**FINANCIAL STATEMENTS** 

AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

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# INDEPENDENT AUDITOR'S REPORT



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Glastonbury Middletown Essex

#### INDEPENDENT AUDITOR'S REPORT

To the Board of Finance
Town of Old Saybrook, Connecticut

**Mahoney** Sat

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Old Saybrook, Connecticut (the "Town") as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Town's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Old Saybrook, Connecticut as of June 30, 2018, and the respective changes in financial position, and, where applicable, cash flow thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 through 13 and the information on pages 62 through 78 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### **Other Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town's basic financial statements. The combining and individual fund statements and schedules and the trend information are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund statements and schedules on pages 79 through 92 are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The trend information on pages 93 and 94 have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

Mahoney Sabol + Coupany, LLP

In accordance with *Government Auditing Standards*, we have also issued our report dated December 31, 2018, on our consideration of the Town's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control over financial reporting and compliance.

Certified Public Accountants Glastonbury, Connecticut

December 31, 2018

# MANAGEMENT'S DISCUSSION AND ANALYSIS

# MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

As management of the Town of Old Saybrook (the "Town"), we offer readers of the Town's financial statements this narrative overview and analysis of the financial activities of the Town for the fiscal year ended June 30, 2018.

#### **FINANCIAL HIGHLIGHTS**

- The assets and deferred outflows of the Town exceeded its liabilities at the close of the most recent fiscal year by \$63,923,686 (net position). Of this amount, \$13,837,326 represents a deficit in the Town's unrestricted net position.
- The Town's total net position decreased by \$3,112,348 during the current fiscal year.
- The beginning net position of the Town was decreased by \$7,859,702 as a result of implementing Governmental Accounting Standards Board (GASB) Statement No. 75, Accounting and Financial Reporting for Post-employment Benefits Other Than Pensions. This decrease represented the difference between the net other post-employment benefits obligation previously recognized in accordance with GASB Statement No. 45 and the total other post-employment liability recognized in accordance with GASB Statement No.75.
- As of the close of the current fiscal year, the Town's governmental funds reported a combined ending fund balance of \$7,237,978, a decrease of \$573,859 in comparison with the prior year.
- At the end of the current fiscal year, unassigned fund balance for the General Fund was \$6,206,910 or 13.6% of total General Fund budgetary expenditures. Expressed another way, unassigned fund balance for the General Fund was sufficient to cover 1.6 months of General Fund budgetary expenditures.
- The Town's total long-term debt, excluding capital leases, decreased by \$3,130,478 or 9.6% during the current fiscal year due to scheduled debt service payments.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the Town's basic financial statements. The Town's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

#### **Government-wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the Town's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the Town's assets, deferred outflows of resources, and liabilities, with net position as the residual of these elements. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.

The statement of activities presents information showing how the Town's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

#### **OVERVIEW OF THE FINANCIAL STATEMENTS (Continued)**

#### **Government-wide Financial Statements (Continued)**

The government-wide financial statements display information about the Town's governmental activities which include general government, public safety, public works, culture and recreation, health and welfare, and education. The Town does not have any business-type activities. The government-wide financial statements include only the Town itself because there are no legally separate organizations for which the Town is financially accountable.

The government-wide financial statements can be found on pages 14 - 15 of this report.

#### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Town can be divided into two categories: governmental funds, proprietary funds and fiduciary funds.

#### **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the Town's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the Town's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Town maintains several individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, the Capital Projects Fund, and the Capital Nonrecurring Fund, all of which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The basic governmental fund financial statements can be found on pages 16 - 20 of this report.

#### **Proprietary Funds**

The town maintains one type of proprietary fund. Internal service funds are an accounting device used to accumulate and allocate costs internally among the Town's various functions. The Town uses internal service funds to report activities that provide supplies and services for the Town's other programs and activities. Because these services benefit governmental functions, they have been included within governmental activities in the government-wide financial statements. The basic proprietary fund financial statements can be found on pages 21 - 22 of this report.

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

#### **OVERVIEW OF THE FINANCIAL STATEMENTS (Continued)**

#### Fund Financial Statements (Continued)

#### **Fiduciary Funds**

Fiduciary funds are used to account for resources held for the benefit of parties outside the Town government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to the Town's own programs. The accounting used for fiduciary funds is much like that used for government-wide financial statements. The basic fiduciary fund financial statements can be found on pages 23 - 24 of this report.

#### **Notes to the Financial Statements**

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 25 - 61 of this report.

#### **Other Information**

In addition to the basic financial statements and accompanying notes, this report also contains required supplementary information other than this management's discussion and analysis that can be found on pages 62 through 78 of this report. Combining and individual fund financial statements and schedules can be found on pages 79 through 94 of this report.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

#### **Net Position**

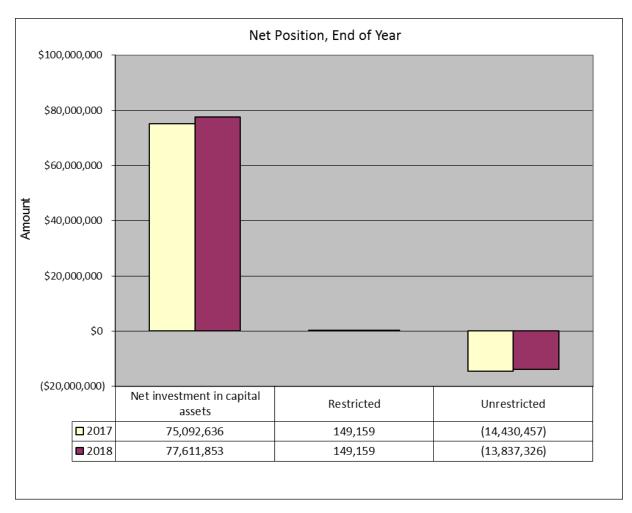
Over time, net position may serve as one measure of a government's financial position. Total net position of the Town totaled \$63,923,686 as of June 30, 2018 and \$60,811,338 as of June 30, 2017, as adjusted for the implementation of GASB Statement No. 75, and is summarized as follows:

	2018	(As adjusted)	\$ Variance	% Variance
Current and other assets	\$ 24,490,340	\$ 23,278,809	\$ 1,211,531	5%
Capital assets, net	108,020,824	108,001,209	19,615	0%
Total assets	132,511,164	131,280,018	1,231,146	5%
Deferred outflows of resources	4,382,953	1,144,925	3,238,028	283%
Current liabilities	9,036,574	7,873,511	1,163,063	15%
Long-term liabilities	50,105,557	56,820,945	(6,715,388)	-12%
Total liabilities	59,142,131	64,694,456	(5,552,325)	3%
Deferred inflows of resources	13,828,300	6,919,149	6,909,151	100%
Net position:				
Net investment in capital assets	77,611,853	75,092,636	2,519,217	3%
Restricted	149,159	149,159	-	0%
Unrestricted	(13,837,326)	(14,430,457)	593,131	-4%
Total net position	\$ 63,923,686	\$ 60,811,338	\$ 3,112,348	-1%
	·			

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)**

### **Net Position** (Continued)



Of the Town's net position, 121.4% reflects its investment in capital assets, less any related debt used to acquire those assets that is still outstanding. The Town uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Town's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities.

Less than 1.0% of the Town's net position is subject to external restrictions on how they may be used and are therefore presented as restricted net position.

The remainder of the Town's net position represents an unrestricted deficit.

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)**

# **Changes in Net Position**

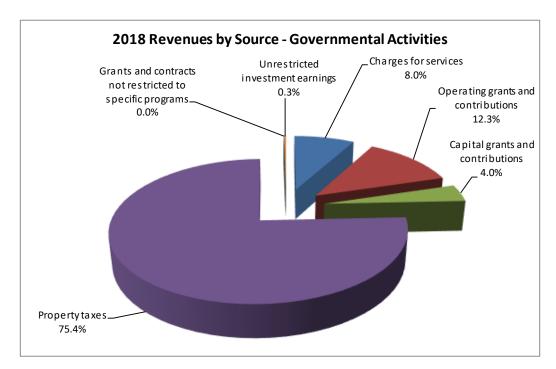
Changes in net position for the years ended June 30, 2018 and 2017 are as follows. Reclassifications have been made to the amounts reported for the year ended June 30, 2017 to conform with the current year presentation. The amounts reported for the year ended June 30, 2017 have not been adjusted for the implementation of GASB Statement No. 75, since the effects of the adjustments on the statements of changes in net position are not readily determinable.

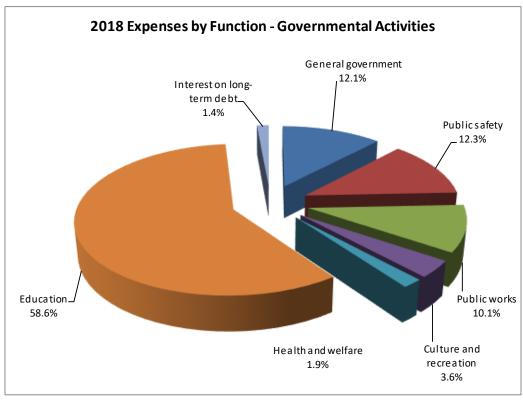
	2018		2017		Variance	% Variance
Program revenues:					_	
Charges for services	\$	4,692,714	\$ 4,378,543	\$	314,171	7%
Operating grants and contributions		7,211,375	6,891,112		320,263	5%
Capital grants and contributions		2,352,339	505,372		1,846,967	365%
General revenues:						
Property taxes		44,232,530	42,629,956		1,602,574	4%
Grants and contracts not restricted to specific programs		21,055	202,217		(181,162)	-90%
Unrestricted investment earnings		152,835	 154,186		(1,351)	-1%
Total revenues		58,662,848	 54,761,386		3,901,462	7%
Program expenses:						
General government		6,700,562	10,710,622		(4,010,060)	-37%
Public safety		6,813,644	5,007,490		1,806,154	36%
Public works		5,611,840	2,976,575		2,635,265	89%
Culture and recreation		2,025,599	1,910,454		115,145	6%
Health and welfare		1,030,028	815,303		214,725	26%
Education		32,575,567	31,812,658		762,909	2%
Interest on long-term debt		793,260	899,191		(105,931)	-12%
Total expenses		55,550,500	54,132,293		1,418,207	3%
Change in net position	\$	3,112,348	\$ 629,093	\$	2,483,255	5%

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

### **GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)**

# **Changes in Net Position (Continued)**





MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)**

#### **Governmental Activities**

Governmental activities decreased the Town's net position by \$3,112,348. Revenues generated by the Town increased by \$3,901,462 and expenses increased by \$1,418,207, when compared to the prior year.

The change in revenues from the prior year is primarily attributable to an increase in taxes levied due to an increase in the Town's mill rate and the receipt of the Local Transport Capital Program grant in amount of \$1,295,449. The change in expenses from the prior year is primarily attributable to an increase in the Town's pension and other postemployment benefit expenses.

#### FINANCIAL ANALYSIS OF THE TOWN'S FUNDS

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### **Governmental Funds**

The focus of the Town's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Town's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the Town's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the Town's governmental funds reported a combined ending fund balance of \$7,237,978, a decrease of \$573,859 in comparison with the prior year. Approximately 96.46%, or \$6,981,568, of this total amount is unrestricted (committed, assigned or unassigned) and is available for spending at the Town's discretion.

#### **General Fund**

The General Fund is the chief operating fund of the Town. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$6,206,910, while total fund balance was \$6,649,966. As a measure of the General Fund's liquidity, it may be useful to compare unassigned fund balance to total budgetary expenditures. Unassigned fund balance represents 13.64% of total General Fund budgetary expenditures. Expressed another way, unassigned fund balance for the General Fund was sufficient to cover 1.6 months of General Fund budgetary expenditures.

The fund balance of the Town's General Fund increased by \$939,521 during the current fiscal year.

#### **Proprietary Fund**

The internal service funds' net position decreased by \$21,465 this year. The fund maintains a positive net position of \$164,507.

#### **Capital Projects Fund**

The Capital Projects Fund has a fund balance of \$2,376,649 as of June 30, 2018, an increase in the fund balance of \$1,033,264 from the prior year.

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

#### FINANCIAL ANALYSIS OF THE TOWN'S FUNDS (Continued)

#### **Capital Nonrecurring Fund**

The Capital Nonrecurring Fund has a fund deficit of \$3,030,420 as of June 30, 2018, a decrease in the fund balance of \$1,420,260 from the prior year. This decrease is attributable to expenditures incurred for the sewer avoidance project.

#### **GENERAL FUND BUDGETARY HIGHLIGHTS**

The actual net change in the fund balance of the General Fund on a budgetary basis was an increase of \$813,162. Expenditures were \$633,886 lower than budgeted and revenues were \$943,630 higher than budgeted.

The favorable revenue variance was primarily derived from better than budgeted collections on current year taxes levied and the receipt of unanticipated grants.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

#### **Capital Assets**

The Town's investment in capital assets for its governmental activities as of June 30, 2018 totaled \$108,020,824 (net of accumulated depreciation). This investment in capital assets includes land and land improvements, construction in progress, buildings, building improvements, machinery & equipment, vehicles and infrastructure. The Town's investment in capital assets increased \$19,615 over the prior year.

Major capital asset events during the current fiscal year included the following:

- Outlays pertaining to the Main Street Park project of approximately \$402 thousand
- Outlays pertaining to the Sewer Treatment Plant Study project of approximately \$103 thousand
- Outlays pertaining to the North Main Street project of approximately \$1.3 million
- Outlays for the purchase of police vehicles in the amount of \$389 thousand
- Outlays pertaining to the Energy Efficiency Street Light project of approximately \$316 thousand
- Outlays for various road construction projects of approximately \$410 thousand
- Outlays pertaining to Youth and Family building renovation projects of approximately \$123 thousand
- Outlays pertaining to the purchase of a generator and multiple heat pump of approximately \$143 thousand

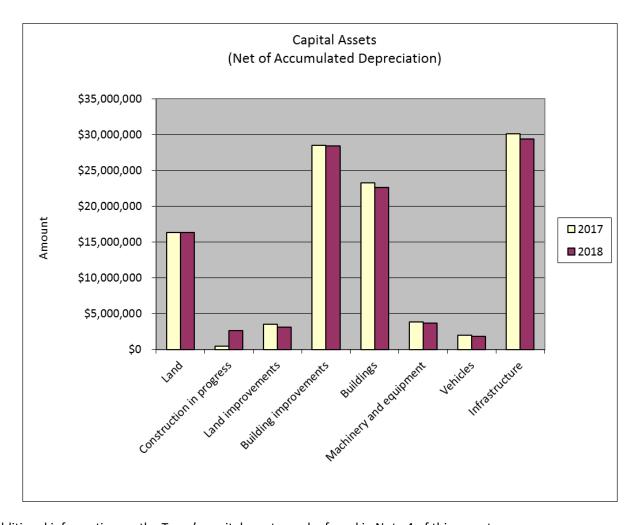
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

#### **CAPITAL ASSET AND DEBT ADMINISTRATION (Continued)**

# **Capital Assets (Continued)**

The following table is a two year comparison of the investment in capital assets, net of accumulated depreciation:

	 2018	2017
Land	\$ 16,323,231	\$ 16,323,231
Construction in progress	2,649,115	466,609
Land improvements	3,093,822	3,490,720
Building improvements	28,388,888	28,504,503
Buildings	22,628,094	23,297,564
Machinery and equipment	3,681,221	3,844,590
Vehicles	1,852,658	1,964,696
Infrastructure	29,403,795	 30,109,296
Totals	\$ 108,020,824	\$ 108,001,209



Additional information on the Town's capital assets can be found in Note 4 of this report.

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

#### **CAPITAL ASSET AND DEBT ADMINISTRATION (Continued)**

#### **Long-term Debt**

At the end of the current fiscal year, the Town had total debt outstanding, excluding capital lease obligations, of \$29,514,120, all of which is backed by the full faith and credit of the government. The Town's total principal debt decreased by \$3,130,478 or 9.6% during the current fiscal year due to scheduled debt service payments.

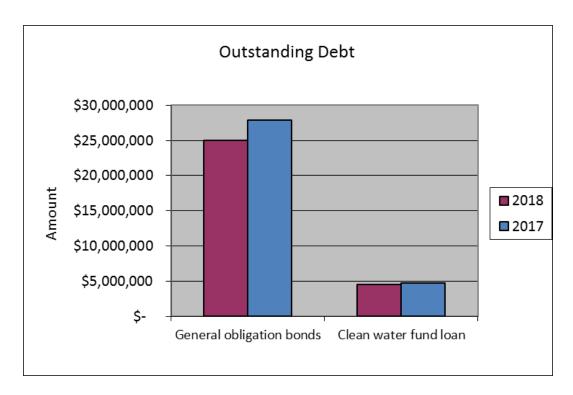
The Town's capital plan is established to control the level of capital expenditures and debt service expenditures in order to maintain a level amount of debt service expenditures and to avoid any sharp increase in property tax rates. Debt levels are managed to ensure that debt service requirements of new debt reasonable coincide with the normal amortization of existing debt service expenditures.

State statutes limit the amount of general obligation debt the Town may issue to seven times its annual receipts from taxation, as defined by the statutes. The current debt limitation for the Town is significantly in excess of the Town's outstanding general obligation debt.

The following tables are a two year comparison of long-term debt:

General obligation bonds
Clean water fund loan
Totals

 2018	 2017
\$ 24,975,000	\$ 27,855,000
4,539,120	 4,789,598
\$ 29,514,120	\$ 32,644,598



Additional information on the Town's debt can be found in Note 8 of this report.

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (Concluded)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

A summary of key economic factors affecting the Town are as follows:

- Significant estimates affecting next year's budget that are subject to change in the near term consist of the following:
  - For purposes of calculating property tax revenues for fiscal year 2019, the assessor's grand list was
    used along with an estimated tax rate, and an estimated rate of collection, with deductions for
    taxes to be paid by the State on behalf of certain taxpayers.
  - o Intergovernmental grants were based on estimates from the State.
  - o It is unknown how changes in market interest rates will impact real estate activity and related revenues collected by the Town Clerk and the amount of conveyance taxes and interest income.

All of these factors were considered in preparing the Town's budget for fiscal year 2019. The Town's fiscal year 2019 General Fund budget was approved on May 15, 2018. The fiscal year 2019 budget contemplated expenditures of \$45,605,080, an increase of \$227,756 or 0.50% over the original fiscal year 2018 budgeted expenditures.

#### **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the Town's finances for all those with an interest in the Town's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Finance Department, Town of Old Saybrook, 302 Main Street, Old Saybrook, Connecticut 06475.

