		199,452		11,133			
2026		2,140,000		471,587		99,225		8,670			
2027		1,960,000		394,212		100,620		7,275			
2028-2032		8,870,000		1,072,610		416,825		14,754			
2033-2035		2,570,000		76,724		-		-			
	\$	22,940,000	\$	4,013,094	\$	1,350,644	\$	76,206			

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

## **NOTE 8 - FUND BALANCE**

The various components of fund balance at June 30, 2022 are as follows:

	General Fund	Capital Projects Fund	Capital Nonrecurring Fund	Economic Development Fund	Nonmajor Governmental Funds	Total
Nonspendable:						
Permanent fund principal	\$ -	\$ -	\$ -	\$ -	\$ 5,000	\$ 5,000
Restricted for:						
Donor restrictions	-	-	-	-	1,059	1,059
Education	-	-	-	-	245,309	245,309
Scholarships	-	-	-	-	115,803	115,803
Student activities	-	-	-	-	366,210	366,210
Other programs	-	-	-	79,332	84,729	164,061
Committed to:						
Dog fund	86,426	-	-	-	-	86,426
Animal control fund	2,606	-	-	-	-	2,606
Catastrophic illness fund	151,590	-	-	-	-	151,590
Retirement payout fund	69,091	-	-	-	-	69,091
Contingency fund	43,101	-	-	-	-	43,101
Capital purposes	-	3,069,460	4,075,179	-	-	7,144,639
General government	-	-	-	-	66,252	66,252
Public safety	-	-	-	-	454,231	454,231
Culture and recreation	-	-	-	-	254,641	254,641
Health and welfare	-	-	-	-	304,821	304,821
Education	-	-	-	-	796,717	796,717
Assigned to:						
Education	142,552	-	-	-	-	142,552
Unassigned	8,215,542				-	8,215,542
	\$ 8,710,908	\$ 3,069,460	\$ 4,075,179	\$ 79,332	\$ 2,694,772	\$ 18,629,651

Encumbrances are commitments as of June 30, 2022 related to unperformed (executory) contracts for goods or services. Such amounts have been included in assigned fund balance within the balance sheet of the General Fund.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

#### **NOTE 9 - PENSION PLANS**

## **Defined Benefit Pension Plans**

The Town accounts for activity relating to three defined benefit pension plans, (1) the Town of Old Saybrook Retirement Plan, (2) the Town of Old Saybrook Fire Company No. 1 Retirement Plan, and (3) the Connecticut Teachers' Retirement System. As of and for the year ended June 30, 2022, the three plans had the following balances reported in the Town's government-wide financial statements:

	Net Pension	Deferred Outflows of	Deferred Inflows of Resources	On Behalf	Pension	
	Liability	Liability Resources		Revenues	Expense	
Old Saybrook Retirement Plan	\$ (7,101,100)	\$ 9,163,535	\$ (10,146,201)	\$ -	\$ (990,786)	
Old Saybrook Fire Company No. 1						
Retirement Plan	(1,480,043)	703,712	(110,249)	-	225,846	
Connecticut Teachers' Retirement System						
(proportionate share)				3,683,432	2,839,633	
	\$ (8,581,143)	\$ 9,867,247	\$ (10,256,450)	\$ 3,683,432	\$ 2,074,693	

Detailed disclosures for each plan follow.

#### Single Employer Pension Plans

## **Plan Description**

The Town administers two single employer, defined benefit pension plans (Town of Old Saybrook Retirement Plan and Town of Old Saybrook Fire Company #1 Retirement Plan). The Fire Company Plan covers the Town's volunteer firefighters. The Town Plan, adopted on July 1, 1967 by actions of the Board of Selectman, covers all other eligible employees. The Pension and Benefits Board makes recommendations for plan provisions which are approved by the Board of Selectman. The pension plans are included in the financial statements pension trust funds since the assets may be used to pay benefits or refunds of any plan member or beneficiary. Separate, stand-alone reports are not issued.

# **Summary of Significant Accounting Policies**

The Plans are accounted for using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions to the Plans are recognized when due and the employer has made a formal commitment to provide contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the Plans.

Investments - Investments are reported at fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. Short-term investments are reported at cost, which approximates fair value. Investments for which market quotations are not readily available are valued at their fair values as determined by the custodian under the direction of the Town, with the assistance of a valuation service. Investment income is recognized when earned and gains and losses on sales or exchanges are recognized on the transaction date.

*Investment policy* - The pension plans' policy in regard to the allocation of invested assets is established and may be amended by the Pension and Benefits Board. It is the policy of the Town's Pension and Benefits Board to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

## **NOTE 9 - PENSION PLANS (Continued)**

## Single Employer Pension Plans (Continued)

## **Summary of Significant Accounting Policies (Continued)**

Concentrations - The Plan's investments that are explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools and other pooled investments, are excluded from the concentration of credit risk disclosure requirements.

Rate of return - For the year ended June 30, 2022, the annual money-weighted rate of return on the Town Plan's and the Fire Plan's pension plan investments, net of pension plan investment expense, was -14.7% and -13.5%, respectively. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Administrative costs - Administrative costs of the Plans are funded through investment earnings of the Plans.

## Plan Membership

Membership of the Plans consisted of the following as of at the date of the latest actuarial valuations:

	Town	Fire Company
	Plan	Plan
Active participants	87	69
Terminated vested and other inactive participants	20	18
Retirees and beneficiaries receiving benefits	88	30
	195	117

## **Town Plan Benefit Provisions**

The plan's membership is open to substantially all Town employees with the exception of certified teachers and administrative personnel at the Board of Education. Administrative costs are financed from investment earnings.

The plan's normal retirement date of any police participant is the first day of the month coinciding with or next following the earlier of the member's 60<sup>th</sup> birthday or the attainment of 25 years of credited service. For any non-police participant, the normal retirement date shall be the first day of the month coinciding with or next following the earlier of the member's 62<sup>nd</sup> birthday and the completion of 5 years of credited service. The plan's early retirement date of any participant who is 55 years of age and has completed at least 15 years of credited service is the first day of any month on or after such date in which the participant elects to terminate employment and retire prior to his or her normal retirement date.

The retirement benefits at normal retirement:

*Police participants with 25 or more years of credited service* - 2% of participant's final average earnings multiplied by such participant's years of credited service. The maximum multiple for credited service is 35 years.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

## **NOTE 9 - PENSION PLANS (Continued)**

## Single Employer Pension Plans (Continued)

## **Town Plan Benefit Provisions (Continued)**

Police participants retiring prior to age 62 and have not completed 25 years of credited service:

- Benefit payable prior to attainment of age 62 2% of participant's final average earnings multiplied by such participant's years of credited service. The maximum multiple for credited service is 35 years.
- Benefit payable after attainment of age 62 1.5% of participant's final average earnings multiplied by such participant's years of credited service. The maximum multiple for credited service is 35 years.

Non-Police participants - 1.5% of participant's final average earnings multiplied by such participant's years of credited service prior to July 1, 1988 plus 2% of participant's final average earnings multiplied by such participant's years of credited service after June 30, 1988. The maximum multiple for credited service is 35 years.

The retirement benefits at early retirement:

Early retirement benefits are computed in accordance with the benefits under normal retirement date but shall be reduced by one-half percent (1/2%) for each month by which such participant's early retirement date precedes his or her normal retirement date.

## **Fire Company Plan Benefits Provisions**

The plan covers substantially all active volunteers of the Old Saybrook Fire Company #1. In order to be eligible for the plan, the employee must complete one year of service. Administrative costs are financed from investment earnings.

The retirement benefits at normal retirement:

The plan's normal retirement date of members in the plan is the first day of the month coinciding with or next following the member's 65<sup>th</sup> birthday. The normal retirement benefit received annually is as follows:

- Effective July 1, 2014 \$270 multiplied by years of credited service up to a maximum of 30 years.
- For members who retire after July 1, 2003 but prior to July 1, 2014 \$215 multiplied by years of credited service up to a maximum of 25 years.
- For members who retire prior to July 1, 2003 \$174 multiplied by years of credited service up to a maximum of 25 years.

The retirement benefits at early retirement:

The plan's early retirement date of any member who is 55 years of age and has completed at least 15 years of credited service is the first day of any subsequent month after election to retire by not later than his normal retirement date. Such benefit will be reduced by 6% per year for each year that early retirement date precedes normal retirement date.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

# **NOTE 9 - PENSION PLANS (Continued)**

## Single Employer Pension Plans (Continued)

## **Contributions**

*Employer* - Recommended contributions to each of the plans are determined each year as part of the actuarial valuation using the entry age normal cost method. For the year ended June 30, 2022, employer contributions to the Town Plan represented approximately 12.65% of covered payroll.

Employee - Members enrolled in the Town Plan are required to contribute 5% of earnings to the plan. Members enrolled in the Fire Plan are not required to contribute to the plan.

## **Net Pension Liabilities**

The components of the Town's net pension liability for each of its Plans as of June 30, 2022, were as follows:

	Town	Fire Company	
	Plan	Plan	Total
Total pension liability	\$ 31,410,478	\$ 3,081,828	34,492,306
Plan fiduciary net position	24,309,378	1,601,785	25,911,163
Town's net pension liability	\$ 7,101,100	\$ 1,480,043	\$ 8,581,143
Plan fiduciary net position as a percentage of the total pension liability	77.39%	51.98%	

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

# **NOTE 9 - PENSION PLANS (Continued)**

# Single Employer Pension Plans (Continued)

# **Net Pension Liabilities (Continued)**

The components of the change in the net pension liability for both of the Town's Plans for the year ended June 30, 2022 were as follows:

	Increase (Decrease)							
	Total Pension Liability			an Fiduciary	Net Pension Liability			
				et Position				
		(a)		(b)	(a) - (b)			
Town Plan								
Balance as of June 30, 2021	\$	29,161,349	\$	29,148,450	\$	12,899		
Changes for the year:								
Service cost		599,385		-		599,385		
Interest		2,025,160		-		2,025,160		
Effect of economic/demographic gains or losses		472,965		-		472,965		
Effect of assumptions changes or inputs		839,906		-		839,906		
Contributions - employer		-		817,165		(817,165)		
Contributions - employee		-		294,669		(294,669)		
Net investment income		-		(4,209,967)		4,209,967		
Benefit payments, including refunds		(1,688,287)		(1,688,287)		-		
Administrative expense				(52,652)		52,652		
Net changes		2,249,129		(4,839,072)		7,088,201		
Balance as of June 30, 2022	\$	31,410,478	\$	24,309,378	\$	7,101,100		
Fire Company Plan								
Balance as of June 30, 2021	\$	2,755,452	\$	1,826,684	\$	928,768		
Changes for the year:		_		_				
Service cost		52,774		-		52,774		
Interest		194,817		-		194,817		
Effect of economic/demographic gains or losses		23,412		-		23,412		
Effect of assumptions changes or inputs		205,876		-		205,876		
Contributions - employer		-		180,000		(180,000)		
Net investment income		-		(244,636)		244,636		
Benefit payments, including refunds		(150,503)		(150,503)		-		
Administrative expense				(9,760)		9,760		
Net changes		326,376		(224,899)		551,275		
Balance as of June 30, 2022	\$	3,081,828	\$	1,601,785	\$	1,480,043		

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

## **NOTE 9 - PENSION PLANS (Continued)**

## Single Employer Pension Plans (Continued)

## **Net Pension Liabilities (Continued)**

Actuarial assumptions - The total pension liabilities for the Town Plan and Fire Company Plan were determined by actuarial valuations as of July 1, 2021, using the following actuarial assumptions, applied to all periods included in the measurement:

Town Plan						
Inflation	2.75%					
Salary increases	Graded salary growth with an ultimate rate of 2.75%					
Investment rate of return	6.75%					
Discount rate	6.75%					
Fire Company Plan						
Inflation	3.00%					
Investment rate of return	6.50%					
Discount rate	6.50%					

Mortality rates for the Town Plan were based on RP-2010 Combined Healthy Mortality Table, with generational projection per Scale AA. Mortality Rates for the Fire Plan were based on PubS-2010 Mortality Table with generational projection per the MP Ultimate Table.

The long-term expected rate of returns on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in each of the plan's target asset allocation as of June 30, 2022 are summarized in the following table:

	Target A	Allocation	Real Rate of Return						
	Town	Fire Company	Town	Fire Company					
Asset Class	Plan	Plan	Plan	Plan					
Cash	7.0%	7.0%	2.4%	2.7%					
Fixed Income	33.0%	33.0%	4.4%	4.7%					
Equity	60.0%	60.0%	6.8%	3.0%					

*Discount rate* - The discount rates used to measure the total pension liability for the Town Plan and the Fire Plan was 6.75% and 6.50%, respectively. The projection of cash flows used to determine the discount rates assumed that plan member contributions will be made at the current contribution rates and that the Town's contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rates.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

## **NOTE 9 - PENSION PLANS (Continued)**

## Single Employer Pension Plans (Continued)

# **Net Pension Liabilities (Continued)**

Town Plan - Based on those assumptions, the plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rates of return on each Plan's investments were applied to all periods of projected benefit payments to determine the plan's total pension liability.

Fire Company Plan - Based on those assumptions, the plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rates of return on each Plan's investments were applied to all periods of projected benefit payments to determine the plan's total pension liability.