# **BASIC FINANCIAL STATEMENTS**

STATEMENT OF NET POSITION JUNE 30, 2018

	Governmental Activities
ASSETS	
Cash and cash equivalents	\$ 19,416,430
Investments	22,329
Receivables:	
Property taxes	470,122
Interest on property taxes	155,408
Assessments	3,029,847
Grants and contracts	82,129
Other	102,219
Other	6,645
Restricted cash and cash equivalents	1,003,190
Restricted investments	202,021
Noncurrent assets:	
Capital assets:	
Non-depreciable	18,972,346
Depreciable, net	89,048,478
Total assets	132,511,164
DEFERRED OUTFLOWS OF RESOURCES	
Deferred charges on refundings	847,555
Deferred charges on pension expense	3,535,398
Total deferred outflows of resources	4,382,953
Total deferred outflows of resources	4,302,333
LIABILITIES	
Accounts payable	1,978,751
Accrued liabilities:	
Salaries and benefits payable	71,019
Accrued interest	190,629
Other	25,757
Interim financing obligation	5,622,737
Unearned revenue	85,570
Performance bonds	1,062,111
Noncurrent liabilities:	
Due within one year	3,228,703
Due in more than one year	46,876,854
Total liabilities	59,142,131
DEFERRED INFLOWS OF RESOURCES	
Deferred charges on pension expense	8,814,798
Deferred charges on OPEB expense	351,274
Advance tax collections	4,662,228
Total deferred inflows of resources	13,828,300
NET POSITION	
Net investment in capital assets	77,611,853
Restricted for:	, , , , , , , , , , , , , , , , , , , ,
Endowments:	
Nonexpendable	5,000
Expendable	1,059
Marina partnership bonds	143,100
Unrestricted	(13,837,326)
Total net position	\$ 63,923,686
Total liet position	7 03,323,080

# STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2018

					Progi	ram Revenues			ا	Net (Expense) Revenue and Changes in Net Position
Functions/Programs		Expenses	C	Charges for Services	G	Operating Grants and Intributions		Capital Grants and ontributions	G	Sovernmental Activities
Primary Government:				_						_
Governmental activities:										
General government	\$	6,700,562	\$	977,471	\$	156,459	\$	-	\$	(5,566,632)
Public safety		6,813,644		550,307		76,296		-		(6,187,041)
Public works		5,611,840		1,814,532		581,743		2,352,339		(863,226)
Culture and recreation		2,025,599		481,045		83,496		-		(1,461,058)
Health and welfare		1,030,028		100,862		104,080		-		(825,086)
Education		32,575,567		768,497		6,209,301		-		(25,597,769)
Interest expense		793,260	_		_	-	_	-		(793,260)
Total governmental activities	\$	55,550,500	\$	4,692,714	\$	7,211,375	\$	2,352,339		(41,294,072)
	Gene	eral revenues:								
	Pr	operty taxes, lev	ied for	general purpos	ses					44,232,530
	Gı	ants and contrib	outions	not restricted t	o spec	ific programs				21,055
	Uı	nrestricted inves	tment	earnings						152,835
		Total general re	evenue	S						44,406,420
			Chan	ige in net positi	on					3,112,348
			Citai	ige iii fiet positi	OH					3,112,346
				oosition - begin	Ο,	· , ,				68,671,040
				ulative effect of	•		V			
				counting stand	•	•				(7,859,702)
			Net	oosition - begin	ning, a	s adjusted				60,811,338
			Net <sub>l</sub>	oosition - endin	g				\$	63,923,686

BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2018

		General Fund		Capital Projects Fund		Capital Nonrecurring Fund		Nonmajor vernmental Funds	Total Governmental Funds	
ASSETS										
Cash and cash equivalents		12,684,958	\$	3,085,851	\$	2,210,600	\$	1,259,925	\$	19,241,334
Restricted cash and cash equivalents		1,003,190		-		-		-		1,003,190
Investments		<del>-</del>		-		-		22,329		22,329
Restricted investments		202,021		-		-		-		202,021
Receivables:										-
Property taxes		470,122		-		-		-		470,122
Interest on property taxes		155,408		-		-		-		155,408
Assessments		-		3,029,847		-		-		3,029,847
Grants and contracts		-		53,983		-		28,146		82,129
Other		68,084		-		-		9,135		77,219
Due from other funds		521,443		-		500,000		-		1,021,443
Total assets	\$	15,105,226	\$	6,169,681	\$	2,710,600	\$	1,319,535	\$	25,305,042
LIABILITIES										
Accounts payable	\$	1,603,689	\$	213,294	\$	118,056	\$	25,527	\$	1,960,566
Accrued liabilities:										
Salaries and benefits payable		51,983		-		227		18,809		71,019
Other		25,414		-		-		343		25,757
Interim financing obligation		-		-		5,622,737		-		5,622,737
Performance bonds		1,062,111		-		-		-		1,062,111
Due to other funds		500,000		497,394		-		-		997,394
Unearned revenue		-		52,497		-		33,073		85,570
Total liabilities		3,243,197		763,185		5,741,020		77,752		9,825,154
DEFERRED INFLOWS OF RESOURCES										
Unavailable revenue - property taxes and interest		549,835		_		_		_		549,835
Unavailable revenue - assessments		-		3,029,847		_		_		3,029,847
Advance tax collections		4,662,228		-		_		_		4,662,228
Total deferred inflows of resources		5,212,063		3,029,847	_	-		-		8,241,910
FUND BALANCES										
Nonspendable		_		_		_		5,000		5,000
Restricted		143,100		- 107,251		-		1,059		251,410
Committed		299,956		2,269,398		- 2,592,317		•		6,397,395
		•						1,235,724		
Unassigned		6,206,910		2 270 040		(5,622,737)		1 241 702		584,173
Total fund balances  Total liabilities, deferred inflows of		6,649,966		2,376,649		(3,030,420)		1,241,783		7,237,978
resources and fund balances	ċ	15,105,226	\$	6,169,681	Ś	2.710.600	Ś	1,319,535	\$	25,305,042

# RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION JUNE 30, 2018

Total fund balance for governmental funds			\$	7,237,978
Total net position reported for governmental activities in the statement of net position is different because:				
Capital assets used in governmental activities are not financial resources				
and therefore are not reported in the governmental funds. Those assets consist of:				
Land	\$	16,323,231		
Construction in progress		2,649,115		
Land improvements		4,485,580		
Buildings		43,360,555		
Building improvements		34,352,048		
Machinery and equipment		6,155,277		
Vehicles		7,131,188		
Infrastructure		44,653,014		
Less accumulated depreciation and amortization		(51,089,184)		
Total capital assets, net				108,020,824
Some of the Town's taxes and assessments will be collected after year end,				
but are not available soon enough to pay for the current period's expenditures	S,			
and, therefore, are reported as deferred inflows of resources in the governme		ls.		3,579,682
Deferred outflows (inflows) of resources resulting from changes in the compo	nents			
of the net pension and total OPEB liabilities are reported in the statement	iciics			
of net position.				(5,630,674)
'				, , ,
Long-term liabilities applicable to the Town's governmental activities are				
not due and payable in the current period and accordingly are not reported				
as fund liabilities. All liabilities - both current and long-term - are reported				
in the statement of net position. Those liabilities consist of:				
Accrued interest payable		(190,629)		
Long-term debt:		(190,029)		
Bonds payable, net		(26,167,467)		
Deferred charges on refunding		847,555		
Other long-term liabilities:		047,333		
Notes payable		(4,539,120)		
Capital lease obligations		(4,555,120)		
Compensated absences		(914,529)		
Heart and hypertension		(270,937)		
Net pension liabilities		(6,099,961)		
Total OPEB liability		(11,456,353)		
Total long-term liabilities		(11,430,333)		(49,448,631)
An internal contine found is used both a Tarre to the contine of the				
An internal service fund is used by the Town to charge the cost of risk				
management activities to individual funds. The assets and liabilities of				
the internal service fund are included in the governmental activities statement of net position.				164,507
Net position of governmental activities			¢	63,923,686
Her position of governmental activities			٠	03,323,000

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2018

	General Fund	Capital Projects Fund	Capital Nonrecurring Fund	Nonmajor Governmental Funds	Total Governmental Funds
REVENUES					
Property taxes	\$ 44,196,678	\$ -	\$ -	\$ -	\$ 44,196,678
Intergovernmental	3,939,889	1,905,348	654,754	776,469	7,276,460
Charges for services	1,129,542	1,146,719	12,073	1,648,987	3,937,321
Contributions	-	17,196	-	95,962	113,158
Investment income	106,325	-	3,718	43,682	153,725
Other	101,100				101,100
Total revenues	49,473,534	3,069,263	670,545	2,565,100	55,778,442
EXPENDITURES					
Current:					
General government	3,796,274	71,171	56,679	1,027,411	4,951,535
Public safety	5,715,286	-	-	472,916	6,188,202
Public works	2,867,888	-	2,645,052	-	5,512,940
Culture and recreation	1,592,710	-	-	267,719	1,860,429
Health and welfare	650,036	-	-	209,662	859,698
Education	27,477,801	-	-	1,377,332	28,855,133
Capital outlays	2,097,512	2,683,003	25,074	-	4,805,589
Debt service:					
Principal payments	2,849,913	226,473	-	5,102	3,081,488
Interest and fiscal charges	916,043	-	-	-	916,043
Total expenditures	47,963,463	2,980,647	2,726,805	3,360,142	57,031,057
Excess (deficiency) of revenues					
over expenditures	1,510,071	88,616	(2,056,260)	(795,042)	(1,252,615)
OTHER FINANCING SOURCES (USES)					
Capital lease financing	214,846	366,448	-	-	581,294
Proceeds from refunding bonds	6,200,000	-	-	_	6,200,000
Premium on refunding bonds	485,815	-	-	-	485,815
Payment to refunded escrow agent	(6,588,353)	-	-	-	(6,588,353)
Transfers in	331,367	578,200	939,000	25	1,848,592
Transfers out	(1,214,225)	- -	(303,000)	(331,367)	(1,848,592)
Total other financing sources (uses)	(570,550)	944,648	636,000	(331,342)	678,756
Net change in fund balances	939,521	1,033,264	(1,420,260)	(1,126,384)	(573,859)
Fund balances - beginning, as adjusted	5,710,445	1,343,385	(1,610,160)	2,368,167	7,811,837
Fund balances - ending	\$ 6,649,966	\$ 2,376,649	\$ (3,030,420)	\$ 1,241,783	\$ 7,237,978

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS

TO THE STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED JUNE 30, 2018

Net change in fund balances - total governmental funds		\$ (573,859)
Total change in net position reported for governmental activities in the statement of activities is different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. The amount by which depreciation and amortization expense exceeded capital outlays in the current period is as follows:		
Expenditures for capital assets  Depreciation and amortization expense  Net adjustment	\$ 3,458,092 (3,387,638)	70,454
The statement of activities reports losses arising from the disposal of existing capital assets. Conversely, governmental funds do not report any gain or loss on disposal of capital assets. This amount represents the loss on disposal of capital assets.		(50,839)
Deferred outflows (inflows) of resources resulting from changes in the components of the net pension liability and total OPEB liability are amortized as a component of pension expense in the statement of activities.		(3,627,369)
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of principal on long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. The net effect of these differences in the treatment of long-term obligations is as follows:		
Debt issued or incurred: Capital lease financing Refunding bonds issued Premium on refunded bonds Principal repayments:	(581,294) (6,200,000) (485,815)	
Bonds and notes payable Payment to refunded bonds escrow agent Capital lease obligations _ Net adjustment	2,855,478 6,588,353 242,471	2,419,193
Under the modified accrual basis of accounting used in the governmental funds, expenditures are not recognized for transactions that are not normally paid with expendable available financial resources. In the statement of activities, however, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are available. In addition, interest on long-term debt is not recognized under the modified accrual basis of accounting until due, rather than as it accrues. The net effect of such items is as follows:		
Accrued interest Amortization of deferred charges on refunding Amortization of bond premium Compensated absences Heart and hypertension Net pension liabilities	79,776 (190,531) 217,077 9,106 (270,937) 4,280,176	
Total OPEB liability  Certain revenues reported in the statement of activities do not provide current financial resources and therefore are reported as deferred inflows of resources in	174,126	4,298,793
the governmental funds. This amount represents the change in unavailable revenue Internal service funds are used by management to charge the costs of certain activities to individual funds. The net revenue (expense) of the internal	es	597,440
service fund is reported within the governmental activities.		 (21,465)
Change in net position of governmental activities		\$ 3,112,348

# STATEMENTS OF NET POSITION PROPRIETARY FUNDS JUNE 30, 2018

		Governmental Activities Internal Service Funds	
ASSETS			
Current assets:			
Cash and cash equivalents	\$	175,096	
Receivables		25,000	
Prepaid expenses		6,645	
Total current assets		206,741	
LIABILITIES Current liabilities:			
Accounts payable		18,185	
Due to other funds		24,049	
Total current liabilities		42,234	
NET POSITION		164 507	
Unrestricted	<u> </u>	164,507	
Total net position	<u> </u>	164,507	

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2018

	Governmental Activities Internal Service Funds
OPERATING REVNEUES	
Charges for services	\$ 244,518
Total operating revenues	244,518
OPERATING EXPENSES  Cost of services	265,983
Total operating expenses	265,983
Change in net position	(21,465)
Net position - beginning, as adjusted	185,972
Net position - ending	\$ 164,507

# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2018

	Governmental Activities Internal Service Funds	
CASH FLOWS FROM OPERATING ACTIVITIES		
Cash received for charges for services	\$	219,518
Cash payments for cost of services		(277,691)
Net cash used in operating activities		(58,173)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES Interfund activity		47,536
Net decrease in cash and cash equivalents		(10,637)
Cash and cash equivalents, beginning of year		185,733
Cash and cash equivalents, end of year	\$	175,096
RECONCILIATION OF OPERATING LOSS TO NET CASH USED IN OPERATING ACTIVITIES		(5
Operating loss	\$	(21,465)
Changes in assets and liabilities:		(25,000)
Increase in accounts receivable		(25,000)
Increase in prepaid expenses		(6,645)
Decrease in accounts payable	<u> </u>	(5,063)
Net cash used in operating activities	\$	(58,173)

# STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS JUNE 30, 2018

		Pension Trust Funds	Tr	Private Purpose ust Fund - :holarship Fund		Agency Funds
ASSETS						
Cash and cash equivalents	\$	846,598	\$	135,739	\$	278,897
Investments:		4 205 204				
Corporate bonds		4,305,394		-		-
U.S. Treasury securities		1,108,316 511,593		-		-
U.S. Agency securities Equity securities		16,598,132		-		-
Mutual funds		309,895		- 267.069		- 04 720
Due from others		309,895		367,068		94,729 1,900
Total assets		23,679,928		502,807	\$	375,526
Total assets		23,073,320		302,007	<del>-</del>	373,320
LIABILITIES						
Accounts payable		-		-	\$	17,238
Due to student groups		-		-		288,532
Due to others		-		-		69,756
Total liabilities		-		-	\$	375,526
NET POSITION						
Held in trust for pension benefits	<b>A</b>	22.670.022		502.007		
and other purposes	\$	23,679,928	\$	502,807		

# STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FOR THE YEAR ENDED JUNE 30, 2018

	Pension Trust Funds		Pur <sub>l</sub> Trust Schol	vate pose Fund - arship nd
ADDITIONS	'			
Contributions:				
Employer	\$	1,750,061	\$	-
Plan members		344,580		-
Private donations				4,055
Total contributions		2,094,641		4,055
Investment earnings:				
Net change in the fair				
value of investments		480,611		(9,691)
Interest and dividends		1,012,465		19,811
Total investment earnings	1,493,076		10,120	
Less: investment fee expense		(175,338)		2,861
Net change in investments		1,317,738		7,259
Total additions		3,412,379		11,314
DEDUCTIONS				
Benefit payments		1,615,464		-
Administrative expenses		65,824		-
Total deductions		1,681,288		-
Change in net position		1,731,091		11,314
Net position - beginning		21,948,837		491,493
Net position - ending	\$	23,679,928	\$	502,807

NOTES TO FINANCIAL STATEMENTS
AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accounting policies of the Town of Old Saybrook, Connecticut (the "Town") conform to accounting principles generally accepted in the United States of America, as applicable to governmental organizations. The following is a summary of significant accounting policies:

### **Financial Reporting Entity**

The Town was incorporated in 1854. The Town covers 18.3 square miles and is located in Middlesex County. The Town operates under a Town Meeting/Board of Selectman/Board of Finance form of government and provides a full range of services including public safety (police and fire), public works, sanitation, parks and recreation, health and social services, planning and zoning, and education.

The legislative power of the Town is with the Board of Selectman and Town Meeting. The Board of Selectman may enact, amend or repeal ordinance and resolutions. The Board of Finance is responsible for financial and taxation matters as prescribed by Connecticut General Statutes and is responsible for presenting fiscal operating budgets for Town Meeting approval.

Accounting principles generally accepted in the United States of America require that the reporting entity include the primary government, organizations for which the primary government is financially accountable and other organizations which by nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. The Town has determined that there are no agencies or entities, which should be presented within the Town's financial statements based on these criteria.

#### **Government-wide and Fund Financial Statements**

#### **Government-wide Financial Statements**

The statement of net position and the statement of activities display information about the Town and include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities. The statements are intended to distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties. The Town has no business-type activities.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported as general revenues.

#### **Fund Financial Statements**

The fund financial statements provide information about the Town's funds, including its fiduciary funds. Separate statements for each fund category – governmental, proprietary and fiduciary - are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **Government-wide and Fund Financial Statements (Continued)**

#### Fund Financial Statements (Continued)

The Town reports the following major governmental funds:

**General Fund** - This fund is the Town's primary operating fund. It accounts for all financial resources of the general government, except those not accounted for and reported in another fund.

**Capital Projects Fund** -This capital projects fund is used to account for the revenues and expenditures associated with the Town's various multi-year capital projects funded primarily by debt issuances.

**Capital Nonrecurring Fund** - This fund accounts for the financial revenues to be used for major capital asset construction and/or purchases funded substantially by grants and General Fund appropriations.

In addition, the Town reports the following major proprietary and fiduciary fund types:

*Internal Service Fund* - This fund accounts for activities that provide goods or services to other funds, departments, or agencies of the Town on a cost-reimbursement basis.

**Pension Trust Funds** - These funds are used to account for resources held in trust for the members and beneficiaries of the Town's defined benefit pension plans. The Town utilizes these funds to account for activities of the following plans: Town Pension Trust Fund and the Fire Company #1 Pension Trust Fund.

**Private Purpose Trust Fund** - This fund type is used to account for trust arrangements under which principal and income benefit individuals, private organizations, or other governments. As the designated trustee or agent, the Town utilizes the assets of the private purpose trust funds in capacity stipulated in the related trust agreement.

**Agency Funds** - These funds are used to account for resources held by the Town in a purely custodial capacity. The Town utilizes these funds to account for assets of various student activity groups, land use performance bonds and other purposes. The student activities fund accounts for monies generated by student activities in the Town's school system. The land use performance bond fund accounts for monies received to ensure that driveways and lawns are installed to correct specifications for new construction.

#### **Measurement Focus and Basis of Accounting**

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are prepared using the economic resources measurement focus and the accrual basis of accounting. Agency Funds have no measurement focus. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### Measurement Focus and Basis of Accounting (Continued)

Governmental fund financial statements are prepared using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are susceptible to accrual, that is, when they are both measurable and available. Revenues are considered to be available if they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers revenues to be available if they are collected within 60 days of the end of the current period. Property taxes, grants and contracts, and interest associated with the current period are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when the cash is received by the Town. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Property taxes and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues in the current fiscal period. Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year-end). Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is available to be received during the period or within the availability period for this revenue source (within 60 days of year-end). All other revenue items are considered to be measurable and available only when the cash is received.

The pension trust funds and private purpose trust funds are reported using the economic resources measurement focus and the accrual basis of accounting. The agency funds have no measurement focus but utilize the accrual basis of accounting for reporting assets and liabilities.

#### **Implementation of Accounting Standards**

Effective July 1, 2017, the Town adopted the provisions of Governmental Accounting Standards Board (GASB) Statement No. 81, *Irrevocable Split-Interest Agreements*, GASB Statement No. 85, *Omnibus 2017*, and GASB Statement No. 86, *Certain Debt Extinguishment Issues*. The adoption of these statements did not have a material effect on the Town's financial statements.

Effective July 1, 2017, the Town adopted the provisions of Governmental Accounting Standards Board (GASB) statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. GASB Statement No. 75 established standards for recognizing and measuring liabilities, deferred outflows and inflows of resources, and expenses/expenditures for postemployment benefits other than pension. This standard identifies the methods and assumptions that are required to be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service. In addition, this statement provides for certain required supplementary information and note disclosures about postemployment benefits other than pensions.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### <u>Implementation of Accounting Standards (Continued)</u>

The Town has reported the following cumulative effect of applying GASB Statement No. 75 as an adjustment of beginning net position as of July 1, 2017.

	Governmental Activities
Net position - beginning, as originally reported	\$ 68,671,040
Adjustment to remove net other post-employment benefit obligation recognized under GASB Statement No. 45 Adjustment to record total other post-employment liability	3,770,777
recognized under GASB Statement No. 75	(11,630,479)
	(7,859,702)
Net position - beginning, as adjusted	\$ 60,811,338

#### Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position/Fund Balance

### **Cash and Cash Equivalents**

The Town's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

#### Investments

Investments are measured by the Town at fair value (generally based on quoted market prices), except for investments in participating interest-earning investment contracts as described below.

Investments in participating interest-earning investment contracts consist of negotiable certificates of deposit. Investments in these types of contracts, which have a remaining maturity at the time of purchase of one year or less, are measured by the Town at amortized costs.

Investments in the Short-Term Investment Fund (STIF) are managed by the State of Connecticut Treasurer's Office. Investments in these funds, which are permitted to measure their investment holdings at amortized costs, are measured by the Town at net asset value per share as determined by the pool.

#### **Restricted Cash, Cash Equivalents and Investments**

The restricted cash, cash equivalents and investments are for performance bonds and endowment purposes. Performance bonds are restricted until the monies are returned to the vendor after satisfactory completion of contract or the Town calls the bond for nonperformance. The endowment amounts are reflected in net position as restricted for other purposes. Endowment investment income is approved for expenditure by the individual Boards responsible for each fund.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position/Fund Balance (Continued)

#### **Property Taxes**

Property taxes are assessed as of October 1 and are levied on the following July 1. Real estate and personal property taxes are due in two installments, July 1 and the following January 1. Motor vehicle and personal property taxes are billed in July and are due in one installment, July 1. Supplemental motor vehicle taxes are due in full January 1. Taxes become delinquent thirty days after the installment is due and liens are filed on delinquent real estate taxes within one year. The Town has not establishes an allowance for doubtful accounts.

In the fund financial statements, all property taxes receivable which have not been collected within 60 days of June 30 have been recorded as deferred inflow of resources, since they are not considered to be available to finance expenditures of the current fiscal year. Taxes collected during the 60 day period have been recorded as revenue.

#### **Capital Assets**

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g. roads, bridges, and sidewalks), are reported in the government-wide financial statements. Capital assets are defined by the Town as assets with an initial individual cost of more than \$5,000 for vehicles, machinery and equipment, \$20,000 for improvements and \$75,000 for infrastructure and an estimated useful life greater than one year. Such assets are recorded at historical cost, or estimated historical cost, if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of a capital asset or materially extend capital asset lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Capital assets of the Town are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings	50-100
Building improvements	20-100
Land improvements	20-100
Machinery and equipment	5-20
Vehicles	5-8
Infrastructure	30
Intangible assets	30-50

#### **Unearned Revenue**

This liability represents resources that have been received but not yet earned.

#### **Deferred Outflows and Inflows of Resources**

Deferred outflows and inflows of resources represent an acquisition or composition of net position that applies to a future period(s) and so will not be recognized as an inflow or outflow of resources until that time.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position/Fund Balance (Continued)

Deferred outflows of resources consists of deferred charges on refundings and deferred charges on pension expenses. Deferred charges on refunding are reported in the government-wide statement of net position. This amount is being amortized to interest expense using the effective-interest method over the life of the related bonds. Deferred charges on pension are also reported in the government-wide statement of net position. This amount is amortized as a component of pension expense on a systematic and rational basis.

Deferred inflows of resources consist of revenue that is considered unavailable under the modified accrual basis of accounting and deferred charges on pension and OPEB expenses. Unavailable revenue is reported in the governmental funds balance sheet and is recognized as an inflow of resources in the period that the amounts become available. Deferred charges on pension and OPEB expenses are reported in the government-wide statement of net position and are amortized as a component of pension and OPEB expenses on a systematic and rational basis.

#### **Compensated Absences and Employee Retirement Obligations**

Employees accumulate by a prescribed formula for absence due to vacation and sickness based upon the various union contracts and the Town's personnel policies. The eligibility for sick pay in some instances does vest. The General Fund is the primary source to liquidate compensated absences. Expenses to be paid in the future periods are accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in governmental funds only for amounts expected to be paid with available resources; for example, as a result of employee resignations and retirements.

#### **Long-term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Issuance cost, whether or not withheld from the actual debt proceeds received, are expensed as incurred.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### **Net Position and Fund Balances**

The statement of net position presents the Town's assets, deferred outflows of resources, and liabilities, with net position as the residual of these elements. Net position reported in three categories:

**Net investment in capital assets** - This component of net position consists of capital assets, net of accumulated depreciation and amortization and reduced by outstanding balances for bonds, notes and other debt that are attributed to the acquisition, construction or improvement of capital assets.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

## **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

# Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position/Fund Balance (Continued)

**Restricted net position** - This component of net position consists of amounts whose use is restricted either through external restrictions imposed by creditors, grantors, contributors, and the like, or through restrictions imposed by law through constitutional provisions or enabling legislation. None of the Town's restricted net position is restricted through enabling legislation.

**Unrestricted net position** - This component of net position is the net amount of assets, liabilities, and deferred outflows of resources which do not meet the definition of the preceding two categories.

The Town's governmental funds report the following fund balance categories:

**Nonspendable** - Amounts that cannot be spent because they are not in spendable form or they are legally or contractually required to be maintained intact.

**Restricted** - Constraints placed on the use of resources that are either externally imposed by creditors, grantors, contributors or laws and regulations of other governments, or imposed by law through enabling legislation.

**Committed** - Amounts can be only used for specific purposes pursuant to constraints imposed by formal action of the Town Council (the highest level of decision making authority of the Town) and cannot be used for any other purpose unless the Town removes or changes the specified use by taking the same formal action.

**Assigned** - Amounts are constrained by the government's intent to be used for specific purposes, but are not restricted or committed. Amounts may be constrained to be used for a specific purpose by a governing board or body or official that has been delegated authority to assign amounts by the Town Charter.

**Unassigned** - Residual classification for the General Fund or amounts necessary in other governmental funds to eliminate otherwise negative fund balance amounts in the other four categories.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the Town considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned or unassigned fund balances are available, the Town considers amounts to have been spent first out of committed funds, then assigned funds and finally unassigned funds, as needed, unless the Board of Finance has provided otherwise in its commitment or assigned actions.

**Donor-restricted endowments** - The Town has received certain endowments for the perpetual care of the Upper Cemetery. The amounts are reflected in net position as restricted for perpetual care. Investment income is approved for expenditure by the board of the benefiting activity. There was \$1,059 of appreciation available for appropriation at June 30, 2018.

## **Interfund Activities**

# **Interfund Receivables and Payables**

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e. the current portion of interfund loans) or "advances to/from other funds" (i.e. the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds".

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

## **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

# **Interfund Activities (Continued)**

Advances between funds, as reported in the fund financial statements, are offset by a restricted fund balance designation (non-spendable) in the General Fund and by a restricted, committed, or assigned fund balance designation of other governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

## **Interfund Services Provided and Used**

Sales and purchases of goods and services between funds for a price approximating their external exchange value are reported as revenues and expenditures, or expenses, in the applicable funds.

#### **Interfund Transfers**

Interfund transfers represent flows of assets without equivalent flows of assets in return and without a requirement for repayment. In governmental funds, transfers are reported as other financing uses in the funds making transfers and other financing sources in the funds receiving transfers.

#### **Interfund Reimbursements**

Interfund reimbursements represent repayments from the funds responsible for particular expenditures or expenses to the funds that initially paid for them.

## **Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities including disclosures of contingent assets and liabilities and reported revenues, expenses and expenditures funding the fiscal year. Accordingly, actual results could differ from those estimates.

#### **NOTE 2 - CASH DEPOSITS AND INVESTMENTS**

## Cash Deposits – Custodial Credit Risk

Custodial credit risk is the risk that, in the event of a bank failure, the Town will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The Town's policy provides for uninsured demand and time deposits with banks and savings and loan institutions to be collateralized as prescribed in the Connecticut general statutes, as described below. In addition, in order to anticipate market changes and provide for a level of security for all funds, all public deposits shall be held in qualified public depositories. As of June 30, 2018, \$17,086,443 of the Town's bank balance of \$17,870,724 was exposed to custodial credit risk as follows:

Uninsured and uncollateralized	\$ 15,377,799
Uninsured and collateralized with securities held by the pledging	
bank's trust department or agent but not in the Town's name	 1,708,644
	\$ 17,086,443

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

# **NOTE 2 - CASH DEPOSITS AND INVESTMENTS (Continued)**

# <u>Cash Deposits – Custodial Credit Risk (Continued)</u>

All of the Town's deposits were in qualified public institutions as defined by Connecticut general statutes. Under these statutes, any bank holding public deposits must at all times maintain, segregated from its other assets, eligible collateral in an amount equal to a certain percentage of its public deposits. The applicable percentage is determined based on the bank's risk-based capital ratio. The amount of public deposits is determined based on either the public deposits reported on the most recent quarterly call report, or the average of the public deposits reported on the four most recent quarterly call reports, whichever is greater. The collateral is kept in the custody of the trust department of either the pledging bank or another bank in the name of the pledging bank.

A reconciliation of the Town's cash and cash equivalents as of June 30, 2018 is a follows:

	Government-wide statement of net position:		
	Cash and cash equivalents (includes restricted)	\$	20,419,620
	Statement of fiduciary net position:		
	Cash and cash equivalents		1,261,234
	·	_	21,680,854
	Add: certificates of deposit considered cash deposits		
	for disclosure purposes		224,350
	Less: cash equivalents considered investments		
	for disclosure purposes		(4,691,241)
			17 212 062
		\$	17,213,963
<u>Investments</u>			
A reconciliati	on of the Town's investments as of June 30, 2018 is as follows:		
	Government-wide statement of net position:		
	Investments (includes restricted)	\$	224,350
	Statement of fiduciary net position:	,	,
	Investments		23,295,127
			23,519,477
	Add: cash equivalents considered investments		23,313,
	for disclosure purposes		4,691,241
	Less: certificates of deposit considered as cash deposits		4,031,241
	·		(224 250)
	for disclosure purposes		(224,350)
		\$	27,986,368

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

## **NOTE 2 - CASH DEPOSITS AND INVESTMENTS (Continued)**

## Investments (Continued)

As of June 30, 2018, the Town's investments consisted of the following:

# **Investment Maturities**

			(In Years)			
	Valuation		Less			More
Investment type	Basis	Value	Than 1	1 to 5	6 to 10	Than 10
Debt Securities:						
Governmental Activities:						
Short-term Investment Fund	Net asset value	\$ 4,036,078	\$ 4,036,078	\$ -	\$ -	\$ -
Fiduciary Funds:						
Money market mutual funds	Net asset value	655,163	655,163	-	-	-
U.S. Treasury securities	Fair value	1,108,316	29,910	503,570	574,836	-
U.S. Agency securities	Fair value	511,593	-	-	-	511,593
Corporate bonds	Fair value	4,305,394	541,257	3,673,403	90,734	-
		10,616,544	\$ 5,262,408	\$ 4,176,973	\$ 665,570	\$ 511,593
Other investments:						
Fiduciary Funds:						
Mutual funds	Fair value	771,692				
Equity securities	Fair value	16,598,132				
		\$ 27,986,368				

#### **Interest Rate Risk**

The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

## **Custodial Credit Risk**

For an investment, custodial credit risk is the risk that, in the event of the failure of a counterparty, the Town will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Town does not have a policy for custodial credit risk. The Town's investments in mutual funds are not evidenced by securities and are therefore not exposed to custodial credit risk.

#### **Credit Risk**

The Town has no investment policy that would further limit its investment choices beyond those already limited by Connecticut state statutes. Connecticut state statutes permit no Town to invest in: (1) obligations of the United States, including its instrumentalities and agencies; (2) in obligations of any state or of any political subdivision, authority or agency thereof, provided such obligations are rated within one of the top two rating categories of any recognized rating services; (3) in shares or other interests in custodial arrangements or pools maintaining constant net asset values and in highly rated no-load open end money markets and mutual funds (with constant or fluctuating net assets values) whose portfolios are limited to obligations of the United States and its agencies, and repurchase fully collateralized by such obligations; (4) or in obligations of the State of Connecticut or of any political subdivision thereof, provided such obligations are rated within one of the top three rating categories of any recognized rating service. Other provisions if the statues cover specific municipal funds with particular investment authority.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

## **NOTE 2 - CASH DEPOSITS AND INVESTMENTS (Continued)**

# Credit Risk (Continued)

The provisions of the statutes regarding the investment of municipal pension funds does not specify permitted investments. Therefore, the investments of such funds is generally controlled by the laws applicable to fiduciaries and the provisions of the applicable pension plan.

The Town's investments in debt securities, whose ratings are required to be disclosed, were rated by Standard & Poor's as follows at June 30, 2018:

Investment	 AAA AA		AA		Α		Α		BBB	Unrated	
Governmental Activities	 _				_		_				
Short-term Investment Fund	\$ 4,036,078	\$	-	\$	-	\$	-	\$ -			
Fiduciary Funds:											
Money market mutual funds	-		-		-		-	655,163			
U.S. Agency securities	-		511,593		-		-	-			
Corporate bonds	89,959		460,259		2,711,906		1,043,270	-			

#### **Concentrations of Credit Risk**

The Town's investment policy generally restricts investments in any one issuer that is in excess of 10%. In addition, the Town's policy defines other limitations in an effort to avoid incurring unreasonable inherent risk of overconcentration in specific instruments, individual issuers or maturities. As of June 30, 2018, more than 10% of the Town's governmental activities investments are invested in the Short-term Investment Fund (100%). As of June 30, 2018, none of the Town's fiduciary investments in any one issuer exceeded 10.0%.

#### **NOTE 3 - FAIR VALUE MEASUREMENTS**

Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants, as of the measurement date. Authoritative guidance establishes a hierarchy of valuation techniques based upon whether the inputs to those valuation techniques reflect assumptions other market participants would use based upon market data obtained from independent sources (also referred to as observable inputs). The Town classifies its assets and liabilities measured at fair value into Level 1 (securities valued using quoted prices from active markets for identical assets), Level 2 (securities not traded on an active market for which market inputs are observable, either directly or indirectly, and Level 3 (securities valued based on unobservable inputs). Investments are classified in their entirety based on the lowest level of input that is significant to the fair value measurement.

The Town's financial assets that are accounted for at fair value on a recurring basis as of June 30, 2018, by level within the fair value hierarchy are presented in the table below.

Financial Assets Measured at Fair Value	Prid	Prices in Active Market (Level 1)		Significant Other Observable Inputs (Level 2)		Jnobservable Inputs (Level 3)
Fiduciary Funds:				_		
U.S. Treasury securities	\$	1,108,316	\$	-	\$	-
U.S. Agency securities		-		511,593		-
Corporate bonds		-		4,305,394		-
Mutual funds		771,692		-		-
Equity securities		16,598,132		-		-

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

# **NOTE 4 - CAPITAL ASSETS**

Capital asset activity for the year ended June 30, 2018 consisted of the following:

	Beginning Balance	ı	Increases	Decreases	Т	ransfers -	Ending Balance
Governmental Activities							
Capital assets, not being depreciated:							
Land	\$ 16,323,231	\$	-	\$ -	\$	-	\$ 16,323,231
Construction in progress	466,609		2,195,451	-		(12,945)	2,649,115
Total capital assets, not being depreciated	 16,789,840		2,195,451	 -		(12,945)	 18,972,346
Capital assets, being depreciated:							
Land improvements	4,780,548		50,495	(345,463)		-	4,485,580
Buildings	43,360,555		-	-		-	43,360,555
Building improvements	33,802,045		537,058	-		12,945	34,352,048
Machinery and equipment	6,599,945		143,044	(587,712)		-	6,155,277
Vehicles	7,343,909		121,283	(334,004)		-	7,131,188
Infrastructure	44,242,253		410,761	 			44,653,014
Total capital assets, being depreciated	 140,129,255		1,262,641	 (1,267,179)		12,945	 140,137,662
Less accumulated depreciation and amortization for:							
Land improvements	1,504,589		232,632	(345,463)		-	1,391,758
Buildings	20,062,991		669,470	-		-	20,732,461
Building improvements	5,297,542		665,618	-		-	5,963,160
Machinery and equipment	2,755,355		306,413	(587,712)		-	2,474,056
Vehicles	5,379,213		182,482	(283,165)		-	5,278,530
Infrastructure	13,918,196		1,331,023	-		-	15,249,219
Total accumulated depreciation and				 			 
amortization	 48,917,886		3,387,638	 (1,216,340)			 51,089,184
Total capital assets, being depreciated, net	 91,211,369		(2,124,997)	 (50,839)		12,945	 89,048,478
Governmental activities capital assets, net	\$ 108,001,209	\$	70,454	\$ (50,839)	\$		\$ 108,020,824

Depreciation and amortization expense was charged to functions of the Town as follows:

Governmental Activities:	
General government	\$ 1,546,667
Public safety	545,211
Public works	142,345
Culture and recreation	170,330
Health and Welfare	2,211
Education	 980,874
Total depreciation and amortization expense -	
governmental activities	\$ 3,387,638

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

# **NOTE 5 - INTERFUND RECEIVABLES AND PAYABLES**

Interfund receivable and payable balances at June 30, 2018 are as follows:

Receivable Fund	Payable Fund	 Amount				
Governmental Funds:						
General Fund	Capital Projects Funds	\$ 241,058				
	Internal Service Funds	 280,385				
		521,443				
Capital Nonrecurring Fund	General Fund	500,000				
		\$ 1,021,443				

The above balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

# **NOTE 6 - INTERFUND TRANSFERS**

Interfund transfers for the year ended June 30, 2018 consisted of the following:

Transfers In	Transfers Out	 Amount
Governmental Funds:		
General Fund	Other Governmental Funds	\$ 331,367
Capital Projects Fund	General Fund	275,200
	Capital Nonrecurring Fund	 303,000
		 578,200
Capital Nonrecurring Fund	General Fund	 939,000
Other Governmental Funds	General Fund	 25
		\$ 1,848,592

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them, to the fund that statute or budget requires to expend them, and (2) use revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

## **NOTE 7 - SHORT-TERM LIABILITIES**

During November 2014, the State of Connecticut approved funding (the "Project Loan") for costs associated with the sewer avoidance project under the State of Connecticut's Clean Water Fund. Maximum borrowings available under the Project Loan are \$11,698,278. Loan advances are received in the form of interim funding obligations. Each interim funding obligation bears an interest rate of 2.06%, with principal and accrued interest due no later than six months following the scheduled competition date of the project. The Town intends to retire all principal and accrued interest outstanding on the interim funding obligation through the issuance of the project loan. Short-term debt activity for the year ended June 30, 2018 was as follows:

	Beginning					Ending
	 Balance Increases		Decreases		 Balance	
Interim Funding Obligation:						
Clean Water Fund Project #673C	\$ 3,628,091	\$	1,994,646	\$	-	\$ 5,622,737

#### **NOTE 8 - LONG-TERM LIABILITIES**

The following is a summary of changes in long-term liabilities for the year ended June 30, 2018:

	Beginning				
	Balance			Ending	<b>Due Within</b>
<b>Governmental Activities</b>	(As Adjusted)	Increases	Decreases	Balance	One Year
Bonds payable:					
General obligation bonds	\$ 27,855,000	\$ 6,200,000	\$ (9,080,000)	\$ 24,975,000	\$ 2,510,000
Unamortized premium	923,729	485,815	(217,077)	1,192,467	
Total bonds payable	28,778,729	6,685,815	(9,297,077)	26,167,467	2,510,000
Other liabilities:					
Clean water fund loan	4,789,598	-	(250,478)	4,539,120	255,533
Capital lease obligations	318,367	581,294	(242,471)	657,190	209,327
Compensated absences	923,635	109,287	(118,393)	914,529	182,906
Heart and Hypertension	-	342,469	(71,532)	270,937	70,937
Net pension liability - Town	9,265,141	-	(4,121,995)	5,143,146	-
Net pension liability - Fire	1,114,996	-	(158,181)	956,815	-
Total OPEB liability	11,630,479		(174,126)	11,456,353	
	\$ 56,820,945	\$ 7,718,865	\$ (14,434,253)	\$ 50,105,557	\$ 3,228,703

The above liabilities have typically been liquidated by the General Fund and collections from taxpayers for the sewer project.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

# **NOTE 8 - LONG-TERM LIABILITIES (Continued)**

# **General Obligation Bonds and Notes Payable (Continued)**

A summary of general obligation bonds and notes payable outstanding at June 30, 2018 are as follows:

	Date of	Original	Interest	Maturity	Amount
Purpose of Bonds	Issue	Issue	Rates	Date	Outstanding
Governmental Activities					
General Purpose					
General Obligation Refunding Bonds	12/1/2017	\$ 6,200,000	2.0% - 5.0%	08/2025	\$ 6,135,000
General Obligation Refunding Bonds	07/2016	7,540,000	2.0% - 4.0%	07/2033	7,540,000
General Obligation Bonds	12/2014	3,000,000	1.25% - 4.0%	12/2034	2,550,000
General Obligation Refunding Bonds	12/2013	2,340,000	2.0% - 4.0%	07/2023	1,530,000
General Obligation Bonds	11/2013	11,195,000	2.0% - 4.0%	11/2033	560,000
General Obligation Refunding Bonds	10/2010	1,412,000	1.5% - 4.0%	08/2026	580,000
General Obligation Refunding Bonds	03/2009	5,650,000	2.0% - 4.25%	07/2023	750,000
					19,645,000
School Bonds					
General Obligation Refunding Bonds	07/2016	2,435,000	2.0% - 4.0%	07/2033	2,435,000
General Obligation Bonds	11/2013	4,481,000	2.0% - 4.0%	11/2033	225,000
General Obligation Refunding Bonds	10/2010	7,943,000	1.5% - 4.0%	08/2026	2,670,000
					5,330,000
					\$ 24,975,000
Notes Payable					
Clean Water Loan - 116-CGO	11/2014	\$ 1,926,891	2.0%	10/2033	\$ 1,609,693
Clean Water Loan - 116-CSA	11/2014	3,506,685	2.0%	10/2033	2,929,427
					\$ 4,539,120

## **Authorized, Unissued Bonds**

As of June 30, 2018, the Town had authorized but unissued bonds totaling \$23,184,281 for various ongoing construction projects.