Sensitivity of the net pension liability to changes in the discount rate - The following presents the net pension liability for each Plan, calculated using the discount rate disclosed above, as well as what the Town's net pension liability would be for each of the Plans if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

	1	% Decrease	1% Increase		
Town Plan - Net pension liability	\$	10,894,580	\$ 7,101,100	\$	3,978,643
Fire Company Plan - Net pension liability		1,859,063	1,480,043		1,159,744

Current

#### Pension Expense and Deferred Outflows and Inflows of Resources

For the year ended June 30, 2022, the Town recognized a pension benefit of \$990,786 for the Town Plan and a pension expense of \$225,846 for the Fire Company Plan. At June 30, 2022, the Town reported deferred outflows (inflows) of resources related to each of the Plans from the following sources:

		Tow	n Plan		Fire Company Plan			
	Deferred Outflows of Resources		Det	erred Inflows	Defe	rred Outflows	Deferred Inflows of Resources	
			0	f Resources	O	f Resources		
Differences between expected and actual experience	\$	527,234	\$	(1,018,094)	\$	82,560	\$	(110,249)
Change of assumptions		6,167,557		(9,128,107)		461,605		-
Net difference between projected and actual								
earnings on pension plan investments		2,468,744		-		159,547		-
Total	\$	9,163,535	\$	(10,146,201)	\$	703,712	\$	(110,249)
			С	ombined				
	Defe	rred Outflows	Det	erred Inflows				
	of	f Resources	0	f Resources	N	et Deferrals		
Differences between expected and actual experience	\$	609,794	\$	(1,128,343)	\$	(518,549)		
Change of assumptions		6,629,162		(9,128,107)		(2,498,945)		
Net difference between projected and actual								
earnings on pension plan investments		2,628,291		-		2,628,291		
Total	\$	9,867,247	\$	(10,256,450)	\$	(389,203)		

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

## **NOTE 9 - PENSION PLANS (Continued)**

# **Single Employer Pension Plans (Continued)**

# Pension Expense and Deferred Outflows and Inflows of Resources (Continued)

Amounts reported as deferred outflows and inflows of resources related to the Town's plans will be recognized as a component of pension expense in future years as follows:

	Town Plan		Fire Company Plan		Combined
Year ended June 30,					
2023	\$	49,218	\$	95,812	\$ 145,030
2024		165,886		92,318	258,204
2025		(1,726,893)		81,221	(1,645,672)
2026		529,123		134,412	663,535
2027		-		41,149	41,149
Thereafter		<u> </u>		148,551	148,551
	\$	(982,666)	\$	593,463	\$ (389,203)

## **Plan Financial Statements**

The following presents the statement of fiduciary net position and the statement of changes in fiduciary net position for the Town and Fire Plans as of June 30, 2022:

	Town Plan		 Fire Plan	Combined		
ASSETS		_			_	
Cash and cash equivalents	\$	847,254	\$ 81,910	\$	929,164	
Investments:						
Corporate bonds		6,740,627	399,168		7,139,795	
Fixed-rate capital securities		3,215	297		3,512	
U.S. Treasury securities		561,214	20,547		581,761	
Equity securities		13,925,382	859,834		14,785,216	
Mutual and exchange traded funds		2,232,814	240,029		2,472,843	
Total assets		24,310,506	1,601,785		25,912,291	
<b>LIABILITIES</b> Accounts payable		1,128	_		1,128	
		, -			, -	
NET POSITION						
Restricted for pension benefits	\$	24,309,378	\$ 1,601,785	\$	25,911,163	

NOTES TO FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

## **NOTE 9 - PENSION PLANS (Continued)**

## <u>Single Employer Pension Plans (Continued)</u>

## Plan Financial Statements (Continued)

	Town Plan		Fire Plan		Combined	
ADDITIONS						_
Contributions:						
Employer	\$	817,165	\$	180,000	\$	997,165
Plan members		294,669		-		294,669
Total contributions		1,111,834		180,000		1,291,834
Investment earnings:						
Net change in fair value						
of investments		(4,627,774)		(268,415)		(4,896,189)
Interest and dividends		604,010		38,489		642,499
Total investment earnings		(4,023,764)		(229,926)		(4,253,690)
Less: investment fee expense		(206,924)		(13,670)		(220,594)
Net change in investments		(4,230,688)		(243,596)		(4,474,284)
Total additions		(3,118,854)		(63,596)		(3,182,450)
DEDUCTIONS						
Benefit payments		1,688,287		150,503		1,838,790
Administrative expenses		52,652		9,760		62,412
Total deductions		1,740,939		160,263		1,901,202
Change in net position		(4,859,793)		(223,859)		(5,083,652)
Net position - beginning		29,169,171		1,825,644		30,994,815
Net position - ending	\$	24,309,378	\$	1,601,785	\$	25,911,163

## **Connecticut State Teachers' Retirement System**

# **Plan Description**

The Connecticut Teachers' Retirement System (TRS or the Plan) is the public pension plan offered by the State of Connecticut (the State) to provide retirement, disability, survivorship and health insurance benefits for Connecticut public school teachers and their beneficiaries. The Plan is governed by Connecticut Statute Title 10, Chapter 167a of the Connecticut General Statutes. TRS is a multiemployer pension plan administered by the Connecticut State Teachers' Retirement Board (TRB). The State Treasurer is responsible for investing TRS funds for the exclusive benefit of TRS members.

Teachers, principals, superintendents or supervisors engaged in the service of public schools are provided with pensions through the Connecticut Teachers' Retirement System - a cost sharing multi-employer defined benefit pension plan administered by the TRB. Chapter 167a of the State Statutes grants authority to establish and amend the benefit terms to the TRB. TRS issues a publicly available financial report that can be obtained at www.ct.gov.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

## **NOTE 9 - PENSION PLANS (Continued)**

## Connecticut Teachers' Retirement System (Continued)

#### **Benefit Provisions**

The Plan provides retirement, disability and death benefits. Employees are eligible to retire at age 60 with 20 years of credited service in Connecticut, or 35 years of credited service including at least 25 years of service in Connecticut.

Normal Retirement: Retirement benefits for the employees are calculated as 2.0% of the average annual salary times the years of credited service (maximum benefit is 75.0% of average annual salary during the 3 years of highest salary). In addition, amounts derived from the accumulation of the 6.0% contributions made prior to July 1, 1989 and voluntary contributions are payable.

Early Retirement: Employees are eligible after 25 years of credited service with a minimum of 20 years of Connecticut service, or age 55 with 20 years of credited service with a minimum of 15 years of Connecticut service. Benefit amounts are reduced by 6.0% per year for the first 5 years preceding normal retirement age and 4.0% per year for the next 5 years preceding normal retirement age. Effective July 1, 1999, the reduction for individuals with 30 or more years of service is 3% per year by which retirement precedes normal retirement date.

Minimum Benefit: Effective January 1, 1999, Public Act 98-251 provides a minimum monthly benefit of \$1,200 to teachers who retire under the normal retirement provisions and who have completed at least 25 years of full time Connecticut service at retirement.

Disability Retirement: Employees are eligible for service-related disability benefits regardless of length of service. Five years of credited service is required to be eligible for non-service related disability. Disability benefits are calculated as 2.0% per year of service times the average of the highest three years of pensionable salary, but not less than 15.0%, nor more than 50.0%. In addition, disability benefits under this Plan (without regard to cost-of-living adjustments) plus any initial award of Social Security benefits and workers' compensation cannot exceed 75.0% of average annual salary. A plan member who leaves service and has attained 10 years of service will be entitled to 100.0% of the accrued benefit as of the date of termination of covered employment. Benefits are payable at age 60, and early retirement reductions are based on the number of years of service the member would have had if they had continued work until age 60.

*Pre-Retirement Death Benefit*: The plan also offers a lump-sum return of contributions with interest or surviving spouse benefit depending on length of service.

## **Contributions**

State of Connecticut - Per Connecticut General Statutes Section 10-183z (which reflects Public Act 79-436 as amended), contribution requirements of active employees and the State are amended and certified by the TRB and appropriated by the General Assembly. The contributions are actuarially determined as an amount that, when combined with employee contributions and investment earnings, is expected to finance the costs of the benefits earned by employees during the year, with any additional amounts to finance any unfunded accrued liability.

*Employers* - School District employers are not required to make contributions to the Plan, as contributions are required only from employees and the State.

*Employees* - Effective July 1, 1992, each teacher was required to contribute 6.0% of pensionable salary for the pension benefit. Effective January 1, 2018, the required contribution increased to 7.0% of pensionable salary.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

## **NOTE 9 - PENSION PLANS (Continued)**

# Connecticut Teachers' Retirement System (Continued)

## **Administrative Expenses**

Administrative costs of the plan are to be paid by the General Assembly per Section 10-183r of the Connecticut General Statutes.

#### **Basis of Presentation**

The components associated with pension expense and deferred outflows and inflows of resources have been determined based on fiduciary net position as audited by the State of Connecticut Auditors of Public Accounts as part of the State of Connecticut Annual Comprehensive Financial Report as of and for the year ended June 30, 2021. The net pension liability at June 30, 2021 has been calculated using the audited amounts. TRS is included in the State of Connecticut audit as a pension trust fund. The State of Connecticut's Annual Comprehensive Financial Report can be obtained at www.ct.gov.

The accounting standards require participating employers to recognize their proportional share of the collective net pension liability, deferred outflows and inflows of resources and pension expense. Contributions remitted by the State are recognized when legally due, based upon statutory requirements.

# **Allocation Methodology**

The allocations for participating employers are based on the expected contribution effort for each participating employer. The employer allocations were then applied to the net pension liability and pension expense to determine the amount applicable to each employer. Based upon the employee contributions made by the employees of each employer, as compared to the total employee contributions, an employer allocation percentage is calculated to six decimal places and is used to allocate the elements noted above. The employer allocation applied to Town totaled 0.295% as of the most recent measurement date.

# **Collective Net Pension Liability**

The following summarizes the collective net pension liability of the State for the TRS as of June 30, 2021, the measurement date, in addition to the Town's and State's proportionate shares of the collective net pension liability that is attributed to the Town:

Collective Net Pension Liability of the State for the TRS		\$ 1	4,926,263,000
	Proportion	Propo	rtionate Share
Town's proportionate share of the Collective Net Pension Liability	0.000%	\$	
State's proportionate share of the Collective Net Pension Liability attributed to the Town	0.295%	\$	43,990,000

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

## **NOTE 9 - PENSION PLANS (Continued)**

## **Connecticut Teachers' Retirement System (Continued)**

## **Collective Pension Expense**

The Town's expected contribution effort for allocation purposes totaled \$3,683,432 or 0.295% of the total expected contribution effort. The Town has recognized this amount as an on-behalf payment into the TRS as intergovernmental revenues and related education expenditures in the General Fund for the year ended June 30, 2022.

The collective pension expense includes certain current period changes in the collective net pension liability, projected earnings on pension plan investments and the amortization of deferred outflows of resources and deferred inflows of resources for the current period. The portion of the collective pension expense attributed to the Town totaled \$2,839,633 or 0.295% of the total collective pension expense and has been recognized as an operating contribution and related education expenses in the statement of activities for the year ended June 30, 2022.

## **Actuarial Assumptions**

The total pension liability was determined by an actuarial valuation as of June 30, 2020 using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.50%

Salary increases 3.00% - 6.50%, including inflation Investment rate of return 6.90%, net of pension plan investment

expense, including inflation

Administrative expenses \$0 assumption as expenses are paid for

by the General Assembly

Mortality rates were based on the PubT-2010 Healthy Retiree Table, adjusted 105% for males and 103% for females as ages 82 and above, projected generationally with MP-2019 for the period after service retirement.

Future cost-of-living increases for teachers who retired prior to September 1, 1992, are made in accordance with increases in the Consumer Price Index, with a minimum of 3.0% and a maximum of 5.0% per annum. For teachers who were members of the Teachers' Retirement System before July 1, 2007, and retire on or after September 1, 1992, pension benefit adjustments are made that are consistent with those provided for Social Security benefits on January 1 of the year granted, with a maximum of 6.0% per annum. If the return on assets in the previous year was less than 8.5%, the maximum increase is 1.5%. For teachers who were members of the Teachers' Retirement System after July 1, 2007, pension benefit adjustments are made that are consistent with those provided for Social Security benefits on January 1 of the year granted, with a maximum of 5.0% per annum. If the return on assets in the previous year was less than 11.5%, the maximum increase is 3.0%, and if the return on the assets in the previous year was less than 8.5%, the maximum increase is 1.0%.

#### **Long-Term Rate of Return**

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

## **NOTE 9 - PENSION PLANS (Continued)**

# **Connecticut Teachers' Retirement System (Continued)**

# Long-Term Rate of Return (Continued)

The current capital market assumptions and the target asset allocation as provided by the Treasurer's Office are summarized in the following table:

	Target	Long-Term Expected
Asset Class	Allocation	Real Rate of Return
Domestic Equity Fund	20.0%	5.6%
Developed Market Intl. Stock Fund	11.0%	6.0%
Emerging Market Intl. Stock Fund	9.0%	7.9%
Core Fixed Income Fund	16.0%	2.1%
Inflation Linked Bond Fund	5.0%	1.1%
Emerging Market Debt Fund	5.0%	2.7%
High Yield Bond Fund	6.0%	4.0%
Real Estate Fund	10.0%	4.5%
Private Equity	10.0%	7.3%
Alternative Investments	7.0%	2.9%
Liquidity Fund	1.0%	0.4%
	100%	

The geometric rates of expected return shown in the table above are nominal returns net of investment expenses.

## **Discount Rate**

The discount rate used to measure the total pension liability was 6.90%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that the State contributions will be made at the actuarially determined rates in future years. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

# NOTE 10 - OTHER POST-EMPLOYMENT BENEFITS (OPEB)

The Town accounts for activity relating to two other post-employment benefits plans, (1) the Town and Board of Education Other Post-employment Benefit Plan and (2) the Connecticut Teachers' Retirement System. As of and for the year ended June 30, 2022, the two plans had the following balances reported in the Town's government-wide financial statements:

	Total OPEB Outflow		Deferred utflows of esources	Deferred Inflows of Resources	On Behalf Revenues		OPEB Expense	
Town of Old Saybrook Other Post- employment Benefits Program Connecticut Teachers' Retirement System	\$ (9,143,298)	\$	994,379	\$ (3,015,016)	\$	-	\$	175,643
(proportionate share)			-			86,678		(176,975)
	\$ (9,143,298)	\$	994,379	\$ (3,015,016)	\$	86,678	\$	(1,332)
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NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

## NOTE 10 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) (Continued)

# Town and Board of Education Plan

# **Plan Descriptions**

The Town, in accordance with collective bargaining agreements, is committed to providing medical benefits to certain eligible retirees, spouses and beneficiaries. The other post-employment benefit program (OPEB) covers Town, Police and Board of Education retired employees. The percentage contribution of the employees and retirees for these benefits vary and are detailed in the Town's various bargaining agreements. The Town does not issue a separate stand-alone financial statement for this program.