# **Legal Debt Limit**

Connecticut General Statutes Section 7-374(b) provides that authorized debt of the Town shall not exceed seven times base receipts, as defined in the Statute. Further, the Statute limits the amount of debt that may be authorized by the Town for general purposes, schools, sewers, urban renewal and pension deficit. The Town did not exceed any of the statutory debt limitations at June 30, 2018.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

## **NOTE 8 - LONG-TERM LIABILITIES (Continued)**

## General Obligation Bonds and Notes Payable (Continued)

Annual debt service requirements to maturity on general obligation bonds and notes payable are as follows as of June 30, 2018:

	Governmental Activities								
Year ending	Bonds Pa	ayab	yable No			tes Payable			
June 30:	Principal		Interest	Principal		rincipal In			Total
2019	\$ 2,510,000	\$	723,443	\$	255,533	\$	88,448	\$	3,577,424
2020	2,470,000		646,119		260,691		83,291		3,460,101
2021	2,495,000		557,500		265,953		78,029		3,396,482
2022	2,205,000		472,050		271,321		72,660		3,021,031
2023	2,070,000		396,018		276,798		67,184		2,810,000
2024-2028	7,255,000		1,112,283		1,470,081		249,828		10,087,192
2029-2033	4,860,000		424,760		1,624,556		95,351		7,004,667
2034-2035	1,110,000		19,524		114,187		476		1,244,187
	\$ 24,975,000	\$	4,351,697	\$	4,539,120	\$	735,267	\$	34,601,084

## **Advance Refunding**

During December 2017, the Town issued \$6,200,000 in general obligation refunding bonds with interest rates ranging from 2.00% to 5.00%. The Town issued the bonds to advance refund \$6,475,000 in general obligation bonds outstanding with interest rates ranging from 2.00% to 4.00%. The Town used the net proceeds to purchase U.S. Government securities. These securities were deposited into an irrevocable trust to provide for all future debt service on the refunded portion of the bonds. As a result, the refunded bonds are considered defeased and the Town has removed the liability from its financial statements. The Town advance refunded the bonds to reduce its total debt service payments over the next 8 years by \$185,260 and to obtain an economic gain (difference between the present values of the debt service payments of the old and new bonds) of \$151,394.

The difference between the reacquisition price (the amount placed in escrow) and the net carrying amount of the refunded bonds resulted in a deferred charge on refunding in the amount of \$92,607. This amount has been presented as a deferred outflow of resources in the government-wide financial statements and is being amortized to interest expense using the effective-interest method over the life of the new bonds.

# **Capital Leases**

A summary of assets acquired through capital leases is as follows as of June 30, 2018:

	Go	vernmental
		Activities
Cost Basis	\$	1,821,874
Less: accumulated amortization		260,053
	\$	1,561,821

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

# **NOTE 8 - LONG-TERM LIABILITIES (Continued)**

# **General Obligation Bonds and Notes Payable (Continued)**

Amortization expense relative to leased property under capital leases totaled \$62,029 for the year ended June 30, 2018 and is included in depreciation and amortization expense disclosed in Note 4.

Future minimum lease obligations and the net present value of these minimum lease payments as of June 30, 2018 are as follows:

Year ending	Governmental		
June 30:	Activities		
2019	\$	219,031	
2020		204,238	
2021		204,238	
2022		49,234	
Total minimum lease payments		676,741	
Less: amount representing interest		19,551	
Present value of minimum lease payments	\$	657,190	

#### **NOTE 9 - FUND BALANCE**

The various components of fund balance at June 30, 2018 are as follows:

		Capital Capital		Nonmajor		
	General Fund	Projects Fund	Nonrecurring Fund	Governmental Funds	Total	
	Fullu	<u> </u>		<u> </u>	Total	
Nonspendable:						
Permanent fund principal	\$ -	\$ -	\$ -	\$ 5,000	\$ 5,000	
Restricted for:						
Donor restrictions	-	-	-	1,059	1,059	
Performance bonds	143,100	-	-	-	143,100	
Capital purposes	-	107,251	-	-	107,251	
Committed to:						
Dog fund	49,167	-	-	-	49,167	
Animal control fund	2,471	-	-	-	2,471	
Catastrophic illness fund	116,217	-	-	-	116,217	
Retirement payout fund	126,842	-	-	-	126,842	
Contingency fund	5,259	-	-	-	5,259	
Capital purposes	-	2,269,398	2,592,317	-	4,861,715	
General government	-	-	-	102,233	102,233	
Public safety	-	-	-	252,310	252,310	
Culture and recreation	-	-	-	239,980	239,980	
Health and welfare	-	-	-	91,809	91,809	
Education	-	-	-	549,392	549,392	
Unassigned	6,206,910		(5,622,737)	<u>-</u>	584,173	
	\$ 6,649,966	\$ 2,376,649	\$ (3,030,420)	\$ 1,241,783	\$ 7,237,978	

As of June 30, 2018 the Capital Nonrecurring Fund had a deficit fund balance of \$3,030,420. This deficit does not constitute a violation of statutory provisions and is expected to be eliminated through future revenue sources.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

#### **NOTE 10 - EMPLOYEE RETIREMENT PLANS**

#### **DEFINED BENEFIT PLANS**

#### **Plan Description**

The Town administers two single employer, defined benefit pension plans (Town of Old Saybrook Retirement Plan and Town of Old Saybrook Fire Company #1 Retirement Plan). The Fire Company Plan covers the Town's volunteer firefighters. The Town Plan, adopted on July 1, 1967 by actions of the Board of Selectman, covers all other eligible employees. The Pension and Benefits Board makes recommendations for plan provisions which are approved by the Board of Selectman. The pension plans are included in the financial statements pension trust funds since the assets may be used to pay benefits or refunds of any plan member or beneficiary. Separate, stand-alone reports are not issued.

## **Summary of Significant Accounting Policies**

The Plans are accounted for using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions to the Plans are recognized when due and the employer has made a formal commitment to provide contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the Plans.

Investments – Investments are reported at fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. Short-term investments are reported at cost, which approximates fair value. Investments for which market quotations are not readily available are valued at their fair values as determined by the custodian under the direction of the Town, with the assistance of a valuation service. Investment income is recognized when earned and gains and losses on sales or exchanges are recognized on the transaction date.

*Investment policy* – The pension plans' policy in regard to the allocation of invested assets is established and may be amended by the Pension and Benefits Board. It is the policy of the Town's Pension and Benefits Board to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes.

Concentrations – The Plans' investments were not subject to concentration risk as of June 30, 2018 as none of the amounts invested with any one issuer represented more than 5.0% of the total assets for each pension plan. The Plan's investments that are explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools and other pooled investments, are excluded from the concentration of credit risk disclosure requirements.

Rate of return — For the year ended June 30, 2018, the annual money-weighted rate of return on the Town Plan's and the Fire Plan's pension plan investments, net of pension plan investment expense, was 5.98% for both plans. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Administrative costs – Administrative costs of the Plans are funded through investment earnings of the Plans.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

## **NOTE 10 - EMPLOYEE RETIREMENT PLANS (Continued)**

## **DEFINED BENEFIT PLANS (Continued)**

#### Plan Membership

Membership of the Plans consisted of the following as of at the date of the latest actuarial valuations:

	Town	Fire Company
	Plan	Plan
Active participants	115	78
Terminated vested and other inactive participants	18	13
Retirees and beneficiaries receiving benefits	76	23
	209	114

## **Benefit Provisions**

## **Town Plan**

The plan's membership is open to substantially all Town employees with the exception of certified teachers and administrative personnel at the Board of Education. Administrative costs are financed from investment earnings.

The plan's normal retirement date of any police participant is the first day of the month coinciding with or next following the earlier of the member's 60<sup>th</sup> birthday or the attainment of 25 years of credited service. For any non-police participant, the normal retirement date shall be the first day of the month coinciding with or next following the earlier of the member's 62<sup>nd</sup> birthday and the completion of 5 years of credited service. The plan's early retirement date of any participant who is 55 years of age and has completed at least 15 years of credited service is the first day of any month on or after such date in which the participant elects to terminate employment and retire prior to his or her normal retirement date.

The retirement benefits at normal retirement:

Police participants with 25 or more years of credited service – 2% of participant's final average earnings multiplied by such participant's years of credited service. The maximum multiple for credited service is 35 years.

Police participants retiring prior to age 62 and have not completed 25 years of credited service:

- Benefit payable prior to attainment of age 62 2% of participant's final average earnings multiplied by such participant's years of credited service. The maximum multiple for credited service is 35 years.
- Benefit payable after attainment of age 62 1.5% of participant's final average earnings multiplied by such participant's years of credited service. The maximum multiple for credited service is 35 years.

Non-Police participants – 1.5% of participant's final average earnings multiplied by such participant's years of credited service prior to July 1, 1988 plus 2% of participant's final average earnings multiplied by such participant's years of credited service after June 30, 1988. The maximum multiple for credited service is 35 years.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

## **NOTE 10 - EMPLOYEE RETIREMENT PLANS (Continued)**

## **DEFINED BENEFIT PLANS (Continued)**

# **Benefit Provisions (Continued)**

## Town Plan (Continued)

The retirement benefits at early retirement:

Early retirement benefits are computed in accordance with the benefits under normal retirement date but shall be reduced by one-half percent (1/2%) for each month by which such participant's early retirement date precedes his or her normal retirement date.

#### **Fire Company Plan**

The plan covers substantially all active volunteers of the Old Saybrook Fire Company #1. In order to be eligible for the plan, the employee must complete one year of service. Administrative costs are financed from investment earnings.

The retirement benefits at normal retirement:

The plan's normal retirement date of members in the plan is the first day of the month coinciding with or next following the member's 65<sup>th</sup> birthday. The normal retirement benefit received annually is as follows:

- Effective July 1, 2014 \$270 multiplied by years of credited service up to a maximum of 30 years.
- For members who retire after July 1, 2003 but prior to July 1, 2014 \$215 multiplied by years of credited service up to a maximum of 25 years.
- For members who retire prior to July 1, 2003 \$174 multiplied by years of credited service up to a maximum of 25 years.

The retirement benefits at early retirement:

The plan's early retirement date of any member who is 55 years of age and has completed at least 15 years of credited service is the first day of any subsequent month after election to retire by not later than his normal retirement date. Such benefit will be reduced by 6% per year for each year that early retirement date precedes normal retirement date.

# **Contributions**

Employer – Recommended contributions to each of the plans are determined each year as part of the actuarial valuation using the entry age normal cost method. For the year ended June 30, 2018, employer contributions to the Town Plan represented approximately 24.67% of covered payroll.

Employee – Members enrolled in the Town Plan are required to contribute 5% of earnings to the plan. Members enrolled in the Fire Plan are not required to contribute to the plan.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

# **NOTE 10 - EMPLOYEE RETIREMENT PLANS (Continued)**

# **DEFINED BENEFIT PLANS (Continued)**

# **Net Pension Liabilities**

The components of the Town's net pension liability for each of its Plans as of June 30, 2018, were as follows:

	Town		Fir	e Company
		Plan		Plan
Total pension liability	\$	27,656,365	\$	2,123,524
Plan fiduciary net position		22,513,219		1,166,709
Town's net pension liability	\$	5,143,146	\$	956,815
		_		
Plan fiduciary net position as a percentage				
of the total pension liability		81.40%		54.94%

The components of the change in the net pension liability for both of the Town's Plans for the year ended June 30, 2018, were as follows:

	Increase (Decrease)					
	To	tal Pension	Pla	an Fiduciary	Net Pension Liability	
		Liability	N	let Position		
		(a)		(b)	(a) - (b)	
Town Plan		_				
Balance as of June 30, 2017	\$	30,169,397	\$	20,904,256	\$	9,265,141
Changes for the year:						
Service cost		914,097		-		914,097
Interest		1,756,566		-		1,756,566
Effect of economic/demographic gains or losses		(1,671,676)		-		(1,671,676)
Effect of assumptions changes or inputs		(1,999,612)		-		(1,999,612)
Contributions - employer		-		1,576,474		(1,576,474)
Contributions - employee		-		344,580		(344,580)
Net investment income		-		1,252,278		(1,252,278)
Benefit payments, including refunds		(1,512,407)		(1,512,407)		-
Administrative expense		-		(51,962)		51,962
Net changes		(2,513,032)		1,608,963		(4,121,995)
Balance as of June 30, 2018	\$	27,656,365	\$	22,513,219	\$	5,143,146
Fire Company Plan						
Balance as of June 30, 2017	\$	2,159,576	\$	1,044,580	\$	1,114,996
Changes for the year:		· · · · ·			-	•
Service cost		48,089		-		48,089
Interest		167,175		-		167,175
Effect of economic/demographic gains or losses		(202,528)		-		(202,528)
Effect of assumptions changes or inputs		54,269		-		54,269
Contributions - employer		-		173,587		(173,587)
Net investment income		-		65,461		(65,461)
Benefit payments, including refunds		(103,057)		(103,057)		-
Administrative expense		-		(13,862)		13,862
Net changes		(36,052)		122,129	-	(158,181)
Balance as of June 30, 2018	\$	2,123,524	\$	1,166,709	\$	956,815

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

## **NOTE 10 - EMPLOYEE RETIREMENT PLANS (Continued)**

## **DEFINED BENEFIT PLANS (Continued)**

## **Net Pension Liabilities (Continued)**

Town Dlan

Discount rate

Actuarial assumptions - The total pension liabilities for the Town Plan and Fire Company Plan were determined by actuarial valuations as of July 1, 2017, using the following actuarial assumptions, applied to all periods included in the measurement:

rown Plan	
Inflation	3.00%
Salary increases	Graded salary growth with an ultimate rate of 3.00%
Investment rate of return	7.50%
Discount rate	6.42%
Fire Company Plan	
Inflation	3.00%
Investment rate of return	7.50%

Mortality rates for the Town Plan were based on RP-2000 Combined Healthy Mortality Table, with generational projection per Scale AA. Mortality Rates for the Fire Plan were based on RP-2000 Combined Mortality Table with Blue Collar adjustment, with static projection of future mortality improvements to 2019 per Scale AA.

7.50%

The long-term expected rate of returns on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in each of the plan's target asset allocation as of June 30, 2018 are summarized in the following table:

			-06	· =xpccca	
	Target A	llocation	Real Rate	of Return	
	Town	Fire Company	Town	Fire Company	
Asset Class	Plan	Plan	Plan	Plan	
US Core Fixed Income	40%	40%	2.51%	2.51%	
US Large Caps	30%	30%	3.37%	3.37%	
US Large Value	30%	30%	3.23%	3.23%	

Long-term Expected

Discount rate - The discount rates used to measure the total pension liability for the Town Plan and the Fire Plan was 6.42% and 7.50%, respectively. The projection of cash flows used to determine the discount rates assumed that plan member contributions will be made at the current contribution rates and that the Town's contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rates.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

## **NOTE 10 - EMPLOYEE RETIREMENT PLANS (Continued)**

## **DEFINED BENEFIT PLANS (Continued)**

## **Net Pension Liabilities (Continued)**

Town Plan - Based on those assumptions, the plan's fiduciary net position was not projected to be available to make all projected future benefit payments for current plan members. Therefore, the discount rate for calculating the total pension liability is equal to the single equivalent rate that results in the same actuarial present value as the long-term expected rate of return applied to benefit payments, to the extent the plan's fiduciary net position is projected to be sufficient to make projected benefit payments, and the municipal bond rate applied to benefit payments, to the extent that the plan's fiduciary net position is not projected to be sufficient. The municipal bond rate of 3.58% used in the discount rate was determined from Bond Buyer General Obligation 20-Year Municipal Bond Index. The discount rate was increased to 6.42% from the 5.79% used in the prior year.

Fire Company Plan - Based on those assumptions, the plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rates of return on each Plan's investments were applied to all periods of projected benefit payments to determine the plan's total pension liability.

Sensitivity of the net pension liability to changes in the discount rate - The following presents the net pension liability for each Plan, calculated using the discount rate disclosed above, as well as what the Town's net pension liability would be for each of the Plans if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

	Current					
	19	6 Decrease	Dis	count Rate	1% Increase	
Town Plan - Net pension liability	\$	8,428,256	\$	5,143,146	\$	2,391,699
Fire Company Plan - Net pension liability		1,196,498		956,815		751,751

# Pension Expense and Deferred Outflows and Inflows of Resources

For the year ended June 30, 2018, the Town recognized pension expense of \$573,110 for the Town Plan and \$172,870 for the Fire Company Plan. At June 30, 2018, the Town reported deferred outflows (inflows) of resources related to each of the Plans from the following sources:

Differences between expected and actual experience
Change of assumptions
Net difference between projected and actual
earnings on pension plan investments
Total

		Town	Plan			Fire Com	pany P	Plan
	Deferred Inflows of Resources				Defe	rred Inflows	<b>Deferred Outflows</b>	
					of	Resources	of Resources	
	\$	(1,581,734)	\$	81,787	\$	(183,054)	\$	124,859
		(7,050,010)		2,558,392		-		85,474
		-		649,437				35,449
	\$	(8,631,744)	\$	3,289,616	\$	(183,054)	\$	245,782

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

# **NOTE 10 - EMPLOYEE RETIREMENT PLANS (Continued)**

# **DEFINED BENEFIT PLANS (Continued)**

# Pension Expense and Deferred Outflows and Inflows of Resources (Continued)

Amounts reported as deferred outflows (inflows) of resources related to the Town's plans will be recognized as a component of pension expense in future years as follows:

Year ended June 30,	Town Plan		Fire C	Company Plan
2019	\$	(223,777)	\$	26,900
2020		(896,231)		18,556
2021		(2,150,451)		4,936
2022		(1,737,916)		9,697
2023		(333,753)		6,160
Thereafter				(3,521)
	\$	(5,342,128)	\$	62,728

# **Plan Financial Statements**

The following presents the statement of fiduciary net position and the statement of changes in fiduciary net position for the Town and Fire Plans as of June 30, 2018:

	 Town Plan	Fire Plan
ASSETS		
Cash and cash equivalents	\$ 801,431	\$ 45,167
Investments:		
Corporate bonds	4,141,030	164,364
U.S. Treasury securities	993,003	115,313
U.S. Agency securities	485,991	25,602
Equity securities	15,785,956	812,176
Mutual Funds	305,808	4,087
Total assets	\$ 22,513,219	\$ 1,166,709
NET POSITION		
Held in trust for pension benefits	\$ 22,513,219	\$ 1,166,709

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

## **NOTE 10 - EMPLOYEE RETIREMENT PLANS (Continued)**

# **DEFINED BENEFIT PLANS (Continued)**

# Plan Financial Statements (Continued)

	1	Town Plan	 Fire Plan
ADDITIONS			
Contributions:			
Employer	\$	1,576,474	\$ 173,587
Plan members		344,580	 -
Total contributions		1,921,054	 173,587
Investment earnings:			
Net change in fair value			
of investments		457,003	23,608
Interest and dividends		950,364	62,101
Total investment earnings		1,407,367	85,709
Less: investment fee expense		(165,584)	(9,754)
Net change in investments		1,241,783	75,955
Total additions		3,162,837	 249,542
DEDUCTIONS			
Benefit payments		1,512,407	103,057
Administrative expenses		51,962	 13,862
Total deductions		1,564,369	 116,919
Change in net position		1,598,468	132,623
Net position - beginning		20,914,751	 1,034,086
Net position - ending	\$	22,513,219	\$ 1,166,709

## Connecticut State Teachers' Retirement System

The faculty and professional personnel of the Town's Board of Education participate in the Teachers' Retirement System ("TRS"), which is a cost-sharing multiple-employer defined benefit pension plan established under Chapter 167a of the Connecticut General Statutes. The TRS is administered by the Connecticut State Teachers' Retirement Board (the "Board") and is included as a fiduciary pension trust fund in the State of Connecticut's basic financial statements.

Plan benefits, cost-of-living allowances, required contributions of plan members and the State, and other plan provisions are described in Sections 10-183b to 10-183ss of the Connecticut General Statutes. The plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to plan members and their beneficiaries.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

## **NOTE 10 - EMPLOYEE RETIREMENT PLANS (Continued)**

## **DEFINED BENEFIT PLANS (Continued)**

## Connecticut State Teachers' Retirement System (Continued)

The contribution requirements of plan members and the State are established and may be amended by the State legislature. In accordance with Section 10-183z of the General Statues, the Town does not and is not legally responsible to contribute to the plan as a special funding situation exists that requires the State to contribute one hundred percent of employer's contributions on-behalf of its participating municipalities at an actuarially determined rate. Plan members are currently required to contribute 7.00% of their annual earnings to the plan. After five years of service, teachers are fully vested in their own contributions. After ten years of service, teachers are fully vested in the monthly pension benefit which is payable at the age of sixty. The Town has recognized on-behalf payments of \$2,992,578 made by the State of Connecticut into the plan as intergovernmental revenues, and related expenditures of the General Fund in the accompanying statement of revenues, expenditures and changes in fund balances of the governmental funds.

Administrative costs of the plan are funded by the State.

The total estimated net pension liability of the TRS as of June 30, 2017 was \$13.502 billion, the most recent available reporting provided by the Board. The portion that was associated with the Town totaled approximately \$39.92million or approximately 0.296% of the total estimated net pension liability. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2017. The portion of the net pension liability associated with the Town was based on a projection of the long-term share of contributions to the plan related to the Town relative to the projected contributions of all participating employers, actuarially determined. The portion of the pension expense attributed to the Town totaled approximately \$4.617 million for the year ended June 30, 2018.

The total pension liability in the June 30, 2017 actuarial valuation was determined using the following actuarial assumptions, applied to all periods in the measurement:

Inflation 2.75%

Salary increases 3.25% - 6.50%, including inflation

Investment rate of return 8.00%, net of investment related expense

Cost of living adjustment:

Retirements prior to 9/1/1992 3.00% Retirements on or after 9/1/1992 2.00%

For healthy retirees and beneficiaries, the RP-2000 Combined Mortality Table projected forward 19 years using scale AA, with a two-year setback for males and females.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

## **NOTE 10 - EMPLOYEE RETIREMENT PLANS (Continued)**

## **DEFINED BENEFIT PLANS (Continued)**

## Connecticut State Teachers' Retirement System (Continued)

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

		Long-term
	Target	<b>Expected Real</b>
Asset Class	Allocation	Rate of Return
Large Cap U.S. Equities	21.0%	5.8%
Developed Non-U.S. Equities	18.0%	6.6%
Fixed Income (Core)	7.0%	1.3%
Private Equity	11.0%	7.6%
Emerging Markets (Non-U.S.)	9.0%	8.3%
Alternative investments	8.0%	4.1%
Inflation Linked Bonds	3.0%	1.0%
Cash	6.0%	0.4%
Real Estate	7.0%	5.1%
Emerging Market Bonds	5.0%	3.7%
High Yield Bonds	5.0%	3.9%
	100%	

The discount rate used to measure the total pension liability was 8.00%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that State contributions will be made at the actuarially determined rates in future years. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The following presents the Town's proportionate share of the net pension liability calculated using the discount rate of 8.00%, as well as what the Town's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (7.00%) or 1-percentage-point higher (9.00%) than the current rate:

	Current			
	1% Decrease (7.00%)	Discount (8.00%)	1% Increase (9.00%)	
Proportionate share of the net pension				
liability attributed to the Town	\$50.0 million	\$39.9 million	\$31.4 million	

Detailed information about the plan's fiduciary net position is included in the State of Connecticut's basic financial statements.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

## NOTE 11 - OTHER POST-EMPLOYMENT BENEFITS (OPEB)

#### **Town and Board of Education Plan**

#### **Plan Descriptions**

The Town, in accordance with collective bargaining agreements, is committed to providing medical benefits to certain eligible retirees, spouses and beneficiaries. The other post-employment benefit program (OPEB) covers Town, Police and Board of Education retired employees. The percentage contribution of the employees and retirees for these benefits vary and are detailed in the Town's various bargaining agreements. The Town does not issue a separate stand-alone financial statement for this program.

# **Benefits Provided and Funding Policy**

The Town funding and payment of post-employment benefits are accounted for in the General Fund on a pay-as-you-go basis. The Town has not established a trust fund to irrevocably segregate assets to fund the liability associated with post-employment benefits. The Town is currently developing a funding strategy to provide for normal cost and the amortization of the accrued liability. Although a trust fund may not be established in the future to exclusively control the funding and reporting of post-employment benefits, the Town anticipates a commitment to fund normal cost and a long-term approach to the amortization of the accuarial accrued liability. The goal is to absorb, within the budgetary process, the actual cost of benefits in the determination of the costs of providing services to taxpayers.

The Town's funding strategy for post-employment obligations are based upon characteristics of benefits on 10 distinct groups of employees established within their respective collective bargaining units and/or contracts. Full-time employees of the Town or Board of Education who retire from the Town are eligible if they meet the following criteria:

## Town of Old Saybrook

- Town Hall/Dispatchers/Non-Union: Age 62 with 15 years of service
- Non-Union Town Administrators: Age 62 with 15 years of service
- Highway hired prior to July 1, 2004: Age 60 with 15 years of service;
- Highway hired after July 1, 2004: Age 60 with 18 years of service
- Police: The earlier of the following:
  - Age 50 with 25 years of service
  - Age 60 with 20 years of service
  - Age 65

## Board of Education

- Administrators hired prior to July 1, 2002: 12 years of service
- Administrators hired after July 1, 2002: 15 years of service
- CILU Secretaries and Nurses: 15 years of service
- Custodians: Age 55 with 15 years of service
- Teachers: Age 57 (the eligibility for teachers is an estimate based upon the State of Connecticut's eligibility of 35 years as a teacher assuming employment begins at an estimated age of 22, a teacher becomes eligible 35 years later, or age 57)

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

# NOTE 11 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) (Continued)

## Town and Board of Education Plan (Continued)

## **Employees Covered by Benefit Terms**

As of July 1, 2016, the valuation date, the following employees were covered by the benefit terms:

Active plan members	276
Retirees and beneficiaries receiving benefits	65
	341

## **Total OPEB Liability**

The Town's OPEB liability reported as of June 30, 2018 totaled \$11,456,353. The total OPEB liability has been measured and determined as of June 30, 2018 by the actuarial valuation performed as of July 1, 2016.

Actuarial Assumptions and Other Inputs - The total OPEB liability in the July 1, 2016 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Discount rate 3.87% Inflation rate 2.70%

Medical trend rates 5.20% - 4.40% over 60 years

Salary increases, including inflation Graded by service

The discount rate was based on the Bond Buyer 20 (GO 20 Index) as of the measurement date, which represents municipal bond trends based on a portfolio of 20 general obligation bonds that mature in 20 years.

Mortality tables for Teachers and Administrator have been based on the RP-2000 Combined Healthy Mortality Table for males and females projected forward 19 years using Scale AA.

Mortality tables for all other employees have been based on the RP-2000 Combined Healthy Mortality Table for males and females with generational projection per Scale AA.

Assumptions regarding participation and coverage election relating to benefits provided to Teachers and Board of Education Administrators are as follows:

- 50% of current actives and pre-65 retirees are assumed either to enroll in retiree health coverage through the Connecticut State Teachers' Retirement System as age 65, or transfer to a Medicare Supplemental Plan. 95% of current actives and pre-65 retirees are assumed to be Medicare-eligible.
- 100% of current actives and pre-65 retirees under the following groupings, Police Non-Union (hires on or before December 30, 2004), Town Non-Union (hired on or before December 30, 2004), Town Support (hired on or before July 26, 2004) and Dispatchers are assumed to continue coverage beyond age 65.
- It is assumed that there is no implicit rate subsidy associated with dental benefits or with post-65 medical benefits for Medicare eligible members who are paying 100% of the premiums.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

# NOTE 11 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) (Continued)

# Town and Board of Education Plan (Continued)

# **Changes in the Total OPEB Liability**

	Total OPEB Liability		
Palaman and huma 20, 2017	<b>,</b>	11 620 470	
Balance as of June 30, 2017	<u> </u>	11,630,479	
Changes for the year:			
Service cost		317,124	
Interest		418,715	
Changes of assumptions		(402,183)	
Benefit payments, including			
refunds of member contributions		(507,782)	
Net changes		(174,126)	
Balances as of June 30, 2018	\$	11,456,353	

Changes of assumptions and other inputs primarily reflects a change in the discount rate from 3.58% utilized in the June 30, 2017 measurement to 3.87% utilized in the June 30, 2018 measurement.

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate - The following presents the total OPEB liability of the Town, as well as what the Town's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.87%) or 1-percentage-point higher (4.87%) than the current discount rate:

		Discount Rates				
	1	% Decrease	Di	scount Rate	1	l% Increase
		(2.87%)		(3.87%)		(4.87%)
Total OPEB liability	\$	12,944,110	\$	11,456,353	\$	10,225,536

Sensitivity of the Total OPEB liability to Changes in the Healthcare Cost Trend Rates - The following presents the total OPEB liability of the Town, as well as what the Town's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	Healthcare Cost Trend Rates					
	1	% Decrease		Current	1	.% Increase
Total OPEB liability	\$	10,246,256	\$	11,456,353	\$	12,934,502

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

## NOTE 11 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) (Continued)

# Town and Board of Education Plan (Continued)

#### **OPEB Expense and Deferred Outflows and Inflows of Resources**

For the year ended June 30, 2018, the Town recognized OPEB expense of \$684,930. At June 30, 2018, the Town reported deferred inflows of resources related to OPEB from the following source:

	Deferred Inflows		
	of Resources		
Changes of assumptions	\$	351,274	

Amounts reported as deferred inflows of resources related to OPEB will be recognized as a reduction of OPEB expense as follows:

Year Ended June 30:	
2019	\$ (50,909)
2020	(50,909)
2021	(50,909)
2022	(50,909)
2023	(50,909)
Thereafter	 (96,729)
	\$ (351,274)

#### Connecticut State Teachers' Retirement System

#### **Plan Description**

The faculty and professional personnel of the Town's Board of Education participates in the State of Connecticut's Teachers' Retirement System ("TRS"), which is a cost sharing multiple-employer defined benefit pension plan that provides retirement, disability, survivorship and health insurance benefits to plan members and their beneficiaries. The TRS is governed by Connecticut General Statue ("CGS") *Title 10, Chapter 167a* and is administered by the Connecticut State Teachers' Retirement Board (the "Board"). The OPEB trust fund is included in the TRS, and the TRS is included in the State of Connecticut audit as a pension trust fund.

## **Benefit Provisions**

The Plan covers retired teachers and administrators of public schools in the State who are receiving benefits from the Plan. The Plan provides healthcare insurance benefits to eligible retirees and their spouses. Any member that is currently receiving a retirement or disability benefit through the Plan is eligible to participate in the healthcare portion of the Plan. Subsidized Local School District Coverage provides a subsidy paid to members still receiving coverage through their former employer and the TRB Sponsored Medicare Supplemental Plans provide coverage for those participating in Medicare, but not receiving Subsidized Local School District Coverage.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

## NOTE 11 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) (Continued)

## Connecticut State Teachers' Retirement System (Continued)

Any member that is not currently participating in Medicare Parts A & B is eligible to continue health care coverage with their former employer. A subsidy of up to \$110 per month for a retired member plus an additional \$110 per month for a spouse enrolled in a local school district plan is provided to the school district to first offset the retiree's share of the cost of coverage, any remaining portion is used to offset the district's cost. The subsidy amount is set by statute, and has not increased since July of 1996. A subsidy amount of \$220 per month may be paid for a retired member, spouse or the surviving spouse of a member who has attained the normal retirement age to participate in Medicare, is not eligible for Part A of Medicare without cost, and contributes at least \$220 per month towards coverage under a local school district plan.

Any member that is currently participating in Medicare Parts A & B is eligible to either continue health care coverage with their former employer, if offered, or enroll in the plan sponsored by the System. If they elect to remain in the plan with their former employer, the same subsidies as above will be paid to offset the cost of coverage.

If a member participating in Medicare Parts A & B so elects, they may enroll in one of the CTRB Sponsored Medicare Supplemental Plans. Active members, retirees, and the State pay equally toward the cost of the basic coverage (medical and prescription drug benefits).

Employees are eligible to retire at age 60 with 20 years of credited service in Connecticut, or 35 years of credited service including at least 25 years of service in Connecticut.

#### **Contributions**

Per CGS 10-183z, which reflects Public Act 79-436 as amended), contribution requirements of active employees and the State of Connecticut are amended and certified by the TRB and appropriated by the General Assembly. The State pays for one third of plan costs through and annual appropriation in the General Fund. School district employers are not required to make contributions to the Plan.

The cost of providing plan benefits is financed on a pay-as-you-go basis as follows: active teachers' pay for one third of the Plan costs through a contribution of 1.25% of their pensionable salaries, and retired teachers pay for one third of the Plan costs through monthly premiums, which helps reduce the cost of health insurance for eligible retired members and dependents.

Contributions remitted by the State are recognized when legally due, based upon statutory requirements.

# **Administrative Expenses**

Administrative costs of the Plan are to be paid by the General Assembly per Section 10-183r of the Connecticut General Statutes.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

# NOTE 11 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) (Continued)

## Connecticut State Teachers' Retirement System (Continued)

#### **Basis of Presentation**

The collective net OPEB liability, deferred outflows and inflows of resources, and OPEB expense for the TRS has been measured as of June 30, 2017 based on an actuarial valuation performed as of June 30, 2016. Since the Town does not contribute directly to the TRS, the Town does not recognize its proportionate share of these amounts in its financial statements. The information determined as of the June 30, 2017 measurement date for the TRS has been utilized by the Town for reporting on-behalf revenues, expenditures and expenses for the year ended June 30, 2018 and for reporting the proportionate share of the collective net OPEB liability that is attributed to the Town as of June 30, 2018.

The components associated with the OPEB expense and deferred inflows and outflows of resources have been determined using the unrecognized portions of each year's experience and assumption changes for the year ended June 30, 2017.

# **Allocation Methodology**

The schedule of allocations have been prepared to provide the total amount of employer contributions from the State and the proportionate share percentages that have been determined based on these contributions. Based on these percentages the proportionate share amounts of the net OPEB liability associated with each participating employer and the employer OPEB expense and revenue for State support for each participating employer for the year ending June 30, 2017.

For fiscal year 2017, the Town's expected contribution effort for allocation purposes totaled \$58,902 or 0.296% of the total expected contribution effort. The Town has recognized this amount as an on-behalf payment into the TRS as intergovernmental revenues and related education expenditures of the General Fund for the year ended June 30, 2018.

The components associated with the collective OPEB expense and deferred inflows and outflows of resources for the TRS have been determined based on the fiduciary net position as audited by the State of Connecticut Auditors of Public Accounts as part of the State of Connecticut's Comprehensive Annual Financial Report as of and for the year ended June 30, 2017. The portion of the collective OPEB expense allocated to the Town totaled \$476,208. The Town has recognized this amount as an operating contribution and related education expense of the governmental activities for the year ended June 30, 2018.

The total collective net OPEB liability of participating employers for the TRS was approximately \$3.475 billion as of the June 30, 2017 measurement date. The portion attributed to the Town totaled \$10,275,272 or approximately 0.296% of the total collective net OPEB liability.

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

# NOTE 11 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) (Continued)

## Connecticut State Teachers' Retirement System (Continued)

## **Actuarial Assumptions**

The total OPEB liability was determined by an actuarial valuation as of June 30, 2016 using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.75%

Salary increases 3.25% - 6.50%, including inflation

Investment rate of return 2.75%, net of investment related expense

Healthcare cost trend rates:

Pre-Medicare 7.25% for 2017 decreasing to an ultimate

rate of 5.00% by 2022

Medicare 7.25% for 2017 decreasing to an ultimate

rate of 5.00% by 2022

Mortality rates were based on the RPH-2014 White Collar table with employee and annuitant rates blended from ages 50 to 80, projected to the year 2020 using the BB improvement scale.

## **Long-Term Rate of Return**

The long-term expected rate of return on plan assets is reviewed as part of the actuarial valuation process. Several factors are considered in evaluation the long-term rate of return assumption, including the Plan's current asset allocations and a log-normal distribution analysis using the best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) for each major asset class.

The long-term expected rate of return was determined by weighing the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The assumption is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

		Long-term
	Target	<b>Expected Real</b>
Asset Class	Allocation	Rate of Return
U.S. Treasuries (Cash Equivalents)	100.0%	0.04%

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

# NOTE 11 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) (Continued)

## **Connecticut State Teachers' Retirement System (Continued)**

#### **Discount Rate**

The discount rate used to measure the total OPEB liability was 3.56%. The projection of cash flows used to determine the discount rate was performed in accordance with the applicable standards. The projection's basis was an actuarial valuation performed as of June 30, 2016. In addition to the actuarial methods and assumptions of the June 30, 2016 actuarial valuation, the following actuarial methods and assumptions were used in the projection of cash flows:

- Total payroll for the initial projection year consists of the payroll of the active membership present on the valuation date. In subsequent projection years, total payroll was assumed to increase annual at a rate of 3.25%.
- o Employee contributions were assumed to be made at the current member contribution rate.
- o Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- No future employer contributions were assumed to be made.
- o For future plan members, contribution inflows were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.

Based on those assumptions, the Plan's fiduciary net position was projected to be depleted in 2018 and, as a result, the Municipal Bond Index Rate was used in the determination of the single equivalent rate.

# **Proportionate Share of the Collective Net Pension Liability**

Sensitivity of the Net OPEB Liability to Changes in the Discount Rate - The following presents the proportionate share of the collective net OPEB liability attributed to the Town as of the June 30, 2017 measurement date, calculated using a discount rate of 3.56%, as well as what the proportionate share of the net OPEB liability attributed to the Town would be if it were calculated using a discount rate that is 1-percentage point lower (2.56%) or 1-percentage-point higher (4.56%) than the current rate:

	1.009	% Current	1.00%		
	Decrea	ase Rate	Increase	:	
	(2.56	%) (3.56%)	(4.56%)		
Proportionate share of the net pension					
liability attributed to the Town	\$ 12,38	3,348 \$ 10,275,272	\$ 8,617,71	17	

Sensitivity of the Net OPEB liability to Changes in the Healthcare Cost Trend Rates - The following presents the proportionate share of the collective net OPEB liability attributed to the Town as of the June 30, 2017 measurement date, calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	19	6 Decrease		Current	1	% Increase
	in T	Trend Rates	_1	rend Rates	in	Trend Rates
Proportionate share of the net pension						
liability attributed to the Town	\$	8,460,256	\$	10,275,272	\$	12,718,969

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

#### **NOTE 12 - RISK MANAGEMENT**

The Town is exposed to various risks of loss related to torts, theft of, damage to, or destruction of assets; errors or omissions; injuries to employees or acts of God for which the Town carries commercial insurance. Neither the Town nor its insurers have settled any claims, which exceed the Town's insurance coverage form amounts in the prior year.

## Retrospectively Rated Policy

The commercial insurance carried for workers' compensation is a retrospectively rated policy for which the Town's contribution is based on the Town's loss experience. It is not possible to estimate the possible loss.

The Town purchases commercial insurance for all other risks of loss, including blanket and umbrella policies. Settled claims have not exceeded commercial coverage in any of the past three years and there has been no significant reduction of insurance coverage from amounts held in prior years.