The Town, in accordance with collective bargaining agreements, is committed to providing medical benefits to certain eligible retirees, spouses and beneficiaries. The other post-employment benefit program (OPEB) covers Town, Police and Board of Education retired employees. The percentage contribution of the employees and retirees for these benefits vary and are detailed in the Town's various bargaining agreements. The Town does not issue a separate stand-alone financial statement for this program.

## **Benefits Provided and Funding Policy**

The Town funding and payment of post-employment benefits are accounted for in the General Fund on a pay-as-you-go basis. The Town has not established a trust fund to irrevocably segregate assets to fund the liability associated with post-employment benefits. The Town is currently developing a funding strategy to provide for normal cost and the amortization of the accrued liability. Although a trust fund may not be established in the future to exclusively control the funding and reporting of post-employment benefits, the Town anticipates a commitment to fund normal cost and a long-term approach to the amortization of the actuarial accrued liability. The goal is to absorb, within the budgetary process, the actual cost of benefits in the determination of the costs of providing services to taxpayers.

The Town's funding strategy for post-employment obligations are based upon characteristics of benefits on 10 distinct groups of employees established within their respective collective bargaining units and/or contracts. Full-time employees of the Town or Board of Education who retire from the Town are eligible if they meet the following criteria:

# Town of Old Saybrook

- Town Hall/Dispatchers/Non-Union: Age 62 with 15 years of service
- Non-Union Town Administrators: Age 62 with 15 years of service
- Highway hired prior to July 1, 2004: Age 60 with 15 years of service;
- Highway hired after July 1, 2004: Age 60 with 18 years of service
- Police: The earlier of the following:
  - Age 50 with 25 years of service
  - Age 60 with 20 years of service
  - Age 65

NOTES TO FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

## NOTE 10 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) (Continued)

# **Town and Board of Education Plan (Continued)**

## **Benefits Provided and Funding Policy (Continued)**

## **Board of Education**

- Administrators hired prior to July 1, 2002: 12 years of service
- Administrators hired after July 1, 2002: 15 years of service
- CILU Secretaries and Nurses: 15 years of service
- Custodians: Age 55 with 15 years of service
- Teachers: Age 57 (the eligibility for teachers is an estimate based upon the State of Connecticut's eligibility of 35 years as a teacher assuming employment begins at an estimated age of 22, a teacher becomes eligible 35 years later, or age 57)

## **Employees Covered by Benefit Terms**

As of July 1, 2020, the valuation date, the following employees were covered by the benefit terms:

Active plan members	227
Retirees and beneficiaries receiving benefits	64
	291

## **Total OPEB Liability**

The Town's OPEB liability reported as of June 30, 2022 totaled \$9,143,298. The total OPEB liability has been measured and determined as of June 30, 2021 by the actuarial valuation performed as of July 1, 2020.

Actuarial Assumptions and Other Inputs - The total OPEB liability in the July 1, 2020 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Discount rate 3.54% Inflation rate 2.60%

Medical trend rates 5.8% - 4.10% over 53 years

Salary increases, including inflation Graded by service

The discount rate was based on the Bond Buyer 20 (GO 20 Index) as of the measurement date, which represents municipal bond trends based on a portfolio of 20 general obligation bonds that mature in 20 years.

Mortality tables for Teachers and Administrator have been based on the RPH-2014 White Collar Table projected to the year 2020 using the BB improvement scale and further adjusted to grade in increase (5% for females and 8% for males) to rates over age 80. Mortality tables for all other employees have been based on the RP-2000 Combined Healthy Mortality Table for males and females with generational projection per Scale AA.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

## NOTE 10 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) (Continued)

# **Town and Board of Education Plan (Continued)**

# **Total OPEB Liability (Continued)**

Assumptions regarding participation and coverage election relating to benefits provided to Teachers and Board of Education Administrators are as follows:

- 50% of current actives and pre-65 retirees are assumed either to enroll in retiree health coverage through the Connecticut State Teachers' Retirement System as age 65, or transfer to a Medicare Supplemental Plan. 95% of current actives and pre-65 retirees are assumed to be Medicare-eligible.
- 100% of current actives and pre-65 retirees under the following groupings, Police Non-Union (hires on or before December 30, 2004), Town Non-Union (hired on or before December 30, 2004), Town Support (hired on or before July 26, 2004) and Dispatchers are assumed to continue coverage beyond age 65.
- It is assumed that there is no implicit rate subsidy associated with dental benefits or with post-65 medical benefits for Medicare eligible members who are paying 100% of the premiums.

## **Changes in the Total OPEB Liability**

	 Total OPEB Liability		
Balances as of June 30, 2021	\$ 10,943,231		
Changes for the year:	 10,943,231		
Service cost	265,818		
Interest	237,371		
Changes of assumptions	(1,861,503)		
Benefit payments, including			
refunds of member contributions	 (441,619)		
Net changes	(1,799,933)		
Balances as of June 30, 2022	\$ 9,143,298		

Changes of assumptions and other inputs primarily reflects a change in the discount rate from 2.16% utilized in the June 30, 2021 measurement to 3.54% utilized in the June 30, 2022 measurement.

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate - The following presents the total OPEB liability of the Town, as well as what the Town's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.54%) or 1-percentage-point higher (4.54%) than the current discount rate:

		Discount Rates					
	1	1% Decrease		Current	1% Increase		
Total OPEB liability	\$	10,434,516	\$	9,143,298	\$	8,097,772	

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

## NOTE 10 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) (Continued)

# Town and Board of Education Plan (Continued)

# Changes in the Total OPEB Liability (Continued)

Sensitivity of the Total OPEB liability to Changes in the Healthcare Cost Trend Rates - The following presents the total OPEB liability of the Town, as well as what the Town's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

		Healthcare Cost Trend Rates					
	19	1% Decrease		Current	1% Increase		
Total OPEB liability	\$	8,134,373	\$	9,143,298	\$	10,406,341	

## **OPEB Expense and Deferred Outflows and Inflows of Resources**

For the year ended June 30, 2022, the Town recognized OPEB expense of \$175,643. At June 30, 2022, the Town reported deferred outflows and inflows of resources related to OPEB from the following sources:

	Deferi	red Outflows	Def	erred Inflows		
	of Resources		01	Resources	N	et Deferrals
Difference between expected and actual experience	\$	86,155	\$	(931,830)	\$	(845,675)
Changes of assumptions		908,224		(2,083,186)		(1,174,962)
	\$	994,379	\$	(3,015,016)	\$	(2,020,637)

Amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized as a component of OPEB expense as follows:

Year Ended June 30:	
2023	\$ (327,546)
2024	(327,546)
2025	(322,457)
2026	(276,637)
2027	(276,637)
Thereafter	 (489,814)
	\$ (2,020,637)

## Connecticut State Teachers' Retirement System

# **Plan Description**

The Connecticut Teachers' Retirement System (TRS or the Plan) is the public pension plan offered by the State of Connecticut (the State) to provide retirement, disability, survivorship and health insurance benefits for Connecticut public school teachers and their beneficiaries. The Plan is governed by Connecticut Statute Title 10, Chapter 167a of the Connecticut General Statutes. TRS is a multiemployer pension plan administered by the Connecticut State Teachers' Retirement Board (TRB). The State Treasurer is responsible for investing TRS funds for the exclusive benefit of TRS members.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

## NOTE 10 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) (Continued)

## <u>Connecticut Teachers' Retirement System (Continued)</u>

## Plan Description (Continued)

Teachers, principals, superintendents or supervisors engaged in service of public schools are provided with benefits, including retiree health insurance, through the Connecticut Teachers' Retirement System - a cost sharing multi employer defined benefit pension plan administered by the TRB. Chapter 167a of the State Statutes grants authority to establish and amend the benefit terms to the TRB. TRS issues a publicly available financial report that can be obtained at www.ct.gov.

## **Benefit Provisions**

The Plan covers retired teachers and administrators of public schools in the State who are receiving benefits from the Plan. The Plan provides healthcare insurance benefits to eligible retirees and their spouses. Any member that is currently receiving a retirement or disability benefit through the Plan is eligible to participate in the healthcare portion of the Plan. Subsidized Local School District Coverage provides a subsidy paid to members still receiving coverage through their former employer and the TRB Sponsored Medicare Supplemental Plans provide coverage for those participating in Medicare, but not receiving Subsidized Local School District Coverage.

Any member that is not currently participating in Medicare Parts A & B is eligible to continue health care coverage with their former employer. A subsidy of up to \$110 per month for a retired member plus an additional \$110 per month for a spouse enrolled in a local school district plan is provided to the school district to first offset the retiree's share of the cost of coverage, any remaining portion is used to offset the district's cost. The subsidy amount is set by statute, and has not increased since July of 1996. A subsidy amount of \$220 per month may be paid for a retired member, spouse or the surviving spouse of a member who has attained the normal retirement age to participate in Medicare, is not eligible for Part A of Medicare without cost, and contributes at least \$220 per month towards coverage under a local school district plan.

Any member that is currently participating in Medicare Parts A & B is eligible to either continue health care coverage with their former employer, if offered, or enroll in the plan sponsored by the System. If they elect to remain in the Plan with their former employer, the same subsidies as above will be paid to offset the cost of coverage. If a member participating in Medicare Parts A & B so elects, they may enroll in one of the CTRB Sponsored Medicare Supplemental Plans. Active members, retirees, and the State pay equally toward the cost of the basic coverage (medical and prescription drug benefits).

Employees are eligible to retire at age 60 with 20 years of credited service in Connecticut, or 35 years of credited service including at least 25 years of service in Connecticut.

## **Contributions**

State of Connecticut - Per Connecticut General Statutes Section 10-183z (which reflects Public Act 79-436 as amended), contribution requirements of active employees and the State of Connecticut are amended and certified by the TRB and appropriated by the General Assembly. The State pays for one third of plan costs through an annual appropriation in the General Fund.

Employers - School District employers are not required to make contributions to the Plan.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

## NOTE 10 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) (Continued)

# <u>Connecticut Teachers' Retirement System (Continued)</u>

## **Contributions** (Continued)

Employees/Retirees - The cost of providing plan benefits is financed on a pay-as-you-go basis as follows: active teachers' pay for one third of the Plan costs through a contribution of 1.25% of their pensionable salaries, and retired teachers pay for one third of the Plan costs through monthly premiums, which helps reduce the cost of health insurance for eligible retired members and dependents.

## **Administrative Expenses**

Administrative costs of the Plan are to be paid by the General Assembly per Section 10-183r of the Connecticut General Statutes.

## **Basis of Presentation**

The components associated with the other postemployment benefits (OPEB) expense and deferred inflows and outflows of resources have been determined using the unrecognized portions of each year's experience and assumption changes as audited by the State of Connecticut Auditors of Public Accounts as part of the State of Connecticut Annual Comprehensive Financial Report as of and for the year ended June 30, 2021. The net OPEB liability at June 30, 2021 has been calculated using the audited amounts. The OPEB trust fund is included in the TRS, and the TRS is included in the State of Connecticut audit as a pension trust fund. The State of Connecticut's Annual Comprehensive Financial Report can be obtained at www.ct.gov.

The accounting standards require participating employers to recognize their proportional share of the collective net OPEB liability, deferred outflows and inflows of resources and OPEB expense. Contributions remitted by the State are recognized when legally due, based upon statutory requirements.

## **Allocation Methodology**

The allocations for participating employers are based on the expected contribution effort of the date of the latest biennial valuation. The employer allocations were then applied to the net OPEB liability and OPEB expense to determine the amount applicable to each employer. Based upon the employee contributions made by the employees of each employer, as compared to the total employee contributions, an employer allocation percentage is calculated to six decimal places and is used to allocate the elements noted above. The employer allocation applied to Town totaled 0.295% as of the most recent measurement date.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

## NOTE 10 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) (Continued)

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# **Connecticut Teachers' Retirement System (Continued)**

## **Collective Net OPEB Liability**

The following summarizes the collective net OPEB liability of the State for the TRS as of June 30, 2021, the measurement date, in addition to the Town's and State's proportionate shares of the collective net OPEB liability that is attributed to the Town:

Collective Net OPEB Liability of the State for the TRS		<u>Ş</u>	1,626,189,000
	Proportion	Prop	ortionate Share_
Town's proportionate share of the			
Collective Net OPEB Liability	0.000%	\$	
State's proportionate share of the			
Collective Net OPEB Liability attributed to the Town	0.295%	\$	4,793,000

## **Collective OPEB Expense**

The Town's expected contribution effort for allocation purposes totaled \$86,678 or 0.295% of the total expected contribution effort. The Town has recognized this amount as an on-behalf payment into the TRS as intergovernmental revenues and related education expenditures in the General Fund for the year ended June 30, 2022.

The collective OPEB expense includes certain current period changes in the collective net OPEB liability, projected earnings on OPEB plan investments and the amortization of deferred outflows of resources and deferred inflows of resources for the current period. The portion of the collective OPEB expense attributed to the Town totaled a negative \$176,975 or 0.295% of the total collective OPEB expense and has been recognized as a reduction in operating contributions and related education expenses in the statement of activities for the year ended June 30, 2022.

## **Actuarial Assumptions**

The total OPEB liability was determined by an actuarial valuation as of June 30, 2020 using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50%
Real Wage Growth	0.50%
Wage Inflation	3.00%
Salary increases	3.00% - 6.50%, including inflation
Investment rate of return	3.00%, net of OPEB plan investment expense, including inflation
Healthcare cost trend rates:	
Medicare	5.125% for 2020 decreasing to
	an ultimate rate of 4.50% by 2023

Mortality rates were based on the PubT-2010 Healthy Retiree Table, adjusted 105% for males and 103% for females as ages 82 and above, projected generationally with MP-2019 for the period after service retirement.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

## NOTE 10 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) (Continued)

# **Connecticut Teachers' Retirement System (Continued)**

## **Long-Term Rate of Return**

The long-term expected rate of return on plan assets is reviewed as part of the actuarial valuation process. Several factors are considered in evaluation the long-term rate of return assumption, including the Plan's current asset allocations and a log-normal distribution analysis using the best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) for each major asset class.

The long-term expected rate of return was determined by weighing the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The assumption is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

		Expected 10-Year	
	Target	<b>Geometric Real</b>	Standard
Asset Class	Allocation	Rate of Return	Deviation
U.S. Treasuries (Cash Equivalents)	100.0%	-0.42%	1.78%

#### **Discount Rate**

The discount rate used to measure the total OPEB liability was 2.17%. The projection of cash flows used to determine the discount rate was performed in accordance with the applicable standards. The projection's basis was an actuarial valuation performed as of June 30, 2021. In addition to the actuarial methods and assumptions of the June 30, 2021 actuarial valuation, the following actuarial methods and assumptions were used in the projection of cash flows:

- Total payroll for the initial projection year consists of the payroll of the active membership present on the valuation date. In subsequent projection years, total payroll was assumed to increase annual at a rate of 3.00%.
- Employee contributions were assumed to be made at the current member contribution rate.
   Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- o Annual State contributions were assumed to be equal to the most recent five-year average of state contributions toward the fund.

Based on those assumptions, the Plan's fiduciary net position was projected to be depleted and, as a result, the Municipal Bond Index Rate was used in the determination of the single equivalent rate.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

## **NOTE 11 - RISK MANAGEMENT**

The Town is exposed to various risks of loss related to torts, theft of, damage to, or destruction of assets; errors or omissions; injuries to employees or acts of God for which the Town carries commercial insurance. Neither the Town nor its insurers have settled any claims, which exceed the Town's insurance coverage form amounts in the prior year.

## **Retrospectively Rated Policy**

The commercial insurance carried for workers' compensation is a retrospectively rated policy for which the Town's contribution is based on the Town's loss experience. It is not possible to estimate the possible loss.

The Town purchases commercial insurance for all other risks of loss, including blanket and umbrella policies. Settled claims have not exceeded commercial coverage in any of the past three years and there has been no significant reduction of insurance coverage from amounts held in prior years.

## <u>Self-Insurance Cooperative</u>

The Town of Old Saybrook's Board of Education (BOE) participates in the Eastern CT Healthcare Cooperative (the Cooperative) to provide medical, prescription and dental health coverage for BOE employees. The Cooperative was established in June 2013 by several eastern Connecticut entities under the provisions of Connecticut Public Act 10-174 for the purpose of providing one or more health care benefits as allowed by such act for their employees. The Cooperative is a public entity risk pool operating as a common risk management and insurance program for its members. The Cooperative is designed to be self-sustaining through actuarially determined premiums established annually to cover expected claims, administration and a margin for unexpected losses or expenses. The Cooperative reinsures for medical, dental and prescription drug claims in excess of \$1,000,000 maximum aggregate benefit. The members are subject to supplemental assessments in the event of deficiencies. A withdrawing member is responsible for any losses and expenses incurred consisting of paid claims, administrative costs, total claims losses, and the larger of the incurred but not reported claims or runout claims up to one year from withdrawal.

## **NOTE 12 - COMMITMENTS AND CONTINGENCIES**

## Litigation, Claims and Assessments

There are several lawsuits pending against the Town. The outcome and eventual liability to the Town, if any, in these cases is not known at this time. The Town's management, based upon consultation with legal counsel, estimates that potential claims against the Town, not covered by insurance, resulting from such litigation would not materially affect the financial position of the Town.

## Federal Awards and State Financial Assistance

The Town has received state and federal grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursement to the grantor agency for any expenditure disallowed under terms of the grant. Based on prior experience, Town management believes such disallowances, if any, will not be material.

# REQUIRED SUPPLEMENTARY INFORMATION

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY BASIS - GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2022

	Budgeted Amounts			Variance With Final Budget
REVENUES	Original	Final Final	Actual	Over (Under)
Property taxes	\$ 45,653,7	'17 \$ 45,653,717	\$ 46,176,701	\$ 522,984
Intergovernmental	463,0	. , ,	887,779	424,779
Charges for services	996,0	,	1,511,484	515,484
Investment income	75,0	,	8,463	(66,537)
Total revenues	47,187,7		48,584,427	1,396,710
EXPENDITURES				
Current:				
General government	3,647,5	3,647,571	3,589,704	(57,867)
Public safety	6,538,5	6,538,578	6,409,674	(128,904)
Public works	3,657,4	3,712,421	3,624,711	(87,710)
Culture and recreation	1,877,0	1,877,024	1,852,358	(24,666)
Health and welfare	740,9	740,913	728,560	(12,353)
Education	26,771,3	26,771,365	26,749,543	(21,822)
Capital outlays	745,0	745,000	744,615	(385)
Debt service	3,209,8	3,209,845	3,209,845	-
Total expenditures	47,187,7	47,242,717	46,909,010	(333,707)
Excess (deficiency) of revenues				
over expenditures		(55,000)	1,675,417	1,730,417
OTHER FINANCING SOURCES (USES)				
Appropriation of fund balance		55,000	-	(55,000)
Use of current year surplus		1,498,855	-	(1,498,855)
Transfers out		(1,498,855)	(1,498,855)	
Total other financing sources (uses)		55,000	(1,498,855)	(1,553,855)
Net change in fund balance	\$	- \$ -	\$ 176,562	\$ 176,562

# SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS - PENSION TOWN PENSION PLAN (UNAUDITED) LAST NINE FISCAL YEARS\*

	2022	2021	2020	2019	2018	2017	2016	2015	2014
Total pension liability									
Service cost	\$ 599,385	\$ 1,466,148	\$ 854,009	\$ 808,509	\$ 914,097	\$ 1,618,345	\$ 1,372,450	\$ 1,012,863	\$ 763,535
Interest	2,025,160	1,656,920	1,790,761	1,773,796	1,756,566	1,579,806	1,499,834	1,638,943	1,613,662
Effect of economic/demographic gains or losses	472,965	(1,391,047)	42,837	507,816	(1,671,676)	26,054	(551,895)	-	-
Differences between expected and actual experience	-	-	-	-	-	-	-	300,049	-
Effect of assumptions changes or inputs	839,906	(14,368,341)	11,756,337	1,497,585	(1,999,612)	(8,263,420)	5,491,460	1,989,230	720,919
Benefit payments, including refunds	(1,688,287)	(1,591,720)	(1,600,910)	(1,697,716)	(1,512,407)	(1,205,958)	(1,239,891)	(1,284,175)	(1,104,947)
Net change in total pension liability	2,249,129	(14,228,040)	12,843,034	2,889,990	(2,513,032)	(6,245,173)	6,571,958	3,656,910	1,993,169
Total pension liability - beginning	29,161,349	43,389,389	30,546,355	27,656,365	30,169,397	36,414,570	29,842,612	26,185,702	24,192,533
Total pension liability - ending	31,410,478	29,161,349	43,389,389	30,546,355	27,656,365	30,169,397	36,414,570	29,842,612	26,185,702
Plan fiduciary net position									
Contributions - employer	817,165	751,340	560,074	558,125	1,576,474	500,830	475,113	437.437	411,211
Contributions - members	294,669	310,166	314,895	328,653	344,580	365,321	343,843	351,423	335,120
Net investment income	(4,209,967)	6,422,505	890,946	1,483,398	1,252,278	2,112,454	(6,912)	700,595	3,113,027
Benefit payments, including refunds	(1,688,287)	(1,591,720)	(1,600,910)	(1,697,716)	(1,512,407)	(1,205,958)	(1,239,891)	(1,284,175)	(1,117,286)
Administrative expense	(52,652)	(26,930)	(31,506)	(36,089)	(51,962)	(6,391)	(1,239,891)	(1,204,173)	(3,840)
Net change in plan fiduciary net position	(4,839,072)	5,865,361	133,499	636,371	1,608,963	1,766,256	(505,479)	205,280	2,738,232
Plan fiduciary net position - beginning	29,148,450	23,283,089	23,149,590	22,513,219	20,904,256	19,138,000	19,643,479	19,438,199	16,699,967
Plan fiduciary net position - ending	24,309,378	29,148,450	23,283,089	23,149,590	22,513,219	20,904,256	19,138,000	19,643,479	19,438,199
rian nuuciary net position - enuing	24,303,376	23,140,430	23,263,063	23,143,330	22,313,213	20,304,230	13,138,000	13,043,473	15,438,155
Town's net pension liability	\$ 7,101,100	\$ 12,899	\$ 20,106,300	\$ 7,396,765	\$ 5,143,146	\$ 9,265,141	\$ 17,276,570	\$ 10,199,133	\$ 6,747,503
Plan fiduciary net position as a percentage									
of total pension liability	77.39%	99.96%	53.66%	75.79%	81.40%	69.29%	52.56%	65.82%	74.23%
Covered payroll	\$ 6,462,149	\$ 6,628,087	\$ 6,746,930	\$ 6,518,727	\$ 6,391,246	\$ 5,112,538	\$ 5,040,802	\$ 4,627,012	\$ 4,542,061
Town's net pension liability as a percentage of covered payroll	109.89%	0.19%	298.01%	113.47%	80.47%	181.22%	342.73%	220.43%	148.56%

<sup>\*</sup> This schedule is intended to show information for ten years and additional years' information will be displayed as it becomes available.

## 

LAST NINE FISCAL YEARS\*

	 2022	 2021	 2020	 2019	 2018	 2017	 2016	 2015	2014
Actuarially determined contribution	\$ 813,814	\$ 786,169	\$ 598,170	\$ 575,704	\$ 675,326	\$ 828,573	\$ 802,803	\$ 758,105	\$ 712,919
Contributions in relation to the actuarially determined contribution	 817,165	751,340	560,074	558,125	1,576,474	500,829	475,113	437,437	411,211
Contribution deficiency (excess)	\$ (3,351)	\$ 34,829	\$ 38,096	\$ 17,579	\$ (901,148)	\$ 327,744	\$ 327,690	\$ 320,668	\$ 301,708
Covered payroll	\$ 6,462,149	\$ 6,628,087	\$ 6,746,930	\$ 6,518,727	\$ 6,391,246	\$ 5,112,538	\$ 5,040,802	\$ 4,627,012	\$ 4,542,061
Contributions as a percentage of covered payroll	12.65%	11.34%	8.30%	8.56%	24.67%	9.80%	9.43%	9.45%	9.05%
Annual money-weighted rate of return, net of investment expense	-14.71%	28.10%	3.89%	6.81%	5.98%	11.06%	-0.11%	3.95%	16.86%

<sup>\*</sup> This schedule is intended to show information for ten years and additional years' information will be displayed as it becomes available.

### SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS - PENSION -

# FIRE COMPANY PENSION PLAN (UNAUDITED) LAST NINE FISCAL YEARS\*

	2022	2021	2020	2019	2018	2017	2016	2015	2014
Total pension liability									
Service cost	\$ 52,774	\$ 58,601	\$ 48,289	\$ 52,16	6 \$ 48,089	\$ 60,032	\$ 55,714	\$ 38,203	\$ 35,373
Interest	194,817	187,849	166,284	159,13	8 167,175	159,028	150,274	122,335	114,655
Effect of plan changes	-	-	-	-	-	-	48,629	42,912	-
Effect of economic/demographic gains or losses	23,412	-	(7,182)	-	(202,528)	-	172,274	-	-
Effect of assumptions changes or inputs	205,876	-	326,600	-	54,269	-	50,256	-	-
Benefit payments, including refunds	(150,503)	(135,430)	(114,702)	(109,68	5) (103,057)	(100,975)	(93,840)	(71,128)	(43,132)
Net change in total pension liability	326,376	111,020	419,289	101,61	9 (36,052)	118,085	383,307	132,322	106,896
Total pension liability - beginning	2,755,452	2,644,432	2,225,143	2,123,52	4 2,159,576	2,041,491	1,658,184	1,525,862	1,418,966
Total pension liability - ending	3,081,828	2,755,452	2,644,432	2,225,14	3 2,123,524	2,159,576	2,041,491	1,658,184	1,525,862
Plan fiduciary net position									
Contributions - employer	180,000	183,957	183,897	183,74	7 173,587	161,102	127,411	117,695	74,213
Contributions - members	-	-	-	-	-	-	-	-	-
Net investment income	(244,636)	377,839	44,480	72,52	3 65,461	95,036	(311)	23,314	103,528
Benefit payments, including refunds	(150,503)	(135,430)	(114,702)	(109,68	5) (103,057)	(100,975)	(93,840)	(71,128)	(43,132)
Administrative expense	(9,760)	(4,320)	(15,773)	(6,55	8) (13,862)	(216)	(3,502)	-	-
Net change in plan fiduciary net position	(224,899)	422,046	97,902	140,02	7 122,129	154,947	29,758	69,881	134,609
Plan fiduciary net position - beginning	1,826,684	1,404,638	1,306,736	1,166,70	9 1,044,580	889,633	859,875	789,994	655,385
Plan fiduciary net position - ending	1,601,785	1,826,684	1,404,638	1,306,73	6 1,166,709	1,044,580	889,633	859,875	789,994
Town's net pension liability	\$ 1,480,043	\$ 928,768	\$ 1,239,794	\$ 918,40	7 \$ 956,815	\$ 1,114,996	\$ 1,151,858	\$ 798,309	\$ 735,868
Plan fiduciary net position as a percentage									
of total pension liability	51.98%	66.29%	53.12%	58.73	% 54.94%	48.37%	43.58%	51.86%	51.77%

<sup>\*</sup> This schedule is intended to show information for ten years and additional years' information will be displayed as it becomes available.