# Self-Insurance Cooperative

The Town of Old Saybrook Board of Education ("BOE") participates in the Eastern CT Healthcare Cooperative (the Cooperative) to provide medical, prescription and dental health coverage for BOE employees. The Cooperative was established in June 2013 by several eastern Connecticut entities under the provisions of Connecticut Public Act 10-174 for the purpose of providing one or more health care benefits as allowed by such act for their employees. The Cooperative is a public entity risk pool operating as a common risk management and insurance program for its members. The Cooperative is designed to be self-sustaining through actuarially determined premiums established annually to cover expected claims, administration and a margin for unexpected losses or expenses. The Cooperative reinsures for medical, dental and prescription drug claims in excess of \$1,000,000 maximum aggregate benefit. The members are subject to supplemental assessments in the event of deficiencies. The BOE's estimated portion of claims incurred but not recorded as of June 30, 2018 was \$151,604.

## **NOTE 13 - COMMITMENTS AND CONTINGENCIES**

There are several lawsuits pending against the Town. The outcome and eventual liability to the Town, if any, in these cases is not known at this time. The Town's management, based upon consultation with legal counsel, estimates that potential claims against the Town, not covered by insurance, resulting from such litigation would not materially affect the financial position of the Town.

The Town has received state and federal grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursement to the grantor agency for any expenditure disallowed under terms of the grant. Based on prior experience, Town management believes such disallowances, if any, will not be material.

The following is a summary of available commitments on capital projects as of June 30, 2018:

		Cumulative	Project
Capital Project	Authorization	Expenditures	Balances
Wastewater Management System	\$ 42,171,200	\$ 13,829,269	\$ 28,341,931
Emergency Communications	2,816,000	2,816,000	-
Police Building Project	11,195,000	11,195,000	-
School Renovations Projects	3,281,000	3,227,137	53,863
Turf Field	1,200,000	1,146,612	53,388
Preservation Acquisition	3,000,000	3,000,000	-
Total	\$ 63,663,200	\$ 35,214,018	\$ 28,449,182

NOTES TO FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

## NOTE 14 - IMPACT OF NEW ACCOUNTING STANDARDS NOT YET EFFECTIVE

In November 2016, the GASB issued Statement No. 83, Certain Asset Retirement Obligations. This Statement addresses accounting and financial reporting for certain asset retirement obligations. (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. A government that has legal obligations to perform future asset retirement activities related to its tangible capital assets should recognize a liability based on the guidance in this Statement which (1) establishes criteria for determining the timing and pattern of recognition of a liability and a corresponding deferred outflow of resources for AROs, (2) requires the measurement of an ARO to be based on the best estimate of the current value of outlays expected to be incurred, and (3) requires the current value of a government's AROs to be adjusted for the effects of general inflation or deflation at least annually. The requirements of this statement are effective for the Town's reporting period beginning July 1, 2019. The Town is currently evaluating the potential impact of adopting this Statement on its financial statements.

In January 2017, the GASB issued Statement No. 84, Fiduciary Activities. The objective of this Statement is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. This Statement establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities. The requirements of this statement are effective for the Town's reporting period beginning July 1, 2019. The Town is currently evaluating the potential impact of adopting this Statement on its financial statements.

In June 2017, the GASB issued Statement No. 87, *Leases*. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. The requirements of this statement are effective for the Town's reporting period beginning July 1, 2020. The Town is currently evaluating the potential impact of adopting this Statement on its financial statements.

In April 2018, the GASB issued Statement No. 88, Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements. The primary objective of this Statement is to improve the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. The requirements of this Statement are effective for the Town's reporting period beginning July 1, 2018. The Town is currently evaluating the potential impact of adopting this Statement on its financial statements.

In June 2018, the GASB issued Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period. The objective of this Statement are (a) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (b) to simplify accounting for interest cost incurred before the end of a construction period. The requirements of this Statement should be applied prospectively and are effective for the Town's reporting period beginning July 1, 2020. The Town is currently evaluating the potential impact of adopting this Statement on its financial statements.

# REQUIRED SUPPLEMENTARY INFORMATION

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - BUDGETARY BASIS - GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2018

		Budgeted Amounts Original Final			Actual	Variance With Final Budget Over (Under)	
REVENUES	-	<u> </u>			1100000		<u>()</u>
Property taxes	\$	43,757,122	\$	43,757,122	\$ 44,196,678	\$	439,556
Intergovernmental		375,000		375,000	888,409		513,409
Charges for services		1,175,202		1,175,202	1,129,542		(45,660)
Investment income		70,000		70,000	106,325		36,325
Total revenues		45,377,324		45,377,324	46,320,954		943,630
EXPENDITURES							
Current:							
General government		3,714,600		3,664,600	3,579,164		(85,436)
Public safety		6,018,415		6,018,415	5,780,032		(238,383)
Public works		3,403,079		3,403,079	3,296,236		(106,843)
Culture and recreation		1,682,601		1,689,601	1,592,710		(96,891)
Health and welfare		655,513		655,513	650,036		(5,477)
Education		25,767,661		25,767,661	25,650,754		(116,907)
Capital outlays		776,200		1,533,529	1,533,529		-
Debt service		3,359,255		3,409,255	 3,425,306		16,051
Total expenditures		45,377,324		46,141,653	 45,507,767		(633,886)
Excess (deficiency) of revenues							
over expenditures		-		(764,329)	813,187		1,577,516
OTHER FINANCING SOURCES (USES)							
Transfers out		-		-	(25)		(25)
Appropriation of fund balance		-		764,329	-		(764,329)
Total other financing sources (uses)		-		764,329	(25)		(764,354)
Net change in fund balance	\$	-	\$	-	\$ 813,162	\$	813,162

# SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES BUDGET AND ACTUAL – BUDGETARY BASIS – GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2018

							iance With
		Budgeted Amounts				Final Budget	
		Original		Final	 Actual	Ov	er (Under)
PROPERTY TAXES							
General property taxes	\$	43,597,122	\$	43,597,122	\$ 43,990,629	\$	393,507
Interest and lien and fees		100,000		100,000	168,475		68,475
Telecommunications tax		60,000		60,000	 37,574		(22,426)
Total property taxes	-	43,757,122		43,757,122	 44,196,678		439,556
INTERGOVERNMENTAL REVENUES							
Education equalization grant		-		-	102,572		102,572
Town aid road fund		-		-	246,651		246,651
Local capital improvement program		_		_	122,562		122,562
Municipal purposes and projects grant		_		-	46,717		46,717
Mashantucket Pequot funds		_		_	14,310		14,310
Grants in lieu of taxes		_		_	11,419		11,419
Excess cost		375,000		375,000	344,178		(30,822)
Total intergovernmental revenues		375,000		375,000	888,409		513,409
CHARGES FOR SERVICES							
Board of Selectman		3,000		3,000	2,555		(445)
Town clerk fees		400,000		400,000	472,838		72,838
Assessor		200		200	301		101
Building department		250,000		250,000	201,198		(48,802)
Registrar of voters		-		-	40		40
Land use		10,000		10,000	10,341		341
Zoning board of appeals		8,000		8,000	7,720		(280)
Planning commission		1,000		1,000	450		(550)
Historic District		-		-	750		750
Inland wetlands		1,000		1,000	1,450		450
Police department		7,000		7,000	5,875		(1,125)
Transfer station		90,000		90,000	94,152		4,152
Library fees and fines		5,000		5,000	4,879		(121)
Parks and recreation		300,000		300,000	276,280		(23,720)
Miscellaneous		100,002		100,002	50,713		(49,289)
Total charges for services		1,175,202		1,175,202	1,129,542		(45,660)
INVESTMENT EARNINGS		70,000		70,000	 106,325		36,325
OTHER FINANCING SOURCES							
Appropriation of fund balance				764,329	 		(764,329)
Total revenues and							
other financing sources	\$	45,377,324	\$	46,141,653	\$ 46,320,954	\$	179,301

SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES BUDGET AND ACTUAL – BUDGETARY BASIS – GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2018

							ance With
	Budgeted Amounts		_		Final Budget		
CENEDAL COVERNMENT		Original		Final	 Actual	Ove	er (Under)
GENERAL GOVERNMENT	<b>.</b>	200 507	<b>.</b>	200 507	204 506	<u> </u>	(5.004)
Selectman	\$	389,597	\$	389,597	\$ 384,506	\$	(5,091)
Accounting		282,997		282,997	282,601		(396)
Tax collector		181,901		181,901	186,698		4,797
Computer network		191,527		191,527	194,210		2,683
Treasurer		8,612		8,612	8,379		(233)
Town clerk		245,352		245,352	231,345		(14,007)
Vital statistics		5,333		5,333	2,784		(2,549)
Assessor		240,439		240,439	232,918		(7,521)
Town hall		251,513		251,513	261,886		10,373
Registrars		70,871		70,871	51,722		(19,149)
Land use department		413,641		413,641	389,525		(24,116)
Zoning commission		34,548		34,548	47,465		12,917
Zoning board of appeals		12,074		12,074	12,338		264
Board of finance		60,643		60,643	54,255		(6,388)
Assessment appeals		7,937		7,937	2,782		(5,155)
Planning commission		17,108		17,108	5,900		(11,208)
Conservation commission		3,173		3,173	1,396		(1,777)
Economic development commission		42,479		42,479	40,729		(1,750)
Ethics commission		950		950	-		(950)
Inland wetlands		8,524		8,524	8,552		28
Labor and personnel		70,000		70,000	53,241		(16,759)
Insurance		653,000		603,000	602,179		(821)
Legal		40,000		40,000	42,516		2,516
Payments to political subdivisions		172,395		172,395	172,142		(253)
Retiree health insurance		290,163		290,163	293,729		3,566
Harbor management		19,823		19,823	15,366		(4,457)
Total general government		3,714,600		3,664,600	3,579,164		(85,436)
PUBLIC SAFETY							
Fire department		561,413		561,413	561,524		111
Fire marshal		159,562		159,562	159,068		(494)
Police department		4,753,709		4,753,709	4,546,494		(207,215)
Emergency management		203,013		203,013	196,091		(6,922)
Marine patrol		56,850		56,850	44,674		(12,176)
Tree warden		26,459		26,459	26,459		-
Animal control		25,000		25,000	25,110		110
Buildings		232,409		232,409	220,612		(11,797)
Total public safety		6,018,415		6,018,415	 5,780,032		(238,383)
Total pablic surcey		0,010,413		0,010,413	 3,700,032		(Continued)

(Continued)

# SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES BUDGET AND ACTUAL – BUDGETARY BASIS – GENERAL FUND (Continued) FOR THE YEAR ENDED JUNE 30, 2018

	P. days	d America.		Variance With	
	Original	ed Amounts Final	Actual	Final Budget Over (Under)	
PUBLIC WORKS					
Water pollution control	\$ 337,787	\$ 337,787	\$ 261,134	\$ (76,653)	
Transfer station	285,328	285,328	269,429	(15,899)	
Transfer station waste/disposal	335,900	335,900	282,669	(53,231)	
Public works	955,774	955,774	960,892	5,118	
Engineering	80,000	80,000	80,333	333	
Rubbish	24,990	24,990	27,073	2,083	
Traffic and street lights	152,000	152,000	144,883	(7,117)	
Water system	540,000	540,000	558,565	18,565	
Public works highway & streets	551,800	551,800	559,854	8,054	
Public works snow & ice	56,000	56,000	65,754	9,754	
Public works vehicle maintenance	83,500	83,500	85,650	2,150	
Total public works	3,403,079	3,403,079	3,296,236	(106,843)	
CULTURE AND RECREATION					
Acton public library	1,010,809	1,010,809	886,477	(124,332)	
Parks and recreation department	493,127	493,127	500,953	7,826	
Saybrook Point - golf	63,485	63,485	67,121	3,636	
Saybrook Point - pavilion	5,790	5,790	5,992	202	
Fort Saybrook/Exchange club parks	11,400	11,400	15,434	4,034	
Open space maintenance	8,700	8,700	9,279	579	
Hepburn cultural arts center	30,690	30,690	35,621	4,931	
North cove historic district	58,600	65,600	71,833	6,233	
Total culture and recreation	1,682,601	1,689,601	1,592,710	(96,891)	
HEALTH AND WELFARE					
Youth and family services	343,974	343,974	346,244	2,270	
Health district	•	•	•	(8,214)	
Social services	162,000 106,886	162,000 106,886	153,786 103,494		
Public health nursing	42,653	42,653	46,512	(3,392)	
Total health and welfare	655,513	655,513	650,036	3,859 (5,477)	
BOARD OF EDUCATION	25,767,661	25,767,661	25,650,754	(116,907)	
CAPITAL OUTLAYS	776,200	1,533,529	1,533,529		
DEBT SERVICE	3,359,255	3,409,255	3,425,306	16,051	
OTHER FINANCING USES					
Transfers out			25	25	
Total expenditures	\$ 45,377,324	\$ 46,141,653	\$ 45,507,792	\$ (633,861)	
				(Concluded)	

# SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS - PENSION (UNAUDITED) TOWN PENSION PLAN LAST FIVE FISCAL YEARS

	2019		2017		2016		2015			2014
Total name in linkilla.		2018		2017		2016		2015		2014
Total pension liability  Service cost	Ļ	914,097	Ļ	1 610 245	۲.	1 272 450	۲.	1 012 002	۲.	762 525
	\$		\$	1,618,345	\$	1,372,450	\$	1,012,863	\$	763,535
Interest		1,756,566		1,579,806		1,499,834		1,638,943		1,613,662
Effect of economic/demographic gains or losses		(1,671,676)		26,054		(551,895)		-		-
Differences between expected and actual experience		-		-		-		300,049		-
Changes of assumptions		(1,999,612)		(8,263,420)		5,491,460		1,989,230		720,919
Benefit payments, including refunds		(1,512,407)		(1,205,958)		(1,239,891)	_	(1,284,175)		(1,104,947)
Net change in total pension liability		(2,513,032)		(6,245,173)		6,571,958		3,656,910		1,993,169
Total pension liability - beginning		30,169,397		36,414,570		29,842,612	_	26,185,702		24,192,533
Total pension liability - ending		27,656,365		30,169,397		36,414,570		29,842,612		26,185,702
Plan fiduciary net position										
Contributions - employer		1,576,474		500,830		475,113		437,437		411,211
Contributions - members		344,580		365,321		343,843		351,423		335,120
Net investment income		1,252,278		2,112,454		(6,912)		700,595		3,113,027
Benefit payments, including refunds		(1,512,407)		(1,205,958)		(1,239,891)		(1,284,175)		(1,117,286)
Administrative expense		(51,962)		(6,391)		(77,632)		(1,204,173)		(3,840)
Net change in plan fiduciary net position		1,608,963		1,766,256	_	(505,479)	_	205,280		2,738,232
Plan fiduciary net position - beginning		20,904,256		19,138,000		19,643,479		19,438,199		16,699,967
Plan fiduciary net position - ending		22,513,219		20,904,256		19,138,000	_	19,643,479		19,438,199
Train nationly nee position. Chang		22,313,213		20,304,230		13,130,000		13,043,473		13,430,133
Town's net pension liability	\$	5,143,146	\$	9,265,141	\$	17,276,570	\$	10,199,133	\$	6,747,503
Plan fiduciary net position as a percentage										
of total pension liability		81.40%		69.29%		52.56%		65.82%		74.23%
Covered employee payroll	\$	6,391,246	\$	5,112,538	\$	5,040,802	\$	4,627,012	\$	4,542,061
Town's net pension liability as a percentage of covered employee payroll		80.47%		181.22%		342.73%		220.43%		148.56%

# SCHEDULE OF CONTRIBUTIONS AND INVESTMENT RETURNS - PENSION (UNAUDITED) TOWN PENSION PLAN LAST FIVE FISCAL YEARS

	 2018		2017	2016	2015		2014
Actuarially determined contribution	\$ 675,326	\$	828,573	\$ 802,803	\$	758,105	\$ 712,919
Contributions in relation to the actuarially determined contribution	 1,576,474		500,829	 475,113		437,437	 411,211
Contribution deficiency (excess)	\$ (901,148)	\$	327,744	\$ 327,690	\$	320,668	\$ 301,708
Covered employee payroll	\$ 6,391,246	\$	5,112,538	\$ 5,040,802	\$	4,627,012	\$ 4,542,061
Contributions as a percentage of covered employee payroll	24.67%		9.80%	9.43%		9.45%	9.05%
Annual money-weighted rate of return, net of investment expense	5.98%		11.06%	-0.11%		3.95%	16.86%

# SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS - PENSION (UNAUDITED) FIRE COMPANY PENSION PLAN LAST FIVE FISCAL YEARS

	2018			2017		2016	2015			2014
Total pension liability										
Service cost	\$	48,089	\$	60,032	\$	55,714	\$	38,203	\$	35,373
Interest		167,175		159,028		150,274		122,335		114,655
Effect of plan changes		-		-		48,629		42,912		-
Effect of economic/demographic gains or losses		(202,528)		-		172,274		-		-
Effect of assumptions changes or inputs		54,269		-		50,256		-		-
Benefit payments, including refunds		(103,057)		(100,975)		(93,840)		(71,128)		(43,132)
Net change in total pension liability		(36,052)		118,085		383,307		132,322		106,896
Total pension liability - beginning		2,159,576		2,041,491		1,658,184		1,525,862		1,418,966
Total pension liability - ending		2,123,524		2,159,576		2,041,491		1,658,184		1,525,862
Plan fiduciary net position										
Contributions - employer		173,587		161,102		127,411		117,695		74,213
Contributions - members		-		-		-		-		-
Net investment income		65,461		95,036		(311)		23,314		103,528
Benefit payments, including refunds		(103,057)		(100,975)		(93,840)		(71,128)		(43,132)
Administrative expense		(13,862)		(216)		(3,502)		-		-
Net change in plan fiduciary net position		122,129		154,947		29,758		69,881		134,609
Plan fiduciary net position - beginning		1,044,580		889,633		859,875		789,994		655,385
Plan fiduciary net position - ending		1,166,709		1,044,580		889,633		859,875		789,994
Town's net pension liability	\$	956,815	\$	1,114,996	\$	1,151,858	\$	798,309	\$	735,868
Plan fiduciary net position as a percentage										
of total pension liability		54.94%		48.37%		43.58%		51.86%		51.77%
Covered employee payroll	No	ot applicable	No	t applicable	No	t applicable	No	t applicable	Not	t applicable
Town's net pension liability as a percentage										
of covered employee payroll	Not	t applicable	Not	applicable	Not	t applicable	Not	applicable	Not	applicable

# SCHEDULE OF CONTRIBUTIONS AND INVESTMENT RETURNS - PENSION (UNAUDITED) FIRE COMPANY PENSION PLAN LAST FIVE FISCAL YEARS

	2018		2017		2016		2015			2014
Actuarially determined contribution	\$	173,587	\$	161,102	\$	127,111	\$	117,695	\$	74,213
Contributions in relation to the actuarially determined contribution		173,587		161,102		127,411		117,695		74,213
Contribution deficiency (excess)	\$	-	\$	-	\$	(300)	\$	-	\$	-
Covered employee payroll	Not	applicable	Not applicable		Not applicable		Not applicable		Not applicable	
Contributions as a percentage of covered employee payroll	Not	Not applicable		applicable	Not applicable		Not applicable		Not	applicable
Annual money-weighted rate of return, net of investment expense		5.98%		11.06%		-0.11%		3.95%		16.86%

### SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (UNAUDITED)

### CONNECTICUT STATE TEACHERS' RETIREMENT SYSTEM

### LAST FOUR FISCAL YEARS

(Rounded to the Nearest Thousand)

	 2018	2017	2016	2015
Proportion of the net pension liability attributable to the Town	0.296%	0.296%	0.296%	0.296%
Town's proportionate share of the net pension liability	\$ -	\$ -	\$ -	\$ -
State's proportionate share of the net pension liability associated with the Town Total	\$ 39,921,000 39,921,000	\$ 42,117,000 42,117,000	\$ 32,426,000 32,426,000	\$ 32,426,000 32,426,000
Town's covered payroll	\$ 12,026,000	\$ 12,138,000	\$ 11,784,000	\$ 11,301,000
Town's proportionate share of the net pension liability as a percentage of its covered payroll	0.0%	0.0%	0.0%	0.0%
Plan fiduciary net position as a percentage of the total pension liability	55.93%	52.26%	59.50%	61.51%

# SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY (UNAUDITED) OTHER POST-EMPLOYMENT BENEFITS PROGRAMS LAST FISCAL YEAR

	 2018
Total OPEB liability	
Service cost	\$ 317,124
Interest on total OPEB liability	418,715
Effect of plan changes	-
Effect of economic/demographic gains and losses	-
Effect of assumptions changes or inputs	(402,183)
Benefit payments, including refunds	(507,782)
Net change in total OPEB liability	 (174,126)
Total OPEB liability - beginning	11,630,479
Total OPEB liability - ending	\$ 11,456,353

# SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY CONNECTICUT STATE TEACHERS' RETIREMENT SYSTEM (UNAUDITED) LAST FISCAL YEAR

(Rounded to the Nearest Thousand)

	 2018
Proportion of the net OPEB liability attributed to the Town	0.296%
Town's proportionate share of the net OPEB liability	\$ -
State's proportionate share of the net OPEB liability attributed to the Town Total	\$ 10,275,000 10,275,000
Town's covered payroll	\$ 12,036,000
Town's proportionate share of the net OPEB liability as a percentage of its covered payroll	0.0%
Plan fiduciary net position as a percentage of the total OPEB liability	1.79%

REQUIRED SUPPLEMENTARY INFORMATION (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

## NOTE 1 – STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL – BUDGETARY BASIS – GENERAL FUND

### **Budgetary Information**

The General Fund is the only fund for which an annual budget is legally adopted. The Town adheres to the following procedures in establishing the budgetary data included in the General Fund financial statements, in accordance with provision of its Town Charter:

- Each board, commission, department, agency or officer of the Town shall, on or before January 15<sup>th</sup> of each year, submit to the First Selectman a detailed estimate of the expenditures to be made by said board, commission, department, agency or officer for the Town's fiscal year beginning July 1<sup>st</sup> of the year, together with a statement of revenues (other than tax revenues) which are estimated to be collected by such board, commission, department, agency or officer for said ensuing fiscal year; provided; however, that said submission by the Board of Education shall be on or before March 1<sup>st</sup> of each year, rather than January 15<sup>th</sup> thereof. For those boards, commissions, departments, agencies and officials which provide programs and services, budgets shall be accompanied by a statement or statements, in narrative form, describing such programs or services, which have been accomplished or expected to be accomplished during its present fiscal year, and those such programs and services which are expected to be accomplished in the ensuing fiscal year.
- The First Selectman shall compile all general governmental budgets, excluding the Board of Education, no later than February 15<sup>th</sup> of each year, and present to the Board of Selectmen a consolidated proposed budget.
- On or before March 1<sup>st</sup> of each year, the Board of Selectman and Board of Education shall present its completed budget to the Board of Finance. Following the receipt of said budget from the Board of Selectmen, the Board of Finance will present the proposed General Government Budget. Also, prior to April 1<sup>st</sup>, the Board of Finance will hold a public hearing at which time the Board of Education will present the proposed Board of Education Budget. Following such public hearings and at least two (2) weeks before the Annual Town Budget Meeting, the Board of Finance shall hold a public hearing, at which time it will present a proposed Town Budget, together with the statement of anticipated revenues and estimated mill rate based upon such proposed Town Budget. The Board of Finance may hold additional public hearings, if it deems necessary. At any of the public hearings referred to in this section, any elector or taxpayer may be heard regarding the proposed budget for the next ensuing fiscal year.
- The Annual Budget Meeting shall be held not less than one month prior to the beginning of the next ensuing fiscal year for the purpose of action upon the budget, in accordance with the provisions of Section 7-388 of the General Statutes of the State of Connecticut, as amended.

REQUIRED SUPPLEMENTARY INFORMATION (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

## NOTE 1 – STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL – BUDGETARY BASIS – GENERAL FUND (Continued)

### **Budgetary Information (Continued)**

- The Town Clerk shall prepare and have available in her office a mandatory petition at least 14 days prior to the first Annual Budget Meeting, if, at least 24 hours prior to such meeting, at least 100 persons entitled to vote at such meeting have signed such petition (or petition confirming to the requirements of Section 7-7 of the General Statutes of Connecticut on the same question), then the question of the adoption of said proposed Annual Budget shall be decided by a "yes" or "no" vote on the voting machines in accordance with the same provisions of Section 7-7 of the General Statutes of Connecticut. In the event that a proposed budget shall be rejected, then the same procedure shall be established with regard to any subsequent budget meeting for that fiscal year; provided, however, that such mandatory petition shall be available 5 days prior to any subsequent meeting.
- The Board of Finance shall lay a tax on the grand list in accordance with General Statutes 7-344 only after both the General Government and Board of Education budgets have been approved, provided that, is any fiscal year shall begin without a budget having been approved, the Board of Finance shall be authorized to lay such tax on the grand list as the Board deems advisable in accordance with General Statutes 7-344.
- Budgetary control is maintained at the department level. However, the Board of Finance may transfer between budget items and between departments, thus amending the budget, as long as total expenditures are not exceeded. Any transfers to one line item totaling \$25,000 or more for the year must be approved by Town Meeting. Additional appropriations of \$764,329 were approved during the year ended June 30, 2018.
- The Board of Education is authorized under state law to transfer unexpended balances from one account to another within its total line appropriation.
- Classification of certain revenues and expenditures under accounting principles generally accepted in the United States of America ("GAAP") differ from classifications used for budgetary purposes.

As described above, accounting principles applied for purposes of developing data on a budgetary basis differ from those used to present financial statements in conformity with accounting principles generally accepted in the United States of America ("GAAP basis").

REQUIRED SUPPLEMENTARY INFORMATION (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

## NOTE 1 – STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL – BUDGETARY BASIS – GENERAL FUND (Continued)

A reconciliation of General Fund amounts presented on the budgetary basis to amounts presented on the GAAP basis is as follows for the year ended June 30, 2018:

	Total		Total	Oth	ner Financing	Net Change in			
	 Revenues	E	cpenditures		Uses, Net	Fu	nd Balance		
Budgetary basis	\$ 46,320,954	\$	45,507,767	\$	(25)	\$	813,162		
"On-behalf" payments -									
State Teachers' Retirement									
Fund	3,051,480		3,051,480		-		-		
Capital Lease proceeds not									
recorded for budgetary purposes	101,100		315,946		214,846		-		
Consolidation of reserve funds	-		245,194		371,553		126,359		
Noncash financing sources not recognized for budgetary purposes relating to the current year bond									
refunding	-		97,462		97,462		-		
Certain transfers recorded as expenditures for budgetary									
purposes	-		(1,254,386)		(1,254,386)		-		
GAAP basis	\$ 49,473,534	\$	47,963,463	\$	(570,550)	\$	939,521		

### NOTE 2 - SCHEDULE OF CHANGES IN NET PENSION LIABILTY - TOWN PENSION PLAN

The Town began to report this schedule when it implemented GASB Statement No. 67, Financial Reporting for Pension —an amendment of GASB Statement No. 25, in fiscal year 2014. GASB Statement No. 67 requires the information within this schedule to be presented for the ten most recent fiscal years.

Actuarial valuations are prepared every year with the most recent available actuarial valuation performed as of July 1, 2017. The July 1, 2017 actuarial valuation was rolled forward to the most recent measurement date of June 30, 2018. This information is utilized by the Town for reporting as of June 30, 2018.

Benefit Changes - There have been no benefit term changes that have had a significant effect on the measurement of the Town's total pension liability.

Assumption Changes - The following assumption changes has a significant effect on the calculation of the Town's total pension liability calculated as of June 30, 2018:

- In 2018, the discount rate was increased from 5.79% to 6.42%.
- In 2017, the assumed investment rate of return was lowered from 7.75% to 7.50%. In addition, the discount rate was increased from 4.22% to 5.79%.

REQUIRED SUPPLEMENTARY INFORMATION (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

### NOTE 3 - SCHEDULE OF CONTRIBUTIONS AND INVESTMENT RETURNS - TOWN PENSION PLAN

The Town began to report this schedule when it implemented GASB Statement No. 67, Financial Reporting for Pension Plans—an amendment of GASB Statement No. 25, in fiscal year 2014. GASB Statement No. 67 requires the information within this schedule to be presented for the ten most recent fiscal years.

Actuarially determined contributions rates are calculated as of July 1, one year prior to the end of the fiscal year in which contributions are reported.

The following methods and assumptions were utilized to determine the contribution rates for the year ended June 30, 2018.

Valuation date:

Actuarial cost method:

Amortization method:

July 1, 2017

Entry Age Normal

Level Percentage

Remaining amortization period 30 years, closed (19 years remaining as of July 1, 2017)

Asset valuation method 4 Year Smoothed Market Value

Actuarial assumptions:

Investment rate of return 7.50%
Discount rate 6.42%
Inflation rate 3.00%

Salary increases Graded salary growth with an ultimate rate of 3.00%

Retirement age Police - Earlier of age 60 or 25 years of service

All other - age based rates

Mortality rates were based on the RP-2000 Combined Healthy Mortality Table with generational projection per Scale AA.

REQUIRED SUPPLEMENTARY INFORMATION (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

### NOTE 4 - SCHEDULE OF THE CHANGES IN NET PENSION LIABILTY - FIRE PENSION PLAN

The Town began to report this schedule when it implemented GASB Statement No. 67, Financial Reporting for Pension Plans—an amendment of GASB Statement No. 25, in fiscal year 2014. GASB Statement No. 67 requires the information within this schedule to be presented for the ten most recent fiscal years.

Actuarial valuations are prepared every year with the most recent available actuarial valuation performed as of July 1, 2017. The July 1, 2017 actuarial valuation was rolled forward to the most recent measurement date of June 30, 2018. This information is utilized by the Town for reporting as of June 30, 2018.

Benefit Changes - There have been no benefit term changes that have had a significant effect on the measurement of the Town's total pension liability.

Assumption Changes - The following assumption changes had a significant effect on the calculation of the Town's total pension liability:

In 2018, the assumed investment rate of return and discount rates were lowered from 7.75% to 7.50%.

## NOTE 5 - SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY - CONNECTICUT STATE TEACHERS' RETIREMENT SYSTEM

The Town began to report this schedule when it implemented GASB Statement No. 68, Accounting and Financial Reporting for Pensions – An Amendment of GASB Statement No. 27, in fiscal year 2015. GASB Statement No. 68 requires the information within this schedule to be presented for the ten most recent fiscal years.

Actuarial valuations are prepared every two years with the most recent available actuarial valuation performed as of June 30, 2016. The June 30, 2016 actuarial valuation was rolled forward to the most recent measurement date of June 30, 2017. This information is utilized by the Town for reporting as of June 30, 2018.

Benefit Changes - There have been no changes in benefit terms that have had a significant effect on the measurement of the total pension liability.

Assumption Changes - The following assumption changes had a significant effect on the measurement of the total pension liability as of June reported as of June 30, 2017.

- o the inflation assumption was reduced from 3.00% to 2.75%,
- the real rate of return assumption was reduced from 5.50% to 5.25%, which when combined with the inflation assumption change, resulted in a decrease in the investment rate of return assumption from 8.50% to 8.00%,
- o the payroll growth assumption was reduced from 3.75% to 3.25%, and
- o various demographic assumption changes including the utilization of the RPH-2014 mortality tables.

REQUIRED SUPPLEMENTARY INFORMATION (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2018

### NOTE 6 - SCHEDULE OF CHANGES IN TOTAL OPEB LIABILTY - OTHER POST-EMPLOYMENT BENEFITS PLAN

The Town began to report this schedule when it implemented GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pension, in fiscal year 2018. GASB Statement No. 75 requires the information within this schedule to be presented for the ten most recent fiscal years.

The Total OPEB Liability measured as of June 30, 2017 and June 30, 2018, were determined based upon the results of the actuarial valuation as of July 1, 2016, adjusted to the measurement date.

Benefit Changes - There have been no benefit term changes that have had a significant effect on the measurement of the Town's total OPEB liability.

Assumption Changes - The following assumption changes has a significant effect on the calculation of the Town's total OPEB liability calculated:

• In 2018, the assumed discount rate was increased from 3.58% to 3.87%.

## NOTE 7 - SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE NET OTHER POST-EMPLOYMENT BENEFITS LIABILITY - CONNECTICUT STATE TEACHERS' RETIREMENT SYSTEM

The Town began to report this schedule when it implemented GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pension, in fiscal year 2018. GASB Statement No. 75 requires the information within this schedule to be presented for the ten most recent fiscal years.

Actuarial valuations are prepared every two years with the most recent available actuarial valuation performed as of June 30, 2016. The June 30, 2016 actuarial valuation was rolled forward to the most recent measurement date of June 30, 2017. This information is utilized by the Town for reporting as of June 30, 2018.

Benefit Changes - There have been no changes in benefit terms that have had a significant effect on the measurement of the total OPEB liability.

Assumption Changes - There have been no changes in assumptions that have had a significant effect on the measurement of the total OPEB liability.



## SCHEDULE OF PROPERTY TAXES LEVIED, COLLECTED AND OUTSTANDING FOR THE YEAR ENDED JUNE 30, 2018

Grand	Balance				Transfers	Balance		Collections		Balance
List	Uncollected	Current	Lawful C	orrections	То	To Be		Interest, Liens		Uncollected
Year	June 30, 2017	Levy	Additions	Deductions	Suspense	Collected	Taxes	and Fees	Total	June 30, 2018
2016	\$ -	\$ 44,098,568	\$ 20,882	\$ 51,254	\$ -	\$ 44,068,196	\$ 43,732,460	\$ 101,741	\$ 43,834,201	\$ 335,736
2015	343,348	-	-	22,489	-	320,859	278,604	56,262	334,866	42,255
2014	45,191	-	-	19,751	-	25,440	(1,583)	4,286	2,703	27,023
2013	22,171	-	-	-	-	22,171	1,610	901	2,511	20,561
2012	23,009	-	-	-	16,229	6,780	1,383	720	2,103	5,397
2011	4,674	-	-	-	-	4,674	-	-	-	4,674
2010	4,172	-	37	-	-	4,209	37	1,217	1,254	4,172
2009	4,151	-	-	-	-	4,151	-	-	-	4,151
2008	3,987	-	-	-	-	3,987	-	-	-	3,987
2007	3,083	-	-	-	-	3,083	-	-	-	3,083
2006	2,925	-	-	-	-	2,925	-	-	-	2,925
2005	2,835	-	-	-	-	2,835	-	-	-	2,835
2004	2,696	-	-	-	-	2,696	-	-	-	2,696
2003	2,549	-	-	-	-	2,549	-	-	-	2,549
2002	2,729	-	-	-	-	2,729	-	-	-	2,729
2001	2,602	-	-	2,602	-	-	-	-	-	-
	\$ 470,122	\$ 44,098,568	\$ 20,919	\$ 96,096	\$ 16,229	\$ 44,477,284	\$ 44,012,511	\$ 165,127	\$ 44,177,638	\$ 464,773

## SCHEDULE OF DEBT LIMITATION CONNECTICUT GENERAL STATUTES, SECTION 7-374(b) FOR THE YEAR ENDED JUNE 30, 2018

Total cash collections for the year ended June 30, 2018:	
Taxes	\$ 44,012,511
Interest and lien fees	165,127
Total	 44,177,638
Reimbursement for revenue loss:	
Tax relief (CGS 12-129d)	 11,418
Base	\$ 44,189,056

	General Purposes		 Schools		Sewers		Urban Renewal	 Pension Deficit
Debt limitation:								
2-1/4 times base	\$	99,425,376	\$ -	\$	-	\$	-	\$ -
4-1/2 times base		-	198,850,752		-		-	-
3-3/4 times base		-	-		165,708,960		-	-
3-1/4 times base		-	-		-		143,614,432	-
3 times base			 				-	 132,567,168
Total debt limitation		99,425,376	 198,850,752		165,708,960		143,614,432	 132,567,168
Indebtedness:								
Bonds payable		16,670,000	8,305,000		-		-	-
Clean Water Fund:								
Loans		-	-		4,539,120		-	-
Interim Funding Obligation		-	-		5,622,737		-	-
Authorized but unissued debt		-	30,944		23,153,337		-	-
Total indebtedness	<u> </u>	16,670,000	8,335,944		33,315,194		-	-
Less: assessment and grants receivable		<u>-</u>	 		(3,029,847)		<del>-</del>	 
Net indebtedness		16,670,000	 8,335,944		30,285,347		-	 -
Debt limitation in excess of outstanding								
and authorized debt	\$	82,755,376	\$ 190,514,808	\$	135,423,613	\$	143,614,432	\$ 132,567,168
Total capacity of borrowing (7 times base)	\$	309,323,392						
Total present indebtedness		55,291,291						
Margin for additional borrowing	\$	254,032,101						

<sup>(1)</sup> Anticipated grants and special assessments to be paid by the benefitting users' within the decentralized wastewater management district.

### NONMAJOR GOVERNMENTAL FUNDS

### COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2018

	-			1101	nmajor Specia	ai Nevei				
	Sta	deral and te School ant Fund	School afeteria Fund	Cor	necticard Fund	Fo	Law orcement orfeiture Fund	 outh and oily Grants Fund	Re	arks and ecreation relopment Fund
ASSETS										
Cash and cash equivalents	\$	23,048	\$ 17,279	\$	35,681	\$	17,004	\$ 14,307	\$	19,015
Investments		-	-		-		-	-		-
Receivables:										
Grants and contracts		-	28,146		-		-	-		-
Other		-	 6,559		-		-	 605		-
Total assets	\$	23,048	\$ 51,984	\$	35,681	\$	17,004	\$ 14,912	\$	19,015
LIABILITIES										
Accounts payable	\$	-	\$ 4,511	\$	-	\$	-	\$ 4,581	\$	-
Salaries and benefits payable		-	-		-		-	790		-
Other accruals		-	343		-		-	-		-
Unearned revenue		23,048	-		-		-	-		-
Total liabilities		23,048	4,854		-		-	5,371		-
FUND BALANCES										
Nonspendable		-	-		-		-	-		-
Restricted		-	-		-		-	-		-
Committed		-	47,130		35,681		17,004	9,541		19,015
Total fund balances		-	47,130		35,681		17,004	9,541		19,015
Total liabilities										
and fund balances	\$	23,048	\$ 51,984	\$	35,681	\$	17,004	\$ 14,912	\$	19,015

# COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS (Continued) JUNE 30, 2018

						Nonm	ajor Sp	ecial Revenue	<b>Funds</b>					
	Ma	Fire Marshall Fund		Shellfish Commission Fund		D.A.R.E. Program Fund		Parks and Recreation Program Fund		nergency nagement Fund	Police Outside Services Fund		E	Police xplorer rogram Fund
ASSETS														
Cash and cash equivalents	\$	357	\$	569	\$	7,176	\$	125,512	\$	23,247	\$	112,869	\$	2,381
Investments		-		-		-		-		-		-		-
Receivables:														
Grants and contracts		-		-		-		-		-		-		-
Other				-		-		1,971		-		_		
Total assets	\$	357	\$	569	\$	7,176	\$	127,483	\$	23,247	\$	112,869	\$	2,381
LIABILITIES														
Accounts payable	\$	-	\$	-	\$	-	\$	10,862	\$	-	\$	-	\$	-
Salaries and benefits payable		-		-		-		6,277		-		6,368		-
Accrued liabilities		-		-		-		-		-		-		-
Unearned revenue		-		-		-				-		-		
Total liabilities				-		_		17,139		-		6,368		-
FUND BALANCES														
Nonspendable		-		-		-		-		-		-		_
Restricted		-		-		-		-		-		-		-
Committed		357		569		7,176		110,344		23,247		106,501		2,381
Total fund balances		357		569		7,176		110,344		23,247		106,501		2,381
Total liabilities														
and fund balances	\$	357	\$	569	\$	7,176	\$	127,483	\$	23,247	\$	112,869	\$	2,381

# COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS (Continued) JUNE 30, 2018

				Nonm	ajor Spe	cial Revenu	e Funds			
	Re Co	arks and creation mmunity gram Fund	Action Public Library Fund	outh and Family Services Fund	Ro He	etirees' althcare Fund		ateway Fund	Board of ducation Fund	Probate Court Fund
ASSETS										
Cash and cash equivalents	\$	23,345	\$ 55,088	\$ 92,548	\$	-	\$	37,387	\$ 512,287	\$ 28,544
Investments		-	22,329	-		-		-	-	-
Receivables:										
Grants and contracts		-	-	-		-		-	-	-
Other		-	 -	 -		-		-	 -	_
Total assets	\$	23,345	\$ 77,417	\$ 92,548	\$	-	\$	37,387	\$ 512,287	\$ 28,544
LIABILITIES										
Accounts payable	\$	-	\$ 251	\$ 739	\$	-	\$	-	\$ -	\$ 294
Salaries and benefits payable		-	-	-		-		-	-	-
Accrued liabilities		-	-	-		-		-	-	-
Unearned revenue		-	-	-		-		-	10,025	-
Total liabilities		-	251	739		-		-	10,025	 294
FUND BALANCES										
Nonspendable		-	-	-		-		_	-	-
Restricted		-	-	-		-		-	-	-
Committed		23,345	77,166	91,809		-		37,387	502,262	28,250
Total fund balances	-	23,345	 77,166	 91,809	-	-		37,387	502,262	28,250
Total liabilities		· · ·							 · ·	 
and fund balances	\$	23,345	\$ 77,417	\$ 92,548	\$	-	\$	37,387	\$ 512,287	\$ 28,544
										16

# COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS (Concluded) JUNE 30, 2018

		Nonn	naior Spe	cial Revenue	Funds			nmajor ment Fund		
		Police Program Fund	Hu	ırricane Relief Fund	ſ	Total Nonmajor Special Venue Funds	Ce	Jpper metery Fund		al Nonmajor vernmental Funds
ASSETS										
Cash and cash equivalents	\$	105,307	\$	915	\$	1,253,866	\$	6,059	\$	1,259,925
Investments		-		-		22,329		-		22,329
Receivables:										
Grants and contracts		-		-		28,146		-		28,146
Other		-				9,135		-		9,135
Total assets	\$	105,307	\$	915	\$	1,313,476	\$	6,059	\$	1,319,535
LIABILITIES										
Accounts payable	\$	4,289	\$	-		25,527	\$	-	\$	25,527
Salaries and benefits payable		5,374		-		18,809		-		18,809
Accrued liabilities		-		-		343		-		343
Unearned revenue		-		-		33,073		-		33,073
Total liabilities		9,663		-		77,752		-		77,752
FUND BALANCES										
Nonspendable		-		-		-		5,000		5,000
Restricted		-		_		-		1,059		1,059
Committed		95,644		915		1,235,724		-		1,235,724
Total fund balances		95,644		915		1,235,724		6,059	-	1,241,783
Total liabilities	-	-						·		· · ·
and fund balances	\$	105,307	\$	915	\$	1,313,476	\$	6,059	\$	1,319,535
	<u></u>									(Concluded)

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2018

				No	nmajor Specia	l Reven					
	Sta	deral and ate School rant Fund	School Cafeteria Fund		nnecticard Fund	Fo	Law orcement rfeiture Fund	Youth Family ( Fun	irants	Parks and Recreation Development Fund	
REVENUES											
Intergovernmental	\$	503,436	\$ 152,353	\$	9,492	\$	465		38,901	\$	-
Charges for services		-	342,516		-		-		94,845		-
Contributions		-	-		-		-		18,055		1,100
Interest income		-	 _		-		-		-		-
Total revenues		503,436	 494,869		9,492		465	1	51,801		1,100
EXPENDITURES											
Current:											
General government		-	-		-		-		-		-
Public safety		-	-		-		11,040		-		-
Culture and recreation		-	-		13,268		-		-		19,820
Health and welfare		-	-		-		-	1	45,919		-
Education		503,436	518,527		-		-		-		-
Debt service		-	-		-		-		-		-
Total expenditures		503,436	518,527		13,268		11,040	1	45,919		19,820
Excess (deficiency) of revenues											
over expenditures		-	(23,658)		(3,776)		(10,575)		5,882		(18,720)
OTHER FINANCING SOURCES (USES)											
Transfers in		-	-		-		-		-		-
Transfers out		-	-		-		-		-		-
Total other financing sources (uses)		-	-		-		-		-		-
Net change in fund balances		-	(23,658)		(3,776)		(10,575)		5,882		(18,720)
Fund balances - beginning, as adjusted			70,788		39,457		27,579		3,659		37,735
Fund balances - ending	\$	-	\$ 47,130	\$	35,681	\$	17,004	\$	9,541	\$	19,015

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS (Continued) FOR THE YEAR ENDED JUNE 30, 2018

					Nonm	ajor Spe	ecial Revenue	Funds			
							rks and			Police	Police
	Fire arshall Fund	Com	ellfish nmission Fund	D.A.R.E. Program Fund		P	creation rogram Fund	Mar	nergency nagement Fund	Outside Gervices Fund	explorer Program Fund
REVENUES	 									 	 
Intergovernmental	\$ -	\$	-	\$	-	\$	-	\$	-	\$ -	\$ -
Charges for services	-		-		-		197,420		14,543	486,753	67
Contributions	150		-		5,219		15,510		-	-	192
Interest income	-		-		-		-		-	-	-
Total revenues	150		-		5,219		212,930		14,543	486,753	259
EXPENDITURES											
Current:											
General government	-		75		-		-		-	-	-
Public safety	1,349		-		8,574		-		9,152	312,035	776
Culture and recreation	-		-		-		220,568		-	-	-
Health and welfare	-		-		-		-		-	-	-
Education	-		-		-		-		-	-	-
Debt service	 -		-		-		-		-	 5,102	
Total expenditures	 1,349		75		8,574		220,568		9,152	 317,137	776
Excess (deficiency) of revenues											
over expenditures	(1,199)		(75)		(3,355)		(7,638)		5,391	169,616	(517)
OTHER FINANCING SOURCES (USES)											
Transfers in	-		-		-		-		-	-	-
Transfers out	 -		-		-		-		-	(97,714)	-
Total other financing sources (uses)	 				-		-		-	 (97,714)	 -
Net change in fund balances	(1,199)		(75.00)		(3,355.00)		(7,638)		5,391	71,902	(517.00)
Fund balances - beginning, as adjusted	1,556		644		10,531		117,982		17,856	 34,599	2,898
Fund balances - ending	\$ 357	\$	569	\$	7,176	\$	110,344	\$	23,247	\$ 106,501	\$ 2,381

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS (Continued) FOR THE YEAR ENDED JUNE 30, 2018

						Nonma	aior Spe	cial Revenue	e Funds		
	Re Coi	orks and creation mmunity gram Fund	Action Public Library Fund	S	outh and Family Services Fund	Retirees' Healthcare Fund	G	ateway Fund	B Ed	oard of lucation Fund	Probate Court Fund
REVENUES											
Intergovernmental	\$	-	\$ -	\$	-	\$ -	\$	-	\$	4,384	\$ -
Charges for services		-	2,466		6,017	-		8,650		425,981	26,660
Contributions		-	11,056		42,740	-		-		-	-
Interest income			 162		- 40.757	 42,630		-		- 420.255	 -
Total revenues			 13,684		48,757	 42,630		8,650		430,365	 26,660
EXPENDITURES											
Current:											
General government		-	-		-	1,000,000		450		-	26,886
Public safety		-	-		-	-		-		-	-
Culture and recreation		-	14,063		-	-		-		-	-
Health and welfare		-	-		63,743	-		-		-	-
Education		-	-		-	-		-		355,369	-
Debt service		-	 -		-	-		-		-	 -
Total expenditures		-	 14,063		63,743	 1,000,000		450		355,369	 26,886
Excess (deficiency) of revenues											
over expenditures		-	(379)		(14,986)	(957,370)		8,200		74,996	(226)
OTHER FINANCING SOURCES (USES)											
Transfers in		-	-		-	-		-		-	-
Transfers out		-	 _		-	(231,553)		-		-	-
Total other financing sources (uses)			 -		-	 (231,553)		-		-	 -
Net change in fund balances		-	(379)		(14,986)	(1,188,923)		8,200		74,996	(226)
Fund balances - beginning, as adjusted		23,345	77,545		106,795	1,188,923		29,187		427,266	28,476
Fund balances - ending	\$	23,345	\$ 77,166	\$	91,809	\$ -	\$	37,387	\$	502,262	\$ 28,250

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS (Concluded) FOR THE YEAR ENDED JUNE 30, 2018

		Nonm	ajor Spe	ecial Revenue	e Fund	ls		nmajor nent Fund		
	ı	Police Program Fund		urricane Relief Fund		Total Nonmajor Special venue Funds	Ce	Jpper metery Fund		al Nonmajor vernmental Funds
REVENUES						_			'	_
Intergovernmental	\$	67,438	\$	-	\$	776,469	\$	-	\$	776,469
Charges for services		43,069		-		1,648,987		-		1,648,987
Contributions		1,940		-		95,962		-		95,962
Interest income		_		890		43,682		-		43,682
Total revenues		112,447		890		2,565,100		-		2,565,100
EXPENDITURES Current:										
General government		_		_		1,027,411		_		1,027,411
Public safety		129,990		-		472,916		-		472,916
Culture and recreation		-		-		267,719		-		267,719
Health and welfare		-		-		209,662		-		209,662
Education		-		-		1,377,332		-		1,377,332
Debt service		-		-		5,102		-		5,102
Total expenditures		129,990		-		3,360,142		-		3,360,142
Excess (deficiency) of revenues										
over expenditures		(17,543)		890		(795,042)		-		(795,042)
OTHER FINANCING SOURCES (USES)										
Transfers in		-		25		25		-		25
Transfers out		(2,100)		-		(331,367)				(331,367)
Total other financing sources (uses)		(2,100)		25		(331,342)		-		(331,342)
Net change in fund balances		(19,643)		915		(1,126,384)		-		(1,126,384)
Fund balances - beginning, as adjusted		115,287		-		2,362,108		6,059		2,368,167
Fund balances - ending	\$	95,644	\$	915	\$	1,235,724	\$	6,059	\$	1,241,783
	_ <del></del>									(Concluded)

<b>FIDUCIARY</b>	<b>FUNDS</b>
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# COMBINING STATEMENT OF FIDUCIARY NET POSITION PRIVATE-PURPOSE TRUST FUNDS JUNE 30, 2018

	Connecticut Public Health Nurses Fund		Public Health Nurses Estate Bequest Fund		Mary E. Johnson Trust Fund		D	Endrich Donation rust Fund	Total Private- Purpose Trust Funds		
ASSETS Cash and cash equivalents	\$	27,807	\$	97,819	\$	10,092	\$	21	\$	135,739	
Investments: Mutual funds		-		-		231,066		136,002		367,068	
Total assets		27,807		97,819		241,158		136,023		502,807	
<b>NET POSITION</b> Held in trust	\$	27,807	\$	97,819	\$	241,158	\$	136,023	\$	502,807	

# COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION PRIVATE-PURPOSE TRUST FUNDS FOR THE YEAR ENDED JUNE 30, 2018

	Pub	necticut ic Health ses Fund	Nurs	ic Health es Estate lest Fund	Mary E. Johnson rust Fund	Do	ndrich onation ust Fund	P	Total Private- Purpose ust Funds
ADDITIONS									
Private Donations	\$	4,055	\$	-	\$ -	\$		\$	4,055
Investment earnings:  Net change in the fair									
value of investments		(69)		(313)	(8,363)		(946)		(9,691)
Interest and dividends		-		713	12,106		6,992		19,811
Total investment earnings		(69)	-	400	3,743		6,046		10,120
Less investment fee expense		-		-	 1,833		1,028		2,861
Net change in investments		(69)		400	1,910		5,018		7,259
Total additions		3,986		400	 1,910		5,018		11,314
DEDUCTIONS									
Benefit payments					 				
Change in net position		3,986		400	1,910		5,018		11,314
Net position - beginning		23,821		97,419	239,248		131,005		491,493
Net position - ending	\$	27,807	\$	97,819	\$ 241,158	\$	136,023	\$	502,807

# COMBINING STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS JUNE 30, 2018

	Student activities Fund	 Land Use Fund	Fl Sp	BOE lexible ending Fund	Total Agency Funds
ASSETS					
Cash and cash equivalents	\$ 193,803	\$ 81,155	\$	3,939	\$ 278,897
Due from others	-	1,900		-	1,900
Investments:					
Mutual funds	94,729	-		-	94,729
Total assets	\$ 288,532	\$ 83,055	\$	3,939	\$ 375,526
LIABILITIES					
Accounts payable	\$ -	\$ 17,238	\$	-	\$ 17,238
Due to student groups	288,532	-		-	288,532
Due to others	-	65,817		3,939	69,756
Total liabilities	\$ 288,532	\$ 83,055	\$	3,939	\$ 375,526

## COMBINING STATEMENT OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS

### FOR THE YEAR ENDED JUNE 30, 2018

	Balance, July 1, 2017		Additions		Deletions		Balance, June 30, 2018	
Student Activities Fund								· · · · · · · · · · · · · · · · · · ·
Assets								
Cash and cash equivalents	\$	189,228	\$	507,878	\$	503,303	\$	193,803
Investments		82,686		12,043		-		94,729
Total assets	\$	271,914	\$	519,921	\$	503,303	\$	288,532
Liabilities								
Due to student groups	\$	271,914	\$	519,921	\$	503,303	\$	288,532
Total liabilities	\$	271,914	\$	519,921	\$	503,303	\$	288,532
Land Use Fund								
Assets								
Cash and cash equivalents	\$	56,373	\$	74,937	\$	50,155	\$	81,155
Accounts receivable	<del></del>			1,900				1,900
Total assets	\$	56,373	\$	76,837	\$	50,155	\$	83,055
Liabilities								
Due to others	\$	49,973	\$	65,999	\$	50,155	\$	65,817
Accounts payable		6,400		10,838		-		17,238
Total liabilities	\$	56,373	\$	76,837	\$	50,155	\$	83,055
BOE Flexible Spending Fund								
Assets								
Cash and cash equivalents	\$ \$	1,958	\$	29,406	\$	27,425	\$	3,939
Total assets	\$	1,958	\$	29,406	\$	27,425	\$	3,939
Liabilities								
Due to others	\$	1,958	\$	29,406	\$	27,425	\$	3,939
Total liabilities	\$	1,958	\$	29,406	\$	27,425	\$	3,939
Total All Agency Funds								
Assets								
Cash and cash equivalents	\$	247,559	\$	612,221	\$	580,883	\$	278,897
Investments		82,686		12,043		-		94,729
Accounts receivable				1,900		-		1,900
Total assets	\$	330,245	\$	626,164	\$	580,883	\$	375,526
Liabilities								
Accounts payable	\$	6,400	\$	10,838	\$	-	\$	17,238
Due to student groups		271,914		519,921		503,303		288,532
Due to others		51,931		95,405		77,580		69,756
Total liabilities	\$	330,245	\$	626,164	\$	580,883	\$	375,526

TREND	INFORMATION
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## NET POSITION BY COMPONENT (UNAUDITED) LAST TEN YEARS

	Fiscal Year Ended								
	2018	2017	2016	2015	2014				
	(2)			(1)					
Net investment in capital assets	\$ 77,611,853	\$ 75,092,636	\$ 73,711,809	\$ 70,659,511	\$ 73,491,897				
Restricted	149,159	149,159	149,159	149,284	165,387				
Unrestricted (deficit)	(13,837,326)	(14,430,457)	(5,819,021)	(4,633,590)	476,504				
Total net position	\$ 63,923,686	\$ 60,811,338	\$ 68,041,947	\$ 66,175,205	\$ 74,133,788				
	Fiscal Year Ended								
	2013	2012	2011	2010	2009				
	•				-				
Net investment in capital assets	\$ 73,450,395	\$ 72,485,608	\$ 71,489,201	\$ 71,058,251	\$ 69,795,993				
Restricted	172,425	228,335	173,822	152,999	1,035,102				
Unrestricted (deficit)	2,987,774	4,215,192	6,204,842	6,577,999	6,637,832				
Total net position	\$ 76,610,594	\$ 76,929,135	\$ 77,867,865	\$ 77,789,249	\$ 77,468,927				

<sup>(1)</sup> Net position components impacted by the implementation GASB Statement No. 68, Accounting and Financial Reporting for Pensions—an amendment of GASB Statement No. 27.

<sup>(2)</sup> Net position components impacted by the implementation of GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions.

### CHANGES IN NET POSITION (UNAUDITED) LAST TEN YEARS

	Fiscal Year Ended									
	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
Expenses										
Governmental activities:										
General government	\$ 6,700,562	\$ 10,710,622	\$ 10,060,199	\$ 8,523,938	\$ 5,804,868	\$ 5,688,414	\$ 5,056,781	\$ 4,970,484	\$ 4,427,458	\$ 4,242,112
Public safety	6,813,644	5,007,490	5,615,864	5,719,303	6,914,030	5,601,550	5,287,936	4,573,192	4,130,680	4,162,448
Public works	5,611,840	2,976,575	2,358,917	4,172,963	4,593,980	4,766,882	3,855,772	3,462,070	3,414,762	2,959,787
Culture and recreation	2,025,599	1,910,454	1,067,501	1,732,442	1,776,547	2,168,920	1,891,907	1,811,064	1,945,916	1,718,629
Health and welfare	1,030,028	815,303	1,578,866	896,547	1,390,968	476,756	699,129	730,089	541,121	765,531
Education	32,575,567	30,104,039	29,960,998	30,449,433	28,574,507	27,281,159	26,588,199	25,732,893	24,583,728	24,110,427
Interest expense	793,260	899,191	1,078,829	1,297,377	742,876	614,735	570,586	763,780	921,275	981,833
	,									
Total Expenses	55,550,500	52,423,674	51,721,174	52,792,003	49,797,776	46,598,416	43,950,310	42,043,572	39,964,940	38,940,767
Program revenues:										
Governmental activities:										
Charges for services										
General government	977,471	1,155,939	1,089,848	868,610	735,558	677,540	811,498	618,550	714,595	550,294
Public safety	550,307	334,296	293,463	227,810	341,722	331,737	228,142	162,982	55,094	52,664
Public works	1,814,532	1,622,482	1,993,427	457,597	296,358	134,212	122,290	104,952	111,949	103,700
Health and welfare	481,045	622,960	646,664	591,196	180,536	153,858	126,426	53,501	-	-
Culture and recreation	100,862	61,872	146,034	126,325	352,384	279,980	399,070	441,336	461,146	358,773
Education	768,497	580,994	526,734	621,521	624,090	715,839	623,735	531,551	568,298	1,118,550
Operating grants and contributions	7,211,375	5,182,493	6,089,136	5,515,673	6,023,340	6,009,824	5,029,489	4,743,986	3,997,476	3,484,430
Capital grants and contributions	2,352,339	505,372	855,812	957,995	29,654	343,327	326,453	224,024	300,517	264,500
Total program revenues	14,256,428	10,066,408	11,641,118	9,366,727	8,583,642	8,646,317	7,667,103	6,880,882	6,209,075	5,932,911
Net expenses:										
Governmental activities	(41,294,072)	(42,357,266)	(40,080,056)	(43,425,276)	(41,214,134)	(37,952,099)	(36,283,207)	(35,162,690)	(33,755,865)	(33,007,856)
General revenues:										
Governmental activities:										
Property taxes	44,232,530	42,629,956	41,739,765	40,543,368	37,995,840	36,386,749	34,830,615	34,654,101	33,272,869	32,632,001
Grants and contributions not	, - ,	,,	,,	-,,	- ,,-	,,	,,,,,,,	,,,,,	, , , , , , , , , , , , , , , , , , , ,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
restricted to specific programs	21,055	202,217	121,042	174,391	582,478	701,025	383,106	427,790	566,911	422,744
Investment income	152,835	154,186	85,991	119,739	197,271	134,348	130,756	159,415	236,407	210,573
Total general revenues	44,406,420	42,986,359	41,946,798	40,799,237	38,737,328	37,633,558	35,344,477	35,241,306	34,076,187	33,265,318
Changes in net position	\$ 3,112,348	\$ 629,093	\$ 1,866,742	\$ (2,626,039)	\$ (2,476,806)	\$ (318,541)	\$ (938,730)	\$ 78,616	\$ 320,322	\$ 257,462