# SCHEDULE OF CONTRIBUTIONS AND INVESTMENT RETURNS - PENSION - FIRE COMPANY PENSION PLAN (UNAUDITED)

LAST NINE FISCAL YEARS\*

	 2022	 2021	 2020	 2019	 2018	 2017	 2016	 2015	 2014
Actuarially determined contribution	\$ 171,642	\$ 160,226	\$ 169,368	\$ 153,467	\$ 173,587	\$ 161,102	\$ 127,111	\$ 117,695	\$ 74,213
Contributions in relation to the actuarially determined contribution	 180,000	183,957	183,897	183,747	173,587	161,102	127,411	117,695	 74,213
Contribution deficiency (excess)	\$ (8,358)	\$ (23,731)	\$ (14,529)	\$ (30,280)	\$ -	\$ -	\$ (300)	\$ -	\$ 
Annual money-weighted rate of return, net of investment expense	-13.49%	26.59%	3.27%	6.15%	5.98%	11.06%	-0.11%	3.95%	16.86%

<sup>\*</sup> This schedule is intended to show information for ten years and additional years' information will be displayed as it becomes available.

#### SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE COLLECTIVE NET PENSION LIABILITY -

#### CONNECTICUT TEACHERS' RETIREMENT SYSTEM (UNAUDITED)

#### LAST EIGHT FISCAL YEARS\*

(Rounded to the Nearest Thousand)

	2022	2021	2020	2019	2018	2017	2016	2015
Town's proportion of the collective net pension liability	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Town's proportionate share of the collective net pension liability	\$ -	\$ -	\$ -	\$ -	\$ - \$	- \$	- \$	-
State's proportionate share of the collective net pension liability	42 000 000	FF F 42 000	50.664.000	20.052.000	20.024.000	42 447 000	22 426 000	22.426.000
attributed to the Town Total	43,990,000 \$ 43,990,000	\$ 55,542,000 \$ 55,542,000	\$ 50,661,000 \$ 50,661,000	39,062,000 \$ 39,062,000	\$ 39,921,000 \$ \$ 39,921,000 \$	42,117,000 42,117,000 \$	32,426,000 32,426,000 \$	32,426,000 32,426,000
Town's covered payroll	\$ 13,264,000	\$ 12,829,000	\$ 13,026,000	\$ 12,824,000	\$ 12,668,000 \$	12,210,000 \$	12,072,000 \$	11,636,000
Town's proportionate share of the collective net pension liability as a percentage of its covered payroll	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Plan fiduciary net position as a percentage of the total collective pension liability	60.77%	49.24%	52.00%	57.69%	55.93%	52.26%	59.50%	61.51%

<sup>\*</sup> This schedule is intended to show information for ten years and additional years' information will be displayed as it becomes available.

# SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY OTHER POST-EMPLOYMENT BENEFITS PROGRAMS (UNAUDITED) LAST FIVE FISCAL YEARS\*

	2022	2021	2020	2019	2018
Total OPEB liability				 	
Service cost	\$ 265,818	388,305	\$ 271,780	\$ 238,872	\$ 317,124
Interest on total OPEB liability	237,371	260,388	369,505	442,887	418,715
Effect of plan changes	-	(600,764)	-	-	-
Effect of economic/demographic gains and losses	-	111,873	-	(1,574,470)	-
Effect of assumptions changes or inputs	(1,861,503)	(402,118)	932,732	483,923	(402,183)
Benefit payments, including refunds	(441,619)	(414,535)	(514,446)	(507,054)	(507,782)
Net change in total OPEB liability	(1,799,933)	(656,851)	1,059,571	 (915,842)	(174,126)
Total OPEB liability - beginning	10,943,231	11,600,082	10,540,511	 11,456,353	11,630,479
Total OPEB liability - ending	\$ 9,143,298	\$ 10,943,231	\$ 11,600,082	\$ 10,540,511	\$ 11,456,353
Effect of economic/demographic gains and losses Effect of assumptions changes or inputs Benefit payments, including refunds Net change in total OPEB liability Total OPEB liability - beginning	\$ (441,619) (1,799,933) 10,943,231	\$ 111,873 (402,118) (414,535) (656,851) 11,600,082	\$ (514,446) 1,059,571 10,540,511	\$ 483,923 (507,054) (915,842) 11,456,353	\$ (50 (17 11,63

<sup>\*</sup> This schedule is intended to show information for ten years and additional years' information will be displayed as it becomes available.

# SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE COLLECTIVE NET OPEB LIABILITY CONNECTICUT TEACHERS' RETIREMENT SYSTEM (UNAUDITED) LAST FIVE FISCAL YEARS\*

### (Rounded to the Nearest Thousand)

	2022	 2021	2020		2019		2018
Town's proportion of the collective net OPEB liability	0.00%	0.00%		0.00%		0.00%	0.00%
Town's proportionate share of the collective net OPEB liability	\$ -	\$ -	\$	-	\$	-	\$ -
State's proportionate share of the collective net OPEB liability attributed to the Town	4,793,000	 8,284,000		7,901,000		7,809,000	 10,275,000
Total	\$ 4,793,000	\$ 8,284,000	\$	7,901,000	\$	7,809,000	\$ 10,275,000
Town's covered employee payroll	\$ 13,264,000	\$ 12,829,000	\$	13,026,000	\$	12,824,000	\$ 12,668,000
Town's proportionate share of the collective net OPEB liability as a percentage of its covered payroll	0.00%	0.0%		0.0%		0.0%	0.0%
Plan fiduciary net position as a percentage of the total collective OPEB liability	6.11%	2.50%		2.08%		1.49%	1.79%

<sup>\*</sup> This schedule is intended to show information for ten years and additional years' information will be displayed as it becomes available.

REQUIRED SUPPLEMENTARY INFORMATION AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

# NOTE 1 - STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY BASIS - GENERAL FUND

### **Budgetary Information**

The General Fund is the only fund for which an annual budget is legally adopted. The Town adheres to the following procedures in establishing the budgetary data included in the General Fund financial statements, in accordance with provision of its Town Charter:

- Each board, commission, department, agency or officer of the Town shall, on or before January 15<sup>th</sup> of each year, submit to the First Selectman a detailed estimate of the expenditures to be made by said board, commission, department, agency or officer for the Town's fiscal year beginning July 1<sup>st</sup> of the year, together with a statement of revenues (other than tax revenues) which are estimated to be collected by such board, commission, department, agency or officer for said ensuing fiscal year; provided; however, that said submission by the Board of Education shall be on or before March 1<sup>st</sup> of each year, rather than January 15<sup>th</sup> thereof. For those boards, commissions, departments, agencies and officials which provide programs and services, budgets shall be accompanied by a statement or statements, in narrative form, describing such programs or services, which have been accomplished or expected to be accomplished during its present fiscal year, and those such programs and services which are expected to be accomplished in the ensuing fiscal year.
- The First Selectman shall compile all general governmental budgets, excluding the Board of Education, no later than February 15<sup>th</sup> of each year, and present to the Board of Selectmen a consolidated proposed budget.
- On or before March 1<sup>st</sup> of each year, the Board of Selectman and Board of Education shall present its completed budget to the Board of Finance. Following the receipt of said budget from the Board of Selectmen, the Board of Finance will present the proposed General Government Budget. Also, prior to April 1<sup>st</sup>, the Board of Finance will hold a public hearing at which time the Board of Education will present the proposed Board of Education Budget. Following such public hearings and at least two (2) weeks before the Annual Town Budget Meeting, the Board of Finance shall hold a public hearing, at which time it will present a proposed Town Budget, together with the statement of anticipated revenues and estimated mill rate based upon such proposed Town Budget. The Board of Finance may hold additional public hearings, if it deems necessary. At any of the public hearings referred to in this section, any elector or taxpayer may be heard regarding the proposed budget for the next ensuing fiscal year.
- The Annual Budget Meeting shall be held not less than one month prior to the beginning of the next ensuing fiscal year for the purpose of action upon the budget, in accordance with the provisions of Section 7-388 of the General Statutes of the State of Connecticut, as amended.

REQUIRED SUPPLEMENTARY INFORMATION (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

# NOTE 1 - STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY BASIS - GENERAL FUND (Continued)

### **Budgetary Information (Continued)**

- The Town Clerk shall prepare and have available in her office a mandatory petition at least 14 days prior to the first Annual Budget Meeting, if, at least 24 hours prior to such meeting, at least 100 persons entitled to vote at such meeting have signed such petition (or petition confirming to the requirements of Section 7-7 of the General Statutes of Connecticut on the same question), then the question of the adoption of said proposed Annual Budget shall be decided by a "yes" or "no" vote on the voting machines in accordance with the same provisions of Section 7-7 of the General Statutes of Connecticut. In the event that a proposed budget shall be rejected, then the same procedure shall be established with regard to any subsequent budget meeting for that fiscal year; provided, however, that such mandatory petition shall be available 5 days prior to any subsequent meeting.
- The Board of Finance shall lay a tax on the grand list in accordance with General Statutes 7-344 only after both the General Government and Board of Education budgets have been approved, provided that, is any fiscal year shall begin without a budget having been approved, the Board of Finance shall be authorized to lay such tax on the grand list as the Board deems advisable in accordance with General Statutes 7-344.
- Budgetary control is maintained at the department level. However, the Board of Finance may transfer between budget items and between departments, thus amending the budget, as long as total expenditures are not exceeded. Any transfers to one line item totaling \$25,000 or more for the year must be approved by Town Meeting. Additional appropriations of \$5,000 were approved during the year ended June 30, 2022. In addition, the Town authorized the transfer of \$1,498,855 from the 2022 revenue and expenditure budgetary surplus to fund various capital projects and to offset future debt service fluctuations.
- The Board of Education is authorized under state law to transfer unexpended balances from one account to another within its total line appropriation.
- Classification of certain revenues and expenditures under accounting principles generally accepted in the United States of America (GAAP) differ from classifications used for budgetary purposes.

As described above, accounting principles applied for purposes of developing data on a budgetary basis differ from those used to present financial statements in conformity with accounting principles generally accepted in the United States of America (GAAP basis).

REQUIRED SUPPLEMENTARY INFORMATION (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

# NOTE 1 - STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY BASIS - GENERAL FUND (Continued)

A reconciliation of General Fund amounts presented on the budgetary basis to amounts presented on the GAAP basis is as follows for the year ended June 30, 2022:

	Total			Total	Oth	ner Financing	Net	Change in
		Revenues	E	penditures		Uses, Net	Fur	nd Balance
Budgetary basis	\$	48,584,427	\$	46,909,010	\$	(1,498,855)	\$	176,562
"On-behalf" payments -								
State Teachers' Retirement								
Fund		3,770,110		3,770,110		-		-
Change in encumbrances		-		(142,552)		-		142,552
Consolidation of reserve funds		7,385		162,845		165,000		9,540
Certain transfers recorded as expenditures for budgetary								
purposes		20,956		(915,726)		(936,682)		-
GAAP basis	\$	\$ 52,382,878		49,783,687	\$	(2,270,537)	\$	328,654

### NOTE 2 - SCHEDULE OF CHANGES IN NET PENSION LIABILTY - TOWN PENSION PLAN

The Town began to report this schedule when it implemented GASB Statement No. 67, Financial Reporting for Pension - an amendment of GASB Statement No. 25, in fiscal year 2014. GASB Statement No. 67 requires the information within this schedule to be presented for the ten most recent fiscal years.

Actuarial valuations are prepared every year with the most recent available actuarial valuation performed as of July 1, 2021. The July 1, 2021 actuarial valuation was rolled forward to the most recent measurement date of June 30, 2022. This information is utilized by the Town for reporting as of June 30, 2022.

Benefit Changes - There have been no benefit term changes that have had a significant effect on the measurement of the total pension liability.

Assumption Changes - The following assumption changes had a significant effect on the calculation of the Town's total pension liability:

- o In 2022, the assumed investment rate of return was lowered from 7.00% to 6.75%. In addition, the discount rate was decreased from 7.00% to 6.75%
- o In 2021, the assumed investment rate of return was lowered from 7.125% to 7.00%. In addition, the discount rate was increased from 3.76% to 7.00%
- o In 2020, the assumed investment rate of return was lowered from 7.25% to 7.125%. In addition, the discount rate was decreased from 5.85 to 3.76%.
- o In 2019, the assumed investment rate of return was lowered from 7.50% to 7.25%. In addition, the discount rate was decreased from 6.42% to 5.85%.
- o In 2018, the discount rate was increased from 5.79% to 6.42%.
- o In 2017, the assumed investment rate of return was lowered from 7.75% to 7.50%. In addition, the discount rate was increased from 4.22% to 5.79%.

REQUIRED SUPPLEMENTARY INFORMATION (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

#### NOTE 3 - SCHEDULE OF CONTRIBUTIONS AND INVESTMENT RETURNS - TOWN PENSION PLAN

The Town began to report this schedule when it implemented GASB Statement No. 67, Financial Reporting for Pension Plans - an amendment of GASB Statement No. 25, in fiscal year 2014. GASB Statement No. 67 requires the information within this schedule to be presented for the ten most recent fiscal years.

Actuarially determined contributions rates are calculated as of July 1, one year prior to the end of the fiscal year in which contributions are reported.

The following methods and assumptions were utilized to determine the contribution rates for the year ended June 30, 2022.

#### **Town Plan**

Valuation date: July 1, 2020
Actuarial cost method: Entry Age Normal
Amortization method: Level Percentage

Remaining amortization period 30 years, closed (19 years remaining as of July 1, 2020)

Asset valuation method 5 Year Smoothed Market Value

Actuarial assumptions:

Investment rate of return 7.00%
Discount rate 7.00%
Inflation rate 2.75%

Salary increases Graded salary growth with an ultimate rate of 2.75% Retirement age Police - Earlier of age 60 or 25 years of service

All other - age based rates

Mortality rates were based on the PUB-2010 Mortality Table with generational projection per the MP Ultimate Table.

### NOTE 4 - SCHEDULE OF THE CHANGES IN NET PENSION LIABILTY - FIRE PENSION PLAN

The Town began to report this schedule when it implemented GASB Statement No. 67, Financial Reporting for Pension Plans - an amendment of GASB Statement No. 25, in fiscal year 2014. GASB Statement No. 67 requires the information within this schedule to be presented for the ten most recent fiscal years.

Actuarial valuations are prepared every two years with the most recent available actuarial valuation performed as of July 1, 2021. The July 1, 2021 actuarial valuation was rolled forward to the most recent measurement date of June 30, 2021. This information is utilized by the Town for reporting as of June 30, 2022.

Benefit Changes - There have been no benefit term changes that have had a significant effect on the measurement of the Town's total pension liability.

Assumption Changes - The following assumption changes had a significant effect on the calculation of the Town's total pension liability:

- o In 2022, the assumed investment rate of return and discount rates were lowered to 6.50%.
- o In 2020, the assumed investment rate of return and discount rates were lowered to 7.125%.
- o In 2018, the assumed investment rate of return and discount rates were lowered to 7.50%.

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION (Unaudited) (Continued)

AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

#### NOTE 5 - SCHEDULE OF CONTRIBUTIONS AND INVESTMENT RETURNS - FIRE PENSION PLAN

The Town began to report this schedule when it implemented GASB Statement No. 67, Financial Reporting for Pension Plans - an amendment of GASB Statement No. 25, in fiscal year 2014. GASB Statement No. 67 requires the information within this schedule to be presented for the ten most recent fiscal years.

Actuarially determined contributions rates are calculated as of July 1, one year prior to the end of the fiscal year in which contributions are reported.

The following methods and assumptions were utilized to determine the contribution rates for the year ended June 30, 2022.

### **Fire Company Plan**

Valuation date:

Actuarial cost method:

Amortization method:

July 1, 2019

Entry Age Normal

Level Percentage

Remaining amortization period 30 years, closed (20 years remaining as of July 1, 2019)

Asset valuation method 5 Year Smoothed Market Value

Actuarial assumptions:

Investment rate of return 7.125%
Discount rate 7.125%
Inflation rate 3.00%

Salary increases Graded salary growth with an ultimate rate of 3.00%

Retirement age Police - Earlier of age 60 or 25 years of service

All other - age based rates

Mortality rates were based on the PubS-2010 Mortality Table with generational projection per the MP-2019 Ultimate Table.

# NOTE 6 - SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE COLLECTIVE NET PENSION LIABILITY - CONNECTICUT TEACHERS' RETIREMENT SYSTEM

The Town began to report this schedule when it implemented GASB Statement No. 68, Accounting and Financial Reporting for Pensions - An Amendment of GASB Statement No. 27, in fiscal year 2015. GASB Statement No. 68 requires the information within this schedule to be presented for the ten most recent fiscal years.

Actuarial valuations are prepared every two years with the most recent available actuarial valuation performed as of June 30, 2021. The liabilities were estimated based on a measurement date of June 30, 2021. The employer allocations were then applied to the net pension liability and pension expense to determine the amount applicable to each employer. This information is utilized by the Town for reporting as of June 30, 2022.

Benefit Changes - There were no benefit term changes that had a significant effect on the measurement of the collective net pension liability reported as of June 30, 2022.

Assumption Changes - There have been no changes in assumptions that have had a significant effect on the measurement of the collective net pension liability.

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION (Unaudited) (Continued)

AS OF AND FOR THE YEAR ENDED JUNE 30, 2022

#### NOTE 7 - SCHEDULE OF CHANGES IN TOTAL OPEB LIABILTY - OTHER POST-EMPLOYMENT BENEFITS PLAN

The Town began to report this schedule when it implemented GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pension, in fiscal year 2018. GASB Statement No. 75 requires the information within this schedule to be presented for the ten most recent fiscal years.

Actuarial valuations are prepared every two years with the most recent available actuarial valuation performed as of July 1, 2020. The July 1, 2020 actuarial valuation was rolled forward to the most recent measurement date of June 30, 2022. This information is utilized by the Town for reporting as of June 30, 2022.

Benefit Changes - There have been no benefit term changes that have had a significant effect on the measurement of the Town's total OPEB liability.

Assumption Changes - The following assumption changes has a significant effect on the calculation of the Town's total OPEB liability calculated:

- o In 2022, the assumed discount rate was increased from 2.16% to 3.54%.
- o In 2021, the assumed discount rate was decreased from 2.21% to 2.16%.
- o In 2020, the assumed discount rate was decreased from 3.50% to 2.21%.

## NOTE 8 - SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE COLLECTIVE NET OTHER POST-EMPLOYMENT BENEFITS LIABILITY - CONNECTICUT STATE TEACHERS' RETIREMENT SYSTEM

The Town began to report this schedule when it implemented GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pension, in fiscal year 2018. GASB Statement No. 75 requires the information within this schedule to be presented for the ten most recent fiscal years.

Actuarial valuations are prepared every two years with the most recent available actuarial valuation performed as of June 30, 2020. The liabilities were estimated based on a measurement date of June 30, 2021. This information is utilized by the Town for reporting as of June 30, 2022.

Benefit Changes - There were no benefit term changes that had a significant effect on the measurement of the collective total OPEB liability reported as of June 30, 2022.

Assumption Changes - The following assumption changes had a significant effect on the measurement of the collective total OPEB liability reported as of June 30, 2022.

- o The discount rate used to measure plan obligations for financial accounting purposes was updated to equal the Single Equivalent Interest Rate (SEIR) of 2.17% as of June 30, 2021; and
- o Expected annual per capita claims costs were updated to reflect anticipated medical and prescription drug claim experience based on scheduled premium increases through calendar year 2024.

# COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES

SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES -BUDGET AND ACTUAL - BUDGETARY BASIS - GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2022

	Budgeted	d Amounts		Variance With Final Budget
	Original	Final	Actual	Over (Under)
PROPERTY TAXES				
General property taxes	\$ 45,518,717	\$ 45,518,717	\$ 46,013,605	\$ 494,888
Interest and lien and fees	100,000	100,000	131,229	31,229
Telecommunications tax	35,000	35,000	31,867	(3,133)
Total property taxes	45,653,717	45,653,717	46,176,701	522,984
INTERGOVERNMENTAL REVENUES				
Education equalization grant	130,000	130,000	197,798	67,798
Town aid road fund	246,000	246,000	246,583	583
Local capital improvement program	53,000	53,000	65,578	12,578
Municipal Grant-In-Aid	-	-	60,918	60,918
Grants in lieu of taxes	34,000	34,000	39,963	5,963
Excess cost	-	-	223,739	223,739
Veterans and Disabled Tax Relief	-	-	10,583	10,583
Coronavirus Relief Fund	-	-	42,617	42,617
Total intergovernmental revenues	463,000	463,000	887,779	424,779
CHARGES FOR SERVICES				
Board of Selectman	2,000	2,000	2,450	450
Town clerk fees	400,000	400,000	677,966	277,966
Building department	180,000	180,000	297,996	117,996
Police department	7,000	7,000	3,933	(3,067)
Fire Marshal	3,000	3,000	5,587	2,587
Transfer station	55,000	55,000	66,978	11,978
Library fees and fines	2,000	2,000	3,294	1,294
Parks and recreation	282,000	282,000	333,339	51,339
Land use fees	20,000	20,000	27,381	7,381
Other revenue from local	45,000	45,000	92,560	47,560
Total charges for services	996,000	996,000	1,511,484	515,484
INVESTMENT EARNINGS	75,000	75,000	8,463	(66,537)
Total revenues	47,187,717	47,187,717	48,584,427	1,396,710
OTHER FINANCING SOURCES				
Appropriation of fund balance	-	55,000	-	(55,000)
Use of current year surplus	<u>-</u>	1,498,855	-	(1,498,855)
Total other financing sources		1,553,855		(1,553,855)
Total revenues and				
other financing sources	\$ 47,187,717	\$ 48,741,572	\$ 48,584,427	\$ (157,145)

SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES -BUDGET AND ACTUAL - BUDGETARY BASIS - GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2022

	 Budgeted	l Amou	ınts			ance With al Budget
	Original		Final	 Actual	Ove	er (Under)
GENERAL GOVERNMENT	 _			_		
Selectman	\$ 419,857	\$	419,857	\$ 413,912	\$	(5,945)
Accounting	308,316		308,316	293,982		(14,334)
Tax collector	220,362		220,362	216,460		(3,902)
Information technology	199,606		199,606	209,294		9,688
Treasurer	8,634		8,634	8,814		180
Town clerk	263,999		263,999	265,961		1,962
Historic district	5,381		5,381	2,518		(2,863)
Vital statistics	1,350		1,350	1,293		(57)
Assessor	172,103		172,103	179,034		6,931
Town hall	496,735		496,735	515,267		18,532
Registrars	62,690		62,690	49,879		(12,811)
Arch review board	3,711		3,711	3,713		2
Land use department	363,095		363,095	324,229		(38,866)
Zoning commission	34,794		34,794	34,611		(183)
Zoning board of appeals	13,447		13,447	20,511		7,064
Board of finance	63,625		63,625	57,567		(6,058)
Assessment appeals	6,697		6,697	2,062		(4,635)
Planning commission	15,361		15,361	15,139		(222)
Conservation commission	4,514		4,514	2,422		(2,092)
Economic development commission	66,160		66,160	54,429		(11,731)
Ethics commission	950		950	-		(950)
Inland wetlands	8,704		8,704	5,810		(2,894)
Insurance	377,000		377,000	392,174		15,174
Legal	105,000		105,000	107,480		2,480
Political subdivisions	139,556		139,556	135,866		(3,690)
Retiree health insurance	264,000		264,000	255,623		(8,377)
Harbor management	21,924		21,924	21,654		(270)
Total general government	 3,647,571		3,647,571	3,589,704		(57,867)
PUBLIC SAFETY						
Fire department	600,695		600,695	597,192		(3,503)
Fire marshal	145,282		145,282	145,924		642
Police - Field Service	3,662,744		3,662,744	3,501,465		(161,279)
Police - Support Services	1,092,953		1,092,953	1,023,808		(69,145)
Police - General Expenditures	547,663		547,663	663,700		116,037
Emergency management	204,029		204,029	197,163		(6,866)
Marine patrol	61,015		61,015	46,930		(14,085)
Tree warden	55,689		55,689	63,613		7,924
Animal control	25,000		25,000	25,000		7,324
Buildings	143,508		143,508	144,879		1,371
Total public safety	 6,538,578		6,538,578	 6,409,674		(128,904)
Total public safety	 0,330,376		0,330,376	 0,403,074		(120,904)

# SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES - BUDGET AND ACTUAL - BUDGETARY BASIS - GENERAL FUND *(Continued)* FOR THE YEAR ENDED JUNE 30, 2022

	Budgeted Amounts				Variance With Final Budget		
		Original		Final	Actual	0	ver (Under)
PUBLIC WORKS		204 204		204 204	262 542		(20.775)
Water pollution control authority	\$	284,294	\$	284,294	\$ 263,519	\$	(20,775)
Transfer station operations		359,413		359,413	402,635		43,222
Transfer station waste/disposal Public works administration		340,900		340,900	298,949		(41,951)
Engineering		1,077,660		1,077,660 135,000	1,011,141 158,041		(66,519)
Waste collections		80,000 32,500		32,500	34,123		23,041 1,623
Traffic and street lights		80,000		80,000	52,293		(27,707)
Water hydrant		658,500		658,500	640,104		(18,396)
		578,280		578,280	591,366		
Public works highway & streets Public works snow & ice		74,874		74,874	67,121		13,086
Public works vehicle maintenance		81,000		81,000	98,079		(7,753) 17,079
Main Street Maintenance		10,000		10,000	•		
		3,657,421			 7,340 3,624,711		(2,660)
Total public works		3,037,421		3,712,421	3,024,711		(87,710)
CULTURE AND RECREATION							
Acton public library		1,039,082		1,039,082	974,810		(64,272)
Recreation		613,296		613,296	635,095		21,799
Mini golf		75,566		75,566	78,138		2,572
Vicky Duffy Pavilion		12,300		12,300	19,539		7,239
Other parks		65,280		65,280	79,880		14,600
Katherine Hepburn Theater		71,500		71,500	64,896		(6,604)
Total culture and recreation		1,877,024		1,877,024	 1,852,358		(24,666)
HEALTH AND WELFARE							
Youth and family services		413,517		413,517	413,517		-
Health district/ environmental health		162,000		162,000	144,980		(17,020)
Social services		121,375		121,375	118,457		(2,918)
Public health nursing		44,021		44,021	51,606		7,585
Total health and welfare		740,913		740,913	728,560		(12,353)
BOARD OF EDUCATION		26,771,365		26,771,365	26,749,543		(21,822)
CAPITAL OUTLAYS		745,000		745,000	744,615		(385)
DEBT SERVICE		3,209,845		3,209,845	3,209,845		
Tabel account discount							(222 707)
Total expenditures		47,187,717		47,242,717	 46,909,010		(333,707)
OTHER FINANCING USES							
Transfers out				1,498,855	 1,498,855		
Total expenditures and							
other financing uses	\$	47,187,717	\$	48,741,572	\$ 48,407,865	\$	(333,707)
							(Concluded)

# SCHEDULE OF PROPERTY TAXES LEVIED, COLLECTED AND OUTSTANDING FOR THE YEAR ENDED JUNE 30, 2022

Grand	Balance				Transfers	Balance		Collections		Balance
List	Uncollected	Current	Lawful C	Corrections	То	То Ве		Interest, Liens		Uncollected
Year	June 30, 2021	Levy	Additions	Deductions	Suspense	Collected	Taxes	and Fees	Total	June 30, 2022
2020	\$ -	\$ 46,368,887	\$ 54,693	\$ 162,377	\$ -	\$ 46,261,203	\$ 45,908,509	\$ 82,269	\$ 45,990,778	\$ 352,694
2019	358,865	-	4,830	16,497	-	347,198	102,249	22,556	124,805	244,949
2018	228,442	-	3,506	11,939	-	220,009	20,663	9,815	30,478	199,346
2017	53,462	-	21	62	-	53,421	13,472	7,554	21,026	39,949
2016	33,056	-	-	82	17,522	15,452	7,594	6,884	14,478	7,858
2015	4,684	-	-	-	-	4,684	-	-	-	4,684
2014	4,567	-	-	-	-	4,567	-	-	-	4,567
2013	4,492	-	-	-	-	4,492	-	-	-	4,492
2012	4,876	-	-	-	-	4,876	-	-	-	4,876
2011	4,674	-	-	-	-	4,674	-	-	-	4,674
2010	4,172	-	-	-	-	4,172	-	-	-	4,172
2009	4,151	-	-	-	-	4,151	-	-	-	4,151
2008	3,987	-	-	-	-	3,987	-	-	-	3,987
2007	3,083	-	-	-	-	3,083	-	-	-	3,083
2006	5,760	-	-	2,835	-	2,925	-	-	-	2,925
	\$ 718,271	\$ 46,368,887	\$ 63,050	\$ 193,792	\$ 17,522	\$ 46,938,894	\$ 46,052,487	\$ 129,078	\$ 46,181,565	\$ 886,407

### SCHEDULE OF DEBT LIMITATION -

# CONNECTICUT GENERAL STATUTES, SECTION 7-374(b) AS OF JUNE 30, 2022

Total cash collections for the year ended June 30, 2022:	
Taxes	\$ 46,052,487
Interest and lien fees	129,078
Total	 46,181,565
Reimbursement for revenue loss:	
Tax relief (CGS 12-129d)	 10,583
Base	\$ 46,192,148

	General Purposes	Schools	Sewers	Urban Renewal		Pension Deficit
Debt limitation:	 	 	 _			
2-1/4 times base	\$ 103,932,333	\$ -	\$ -	\$ -	\$	-
4-1/2 times base	-	207,864,666	-	-		-
3-3/4 times base	-	-	173,220,555	-		-
3-1/4 times base	-	-	-	150,124,481		-
3 times base	 -	 -	 -	 -		138,576,444
Total debt limitation	 103,932,333	 207,864,666	 173,220,555	 150,124,481		138,576,444
Indebtedness:						
Bonds payable	10,095,000	5,005,000	7,840,000	-		-
Authorized but unissued debt	 -	 30,944	 25,040,080			
Total indebtedness	10,095,000	5,035,944	32,880,080	-		-
Less: assessments and grants receivables	 	 -	(22,745,473) *			
Net indebtedness	 10,095,000	 5,035,944	 10,134,607	 	_	
Debt limitation in excess of outstanding						
and authorized debt	\$ 93,837,333	\$ 202,828,722	\$ 163,085,948	\$ 150,124,481	\$	138,576,444
Total capacity of borrowing (7 times base)	\$ 323,345,036					
Total present indebtedness	25,265,551					
Margin for additional borrowing	\$ 298,079,485					

<sup>\*</sup> Anticipated grants and special assessments, to be paid by the benefitting users' within the decentralized wastewater management district.

NONMAJOR GOVERNMENTAL FUNDS

# COMBINING BALANCE SHEET -NONMAJOR GOVERNMENTAL FUNDS AS OF JUNE 30, 2022

Nonmaior Special Revenue Funds

		Nonmajor Special Revenue Funds										
	Sta	ederal and ate School rant Fund		School Cafeteria Fund	Cor	nnecticard Fund		Law orcement orfeiture Fund	Famil	th and y Grants und	Re	arks and ecreation relopment Fund
ASSETS	<u> </u>											
Cash and cash equivalents	\$	106,714	\$	157,347	\$	26,493	\$	12,795	\$	49	\$	79,242
Investments		-		-		-		-		-		-
Receivables:												
Grants and contracts		-		99,824		-		-		-		-
Other		-		-		-		-		-		
Total assets	\$	106,714	\$	257,171	\$	26,493	\$	12,795	\$	49	\$	79,242
LIABILITIES												
Accounts payable	\$	-	\$	18,413	\$	-	\$	-	\$	-	\$	4,166
Other accruals		-		117		-		-		-		-
Due to other funds		112		-		-		-		-		-
Unearned revenue		99,934				-		-		-		-
Total liabilities		100,046		18,530						-		4,166
FUND BALANCES												
Nonspendable		-		-		-		-		-		-
Restricted		6,668		238,641		-		-		-		-
Committed		-		-		26,493		12,795		49		75,076
Total fund balances		6,668		238,641		26,493		12,795		49		75,076
Total liabilities		,										
and fund balances	_\$	106,714	\$	257,171	\$	26,493	\$	12,795	\$	49	\$	79,242
												(Continued)

# COMBINING BALANCE SHEET -NONMAJOR GOVERNMENTAL FUNDS (Continued) AS OF JUNE 30, 2022

						Nonm	ajor Sp	ecial Revenue						
							Pa	arks and				Police		Police
		Fire	_	nellfish		.A.R.E.		ecreation		nergency		Outside		xplorer
	Ma	ırshall	Con	nmission	Pi	rogram	P	rogram	Ma	nagement	S	ervices	P	rogram
	F	und		Fund		Fund		Fund		Fund		Fund		Fund
ASSETS														
Cash and cash equivalents	\$	767	\$	2,861	\$	7,897	\$	92,665	\$	111,565	\$	51,820	\$	1,123
Investments		-		-		-		-		-		-		-
Receivables:														
Grants and contracts		-		-		-		-		167,712		-		-
Other		-		-		-						3,783		
Total assets	\$	767	\$	2,861	\$	7,897	\$	92,665	\$	279,277	\$	55,603	\$	1,123
LIABILITIES														
Accounts payable	\$	-	\$	-	\$	82	\$	13,752	\$	4,120	\$	-	\$	-
Accrued liabilities		-		-		-		12,634		-		128		-
Due to other funds		-		-		-		13,992		106,691		-		-
Unearned revenue		-		-		-		-		-		-		-
Total liabilities		-		-		82		40,378		110,811		128		-
FUND BALANCES														
Nonspendable		_		_		_		_		_		_		_
Restricted		-		_		-		_		_		_		_
Committed		767		2,861		7,815		52,287		168,466		55,475		1,123
Total fund balances	-	767		2,861		7,815		52,287		168,466		55,475		1,123
Total liabilities	-			_,		.,		,				22,		_,
and fund balances	\$	767	\$	2,861	\$	7,897	\$	92,665	\$	279,277	\$	55,603	\$	1,123

# COMBINING BALANCE SHEET -NONMAJOR GOVERNMENTAL FUNDS (Continued) AS OF JUNE 30, 2022

	Re Cor	orks and creation mmunity gram Fund	Action Public Library Fund	outh and Family Services Fund	G	ateway Fund		Board of ducation Fund	F	Probate Court Fund
ASSETS										
Cash and cash equivalents	\$	14,922	\$ 111,101	\$ 330,086	\$	12,173	\$	802,802	\$	27,650
Investments		-	-	-		-		-		-
Receivables:										
Grants and contracts		-	-	-		-		-		-
Other		-	-	 -		-		_		
Total assets	\$	14,922	\$ 111,101	\$ 330,086	\$	12,173	\$	802,802	\$	27,650
LIABILITIES										
Accounts payable	\$	-	\$ 1,606	\$ 8,578	\$	-	\$	-	\$	325
Accrued liabilities		-	-	17,393		-		-		-
Due to other funds		-	-	57,560		-		-		-
Unearned revenue		-	-	-		-		10,025		-
Total liabilities		-	1,606	83,531		-		10,025		325
FUND BALANCES										
Nonspendable		-	-	-		-		-		-
Restricted		-	-	-		-		-		-
Committed		14,922	109,495	246,555		12,173		792,777		27,325
Total fund balances		14,922	 109,495	 246,555		12,173		792,777		27,325
Total liabilities		,===	 17,100	 3,000	-	,=: -				,,,,,,
and fund balances	\$	14,922	\$ 111,101	\$ 330,086	\$	12,173	\$	802,802	\$	27,650

# COMBINING BALANCE SHEET -NONMAJOR GOVERNMENTAL FUNDS (Continued) AS OF JUNE 30, 2022

### **Nonmajor Special Revenue Funds**

		Land Use Fund		wn Clerk cchange Fund	Pub	nnecticut blic Health rses Fund	Jo	ary E. hnson und	Doi	drich nation und		Student activities Fund
ASSETS												
Cash and cash equivalents	\$	349	\$	95,656	\$	131,803	\$	-	\$	-	\$	258,466
Investments		-		-		-		-		-		107,982
Receivables:												
Grants and contracts		-		-		-		-		-		-
Other		-		-		-		-		-		-
Total assets	\$	349	\$	95,656	\$	131,803	\$	-	\$	-	\$	366,448
LIABILITIES												
Accounts payable	\$	88	\$	10,927	\$	16,000	\$	-	\$	-	\$	238
Accrued liabilities		-		-		-		-		-		-
Due to other funds		-		-		-		-		-		-
Unearned revenue		-		-		-		-		-		-
Total liabilities		88		10,927		16,000		-		-		238
FUND BALANCES												
Nonspendable		-		-		-		-		-		-
Restricted		-		84,729		115,803		-		-		366,210
Committed		261		-		-		-		-		-
Total fund balances		261		84,729		115,803		-	-	-	-	366,210
Total liabilities			-	<del></del> -		· · · · · ·			-		-	•
and fund balances	\$	349	\$	95,656	\$	131,803	\$	-	\$	-	\$	366,448
	<del></del>		-		-				-			(Continued)

# COMBINING BALANCE SHEET -NONMAJOR GOVERNMENTAL FUNDS (Concluded) AS OF JUNE 30, 2022

		Nonmajor Special Revenue Funds								onmajor anent Fund			
		Police		urricane		BOE Flexible		Total Nonmajor		Upper	Total Nonmajor		
	ı	Program Fund		Relief Fund		pending Fund		Special venue Funds	Ce	emetery Fund	Governmental Funds		
ASSETS								- Cirac i airas					
Cash and cash equivalents	\$	212,118	\$	58,217	\$	3,940	\$	2,710,621	\$	6,059	\$	2,716,680	
Investments		-		-		-		107,982		-		107,982	
Receivables:													
Grants and contracts		-		-		-		267,536		-		267,536	
Other		-		-		-		3,783		-		3,783	
Total assets	\$	212,118	\$	58,217	\$	3,940	\$	3,089,922	\$	6,059	\$	3,095,981	
LIABILITIES													
Accounts payable	\$	4,328	\$	-	\$	-		82,623	\$	-	\$	82,623	
Accrued liabilities		-		-		-		30,272		-		30,272	
Due to other funds		-		-		-		178,355		-		178,355	
Unearned revenue		-						109,959				109,959	
Total liabilities		4,328		-		-		401,209		-		401,209	
FUND BALANCES													
Nonspendable		-		-		-		-		5,000		5,000	
Restricted		-		-		-		812,051		1,059		813,110	
Committed		207,790		58,217		3,940		1,876,662		-		1,876,662	
Total fund balances		207,790		58,217		3,940		2,688,713		6,059		2,694,772	
Total liabilities													
and fund balances	\$	212,118	\$	58,217	\$	3,940	\$	3,089,922	\$	6,059	\$	3,095,981	
								·	-			(Concluded)	

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2022

		Nonmajor Special Revenue Funds Law												
	Federal and State School Grant Fund	School Cafeteri Fund	a Co	onnecticard Fund	Law Enforcement Forfeiture Fund	Youth and Family Grants Fund	Parks and Recreation Development Fund							
REVENUES	4 056.065	<b>A</b> 570	255 4	22.407	<b>.</b>	•	•							
Intergovernmental	\$ 956,865		,355 \$	33,487	\$ 2,078	\$ -	\$ -							
Charges for services	2,300	28	,529	-	-	-	-							
Contributions Investment income	-		-	-	<del>-</del>	-	-							
Other	- 01 020		-	-	-	-	-							
Other Total revenues	91,029 1,050,194	606	- ,884	33,487	2,078									
Total revenues	1,050,194		,884	33,487	2,078									
EXPENDITURES														
Current:														
General government	-		-	-	-	-	-							
Public safety	-		-	-	-	-	-							
Culture and recreation	-		-	31,110	-	-	-							
Health and welfare	-		-	-	-	-	-							
Education	1,079,006	529	,221	-	-	-	-							
Capital outlay	-		-	-	-	-	85,556							
Debt service														
Total expenditures	1,079,006	529	,221	31,110		<u> </u>	85,556							
Excess (deficiency) of revenues														
over expenditures	(28,812)	77	,663	2,377	2,078	-	(85,556)							
OTHER FINANCING SOURCES (USES)														
Transfers in	-		-	-	-	-	50,000							
Transfers out				-										
Total other financing sources (uses)			<u> </u>	-		- <u>-</u>	50,000							
Net change in fund balances	(28,812)	77	,663	2,377	2,078	-	(35,556)							
Fund balances - beginning, as originally reported	35,480	160	,978	24,116	10,717	4:	9 110,632							
Adjustments (see Note 1)	-		<u> </u>	_	-	-								
Fund balances - beginning, as adjusted	35,480	160	,978	24,116	10,717	4	110,632							
Fund balances - ending	\$ 6,668	\$ 238	,641 \$	26,493	\$ 12,795	\$ 49	9 \$ 75,076							

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -NONMAJOR GOVERNMENTAL FUNDS (Continued) FOR THE YEAR ENDED JUNE 30, 2022

**Nonmajor Special Revenue Funds** 

	Ma	ire rshall und	Con	nellfish nmission Fund	Pr	.A.R.E. ogram Fund	Re	arks and ecreation Program Fund	mergency anagement Fund	(	Police Outside Services Fund	E: Pi	Police xplorer rogram Fund
REVENUES													
Intergovernmental	\$	-	\$	-	\$	-	\$	-	\$ 932,215	\$	-	\$	-
Charges for services		-		-		-		198,206	6,650		367,735		-
Contributions		-		-		1,500		14,582	-		-		-
Investment income		-		-		-		100	-		-		-
Other						1.500		- 242.000	 - 020.005		-		-
Total revenues						1,500		212,888	 938,865		367,735		-
EXPENDITURES													
Current:													
General government		-		-		-		-	-		-		-
Public safety		-		-		1,830		-	85,181		349,382		208
Culture and recreation		-		-		-		209,914	-		-		-
Health and welfare		-		-		-		-	-		-		-
Education		-		-		-		-	-		-		-
Capital outlay		-		-		-		-	-		-		-
Debt service		-		-		-		-	 		12,885		-
Total expenditures		-		-		1,830		209,914	85,181		362,267		208
Excess (deficiency) of revenues													
over expenditures		-		-		(330)		2,974	853,684		5,468		(208)
OTHER FINANCING SOURCES (USES)													
Transfers in		-		-		-		-	-		-		-
Transfers out				-		-			 -				-
Total other financing sources (uses)		-		-		-		-	-		-		-
Net change in fund balances		-		-		(330)		2,974	853,684		5,468		(208)
Fund balances - beginning, as originally reported Adjustments (see Note 1)		767 -		2,861		8,145 -		49,313	(685,218)		50,007		1,331
Fund balances - beginning, as adjusted		767		2,861		8,145		49,313	(685,218)		50,007		1,331
Fund balances - ending	\$	767	\$	2,861	\$	7,815	\$	52,287	\$ 168,466	\$	55,475	\$	1,123

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS (Continued) FOR THE YEAR ENDED JUNE 30, 2022

	Re Co	orks and creation mmunity gram Fund	Action Public Library Fund	outh and Family Services Fund	G	ateway Fund		Board of ducation	Probate Court Fund
REVENUES									
Intergovernmental	\$	-	\$ -	\$ 41,744	\$	-	\$	81,965	\$ -
Charges for services		-	-	124,251		10,200		303,035	24,350
Contributions		-	7,488	42,741		-		-	-
Investment income		-	8	143		-		-	-
Other		-	 -	 -		-		_	 -
Total revenues		-	 7,496	 208,879		10,200		385,000	 24,350
EXPENDITURES									
Current:									
General government		-	-	-		6,727		-	26,246
Public safety		-	-	-		-		-	-
Culture and recreation		-	9,611	-		-		-	-
Health and welfare		-	-	586,888		-		-	-
Education		-	-	-		-		385,360	-
Capital outlay		-	-	-		-		-	-
Debt service		-	-	-		-		-	-
Total expenditures		-	9,611	586,888		6,727		385,360	26,246
Excess (deficiency) of revenues									
over expenditures		-	(2,115)	(378,009)		3,473		(360)	(1,896)
OTHER FINANCING SOURCES (USES)									
Transfers in		-	-	413,517		-		-	-
Transfers out		-	(10,101)	-		-		-	-
Total other financing sources (uses)		-	(10,101)	413,517		-		-	-
Net change in fund balances		-	(12,216)	35,508		3,473		(360)	(1,896)
Fund balances - beginning, as originally reported Adjustments (see Note 1)		14,922	121,711	211,047		8,700		793,137	29,221
Fund balances - beginning, as adjusted		14,922	121,711	211,047		8,700		793,137	29,221
Fund balances - ending	\$	14,922	\$ 109,495	\$ 246,555	\$	12,173	\$	792,777	\$ 27,325
									 (Continued)

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS (Continued) FOR THE YEAR ENDED JUNE 30, 2022

	Nonmajor Special Revenue Funds											
	Land Use Fund		Town Clerk Exchange Fund		Connecticut Public Health Nurses Fund		Mary E. Johnson Fund		Endrich Donation Fund		Student Activities Fund	
REVENUES												
Intergovernmental	\$	15,000	\$	-	\$	-	\$	-	\$	-	\$	-
Charges for services		-		162,543		-		-		-		230,005
Contributions		462		-		24,320		-		-		109,196
Investment income		-		-		240		-		-		(8,448)
Other		-		-		-		-		-		-
Total revenues		15,462		162,543		24,560						330,753
EXPENDITURES												
Current:												
General government		3,634		173,146		-		-		-		-
Public safety		-		-		-		-		-		-
Culture and recreation		-		-		-		-		-		-
Health and welfare		-		-		21,663		-		-		-
Education		-		-		-		-		-		244,863
Capital outlay		-		-		-		-		-		-
Debt service		-		-		-		-		-		-
Total expenditures		3,634		173,146		21,663		-		-		244,863
Excess (deficiency) of revenues												
over expenditures		11,828		(10,603)		2,897		-		-		85,890
OTHER FINANCING SOURCES (USES)												
Transfers in		-		-		-		-		-		-
Transfers out		-		-		-		-		-		-
Total other financing sources (uses)		_		-		-		-		-		-
Net change in fund balances		11,828		(10,603)		2,897		-		-		85,890
Fund balances - beginning, as originally reported Adjustments (see Note 1)		(11,567)		95,332 -		112,906		279,042 (279,042)		113,140 (113,140)		280,320
Fund balances - beginning, as adjusted		(11,567)		95,332		112,906		(273,042)		(113,140)		280,320
rana salances segiming, as aujusteu		(11,507)		JJ,JJ2		112,300						200,320
Fund balances - ending	\$	261	\$	84,729	\$	115,803	\$	-	\$	-	\$	366,210

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# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS (Concluded) FOR THE YEAR ENDED JUNE 30, 2022

		Nonmajor Special Revenue Funds								nmajor anent Fund		
	Police Program Fund		Disaster Relief Fund		BOE Flexible Spending Fund		Total Nonmajor Special Revenue Funds		Upper Cemetery Fund			al Nonmajor vernmental Funds
REVENUES												
Intergovernmental	\$	45,967	\$	-	\$	-	\$	2,687,676	\$	-	\$	2,687,676
Charges for services		31,902		-		8,622		1,498,328		-		1,498,328
Contributions		30,875		7,858		-		239,022		-		239,022
Investment income		59		(933)		7		(8,824)		-		(8,824)
Other		-		-		-		91,029		-		91,029
Total revenues		108,803		6,925		8,629		4,507,231		-		4,507,231
EXPENDITURES												
Current:												
General government		-		-		-		209,753		-		209,753
Public safety		87,747		7,000		-		531,348		-		531,348
Culture and recreation		-		-		-		250,635		-		250,635
Health and welfare		-		-		-		608,551		-		608,551
Education		-		-		8,622		2,247,072		-		2,247,072
Capital outlay		34,363		-		-		119,919		-		119,919
Debt service		-		-		-		12,885		-		12,885
Total expenditures		122,110		7,000		8,622		3,980,163		-		3,980,163
Excess (deficiency) of revenues												
over expenditures		(13,307)		(75)		7		527,068		-		527,068
OTHER FINANCING SOURCES (USES)												
Transfers in		-		-		-		463,517		-		463,517
Transfers out		-		-		-		(10,101)		-		(10,101)
Total other financing sources (uses)		-		-		-		453,416		-		453,416
Net change in fund balances		(13,307)		(75)		7		980,484		-		980,484
Fund balances - beginning, as originally reported		221,097		58,292		3,933		2,100,411		6,059		2,106,470
Adjustments (see Note 1)		-		-		-		(392,182)		-		(392,182)
Fund balances - beginning, as adjusted		221,097		58,292		3,933		1,708,229		6,059		1,714,288
Fund balances - ending	\$	207,790	\$	58,217	\$	3,940	\$	2,688,713	\$	6,059	\$	2,694,772
-		-		·		•		<u> </u>			-	(Concluded)

<b>FIDUCIARY</b>	<b>FUNDS</b>
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# COMBINING STATEMENT OF FIDUCIARY NET POSITION PRIVATE-PURPOSE TRUST FUNDS AS OF JUNE 30, 2022

	J	Mary E. ohnson ust Fund	D	Enrich Conation rust Fund	Total Private Purpose Trust Funds		
ASSETS		_					
Cash and cash equivalents Investments:	\$	279	\$	2,143	\$	2,422	
Mutual Funds		242,277		101,773		344,050	
Total assets		242,556		103,916		346,472	
NET POSITION							
Held in Trust	\$	242,556	\$	103,916	\$	346,472	

# COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION PRIVATE-PURPOSE TRUST FUNDS FOR THE YEAR ENDED JUNE 30, 2022

ADDITIONS	Mary E. Johnson Trust Fund			Enrich Donation Trust Fund	Total Private Purpose Trust Funds		
Investment earnings:							
Net change in the fair							
value of investments	\$	(46,115)	\$	(14,015)	\$	(60,130)	
Interest and dividends		19,229		5,643		24,872	
Total investment earnings		(26,886)		(8,372)		(35,258)	
Less: investment fee expense		(1,600)		(852)		(2,452)	
Net change in investments		(28,486)		(9,224)		(37,710)	
Total additions		(28,486)		(9,224)		(37,710)	
DEDUCTIONS							
Awards expense		8,000		-		8,000	
Total deductions		8,000		-		8,000	
Change in net position		(36,486)		(9,224)		(45,710)	
Fund balances - beginning, as originally reported		-		-		-	
Adjustments (see Note 1)		279,042		113,140		392,182	
Fund balances - beginning, as adjusted		279,042		113,140		392,182	
Net position - ending	\$	242,556	\$	103,916	\$	346,472	

# TREND INFORMATION

# NET POSITION BY COMPONENT (UNAUDITED) LAST TEN YEARS

	Fiscal Year Ended								
	2022	2021 2020		2019	2018				
Net investment in capital assets Restricted Unrestricted (deficit)	\$ 76,451,921 818,110 (361,945)	\$ 74,076,760 1,175,840 (4,932,949)	\$ 72,981,997 373,074 (8,875,087)	\$ 82,140,266 251,293 (17,583,921)	\$ 80,700,906 149,159 (16,926,379)				
Total net position	\$ 76,908,086	\$ 70,319,651	\$ 64,479,984	\$ 64,807,638	\$ 63,923,686				
			Fiscal Year Ended	d					
	2017	2016	2015	2014	2013				
	(2)	(1)							
Net investment in capital assets	\$ 75,092,636	\$ 73,711,809	\$ 70,659,511	\$ 73,491,897	\$ 73,450,395				
Restricted	149,159	149,159	149,284	165,387	172,425				
Unrestricted (deficit)	(14,430,457)	(5,819,021)	(4,633,590)	476,504	2,987,774				
Total net position	\$ 60,811,338	\$ 68,041,947	\$ 66,175,205	\$ 74,133,788	\$ 76,610,594				

<sup>(1)</sup> Net position components impacted by the implementation GASB Statement No. 68, Accounting and Financial Reporting for Pensions—an amendment of GASB Statement No. 27.

<sup>(2)</sup> Net position components impacted by the implementation of GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions.

# CHANGES IN NET POSITION (UNAUDITED) LAST TEN YEARS

	Fiscal Year Ended									
	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Expenses										
Governmental activities:										
General government	\$ 5,598,490	\$ 5,179,136	5 \$ 6,458,073	\$ 5,628,826	\$ 6,700,562	\$ 10,710,622	\$ 10,060,199	\$ 8,523,938	\$ 5,804,868	\$ 5,688,414
Public safety	7,105,337	7,317,469	7,610,094	6,756,832	6,813,644	5,007,490	5,615,864	5,719,303	6,914,030	5,601,550
Public works	3,420,397	3,206,135	3,915,019	4,610,952	5,611,840	2,976,575	2,358,917	4,172,963	4,593,980	4,766,882
Culture and recreation	2,106,112	1,894,695	2,178,775	2,042,801	2,025,599	1,910,454	1,067,501	1,732,442	1,776,547	2,168,920
Health and welfare	910,189	821,507	886,849	1,062,771	1,030,028	815,303	1,578,866	896,547	1,390,968	476,756
Education	30,522,938	35,796,723	33,886,164	30,407,132	32,575,567	30,104,039	29,960,998	30,449,433	28,574,507	27,281,159
Interest expense	483,113	785,263	1,205,790	810,590	793,260	899,191	1,078,829	1,297,377	742,876	614,735
Total Expenses	50,146,576	55,000,924	56,140,764	51,319,904	55,550,500	52,423,674	51,721,174	52,792,003	49,797,776	46,598,416
Program revenues:										
Governmental activities:										
Charges for services										
General government	1,202,886	1,281,952	722,997	853,862	977,471	1,155,939	1,089,848	868,610	735,558	677,540
Public safety	419,097	327,522		346,560	550,307	334,296	293,463	227,810	341,722	331,737
Public works	209,379	219,158	995,370	319,543	1,814,532	1,622,482	1,993,427	457,597	296,358	134,212
Culture and recreation	534,839	463,193	372,664	499,695	481,045	622,960	646,664	591,196	352,384	279,980
Health and welfare	124,251	99,760	104,373	100,591	100,862	61,872	146,034	126,325	180,536	153,858
Education	572,491	365,649		885,321	768,497	580,994	526,734	621,521	624,090	715,839
Operating grants and contributions	7,125,124	11,541,276	7,682,609	4,122,746	7,211,375	5,182,493	6,089,136	5,515,673	6,023,340	6,009,824
Capital grants and contributions	385,097	24,860	38,328	397,795	2,352,339	505,372	855,812	957,995	29,654	343,327
Total program revenues	10,573,164	14,323,370	10,743,470	7,526,113	14,256,428	10,066,408	11,641,118	9,366,727	8,583,642	8,646,317
Net expenses:										
Governmental activities	(39,573,412	) (40,677,554	(45,397,294)	(43,793,791)	(41,294,072)	(42,357,266)	(40,080,056)	(43,425,276)	(41,214,134)	(37,952,099)
General revenues:										
Governmental activities:										
Property taxes	46,487,282	45,751,585	44,868,142	44,464,048	44,232,530	42,629,956	41,739,765	40,543,368	37,995,840	36,386,749
Grants and contributions not										
restricted to specific programs	64,747	·	•	46,146	21,055	202,217	121,042	174,391	582,478	701,025
Investment income	2,000	139,593	156,673	167,549	152,835	154,186	85,991	119,739	197,271	134,348
Total general revenues	46,554,029	45,935,863	45,069,640	44,677,743	44,406,420	42,986,359	41,908,537	40,799,237	39,187,025	37,222,122
Changes in net position	\$ 6,980,617	\$ 5,258,309	\$ (327,654)	\$ 883,952	\$ 3,112,348	\$ 629,093	\$ 1,828,481	\$ (2,626,039)	\$ (2,027,109)	\$ (729,977)